PUBLIC HEALTH INSURANCE EXPANSIONS AND THE USE OF NON-PHYSICIAN PROVIDERS: EVIDENCE FROM CERTIFIED NURSE MIDWIVES

Sukriti Beniwal ^a
Lauren Hoehn-Velasco^b
Diana Jolles^c
November 2023

^aGeorgia State University, ^b Georgia State University ^cFrontier Nursing University (CNM, PhD)

INTRODUCTION

MOTIVATION: EFFECTS PUBLIC HEALTH INSURANCE EXPANSIONS

- Recent ACA Medicaid Expansions brought sizable increases in healthcare demand and utilization
 - See Barbaresco, 2015; Wherry and Miller, 2016; Sommers et al., 2016;
 Sommers, 2017b,a; Ghosh, 2017; Alcalá, 2017; Mazurenko and
 Menachemi, 2018; Lee, 2018; Gruber, 2019; Kandilov, 2021).
- Public health insurance expansions that increase demand can lead to:
 - Negative Spillovers or reduced healthcare availability of services and higher wait times (Mitchell et al.,2020)

- Burden on healthcare system especially salient in the area of obstetrics (ACNM, 2015; ACOG, 2018; Rosenberg, 2019; Health and Services, 2021).
- Project serious workforce shortage by 2030 (ACOG, 2019)
- Certified Nurse Midwives (CNMs) key piece of expanding obstetric workforce. (ACNM, 2015, ACOG, 2016, 2018)
 - Offer reproductive health services, often during pregnancy, tabor, and delivers (37319)

- Burden on healthcare system especially salient in the area of obstetrics (ACNM, 2015; ACOG, 2018; Rosenberg, 2019; Health and Services, 2021).
- Project serious workforce shortage by 2030 (ACOG, 2019)
- Certified Nurse Midwives (CNMs) key piece of expanding obstetric workforce. (ACNM, 2015, ACOG, 2016, 2018)
 - Offer reproductive health services, often during pregnancy, labor, and delivery (ACNM)

- Burden on healthcare system especially salient in the area of obstetrics (ACNM, 2015; ACOG, 2018; Rosenberg, 2019; Health and Services, 2021).
- Project serious workforce shortage by 2030 (ACOG, 2019)
- Certified Nurse Midwives (CNMs) key piece of expanding obstetric workforce. (ACNM, 2015, ACOG, 2016, 2018)
 - Offer reproductive health services, often during pregnancy, labor, and delivery (ACNM)

- Burden on healthcare system especially salient in the area of obstetrics (ACNM, 2015; ACOG, 2018; Rosenberg, 2019; Health and Services, 2021).
- Project serious workforce shortage by 2030 (ACOG, 2019)
- Certified Nurse Midwives (CNMs) key piece of expanding obstetric workforce. (ACNM, 2015, ACOG, 2016, 2018)
 - Offer reproductive health services, often during pregnancy, labor, and delivery (ACNM)

OVERVIEW OF THE PRESENT STUDY

- **Context:** Did Affordable Care Act (ACA) Medicaid Expansions influence the use of non-physician providers (CNMs/CMs)?
- Findings:
 - The ACA Medicaid expansions led to an increase in the utilization of CNMs/CMs and a decrease in physician-reported deliveries
 - This shift from physicians to CNMs/CMs is particularly noticeable in states with Medicaid reimbursement parity for CNMs/CMs

OVERVIEW OF THE PRESENT STUDY

• **Context:** Did Affordable Care Act (ACA) Medicaid Expansions influence the use of non-physician providers (CNMs/CMs)?

Findings:

- The ACA Medicaid expansions led to an increase in the utilization of CNMs/CMs and a decrease in physician-reported deliveries
- This shift from physicians to CNMs/CMs is particularly noticeable in states with Medicaid reimbursement parity for CNMs/CMs

OVERVIEW OF THE PRESENT STUDY

• **Context:** Did Affordable Care Act (ACA) Medicaid Expansions influence the use of non-physician providers (CNMs/CMs)?

• Findings:

- The ACA Medicaid expansions led to an increase in the utilization of CNMs/CMs and a decrease in physician-reported deliveries
- This shift from physicians to CNMs/CMs is particularly noticeable in states with Medicaid reimbursement parity for CNMs/CMs

BACKGROUND

• CNM/CM use in the United States:

- In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
- In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
- Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)

CNMs/CMs Benefits

Lower medical interventions during laborand deliverynd

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- CNMs/CMs Benefits:
 - 1. Lower medical interventions during labor and delivery
 - 2. Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016; Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- CNMs/CMs Benefits:
 - 1. Lower medical interventions during labor and delivery
 - Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016; Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- CNMs/CMs Benefits
 - 1. Lower medical interventions during labor and delivery
 - Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016;
 Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- · CNMs/CMs Benefits:
 - 1. Lower medical interventions during labor and delivery
 - 2. Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016; Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- · CNMs/CMs Benefits:
 - 1. Lower medical interventions during labor and delivery
 - 2. Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016; Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

- CNM/CM use in the United States:
 - In 2014, CNMs attend 8.2% of deliveries and 12.3% of vaginal deliveries (ACNM, 2016)
 - In the United States–4.7 Ob-gyns per CNM (AHRF, 2018)
 - Typically, in the developed world there are 2.5 midwives for every Ob-gyn (ACNM, 2015)
- · CNMs/CMs Benefits:
 - 1. Lower medical interventions during labor and delivery
 - 2. Cost effective (Sakala, 2006; Sakala and Corry, 2008; Miller et al., 2016; Tikkanen et al., 2020; Dubay et al., 2020; Wallace, 2023).

DATA

DATA

- 1. **Data Source** *Restricted-Use Natality Detailed File*: Birth Certificate Records for 2010-2019 (NCHS/CDC)
- 2. Study period: 2010-2019
- 3. Sample:
 - Expansion states before 2017 included in the main analysis (excludes VA and ME)
 - States that expanded after 2019 are included as control
 - Focus on low-risk first births

4. Outcomes:

• Use of non-physician provider: CNM-attended deliveries

Annual event-study specification for state *s* and quarter-year of delivery *t*:

$$H_{st} =$$
 (1)

- H_{st} CNM/CM use in state s and year t
- 1(ACA Medicaid Expansion)_{sm} event-study dummy variables capturing ACA Medicaid expansion in state s at time m = 0
- Fixed effects: state $a_{
 m s}$, and quarter-year of delivery η
- **X**_{st} are state-level controls
- e_{st} error term (clustered at the state level

Annual event-study specification for state s and quarter-year of delivery t:

$$H_{st} = \sum_{m=-12}^{12} \beta_m 1 \text{(ACA Medicaid Expansion)}_{sm}$$
 (1)

- H_{st} CNM/CM use in state s and year t
- 1(ACA Medicaid Expansion) $_{sm}$ event-study dummy variables capturing ACA Medicaid expansion in state s at time m=0
- Fixed effects: state a_s , and quarter-year of delivery η_i
- X_{st} are state-level controls
- est error term (clustered at the state level

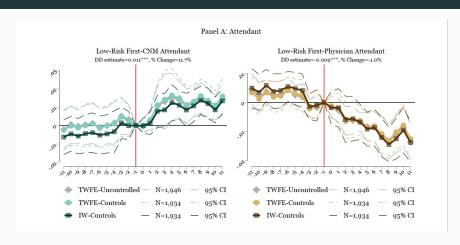
Annual event-study specification for state s and quarter-year of delivery t:

$$H_{st} = a_s + \eta_t \sum_{m=-12}^{12} \beta_m 1 \text{(ACA Medicaid Expansion)}_{sm} + \mathbf{X}_{st} + e_{st}$$
 (1)

- H_{st} CNM/CM use in state s and year t
- 1(ACA Medicaid Expansion) $_{sm}$ event-study dummy variables capturing ACA Medicaid expansion in state s at time m=0
- Fixed effects: state a_s , and quarter-year of delivery η_t
- X_{st} are state-level controls
- e_{st} error term (clustered at the state level)

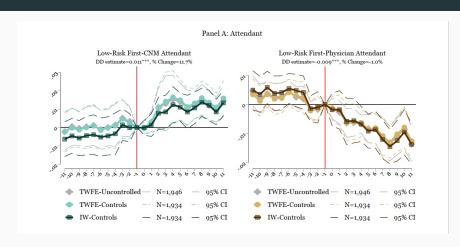
FINDINGS

EVENT STUDY RESULTS-ACA MEDICAID EXPANSIONS AND PROVIDER AT DELIVERY



- Increase in CNM-attended deliveries in low-risk first deliveries
- 2. Find an increase in CNM use (1 p.p. or 11 percent) conclusion

EVENT STUDY RESULTS-ACA MEDICAID EXPANSIONS AND PROVIDER AT DELIVERY



- 1. Increase in CNM-attended deliveries in low-risk first deliveries.
- 2. Find an increase in CNM use (1 p.p. or 11 percent) Conclusion

CNM/CM DELIVERIES

MECHANISMS FOR THE INCREASE IN

WHAT EXPLAINS THE INCREASE IN CNM/CM DELIVERIES?

Rule out these explanations:

- 1. Increase in demand for early prenatal care:
 - CNM/CM use increases across all levels of prenatal care, not just the 1st trimester.
 - We also test if prenatal utilization has increased no significant increase for low-risk deliveries
- CNM/CM supply increasing in expansion states:
 - CNM/CM labor supply most unchanged
 - Both the baseline ACA indicator and the interaction term on CNM reimbursements fail to show a significant change in CNM supply.

WHAT EXPLAINS THE INCREASE IN CNM/CM DELIVERIES?

Rule out these explanations:

- 1. Increase in demand for early prenatal care:
 - CNM/CM use increases across all levels of prenatal care, not just the 1st trimester.
 - We also test if prenatal utilization has increased no significant increase for low-risk deliveries
- 2. CNM/CM supply increasing in expansion states:
 - CNM/CM labor supply most unchanged
 - Both the baseline ACA indicator and the interaction term on CNM reimbursements fail to show a significant change in CNM supply.

WHAT EXPLAINS THE INCREASE IN CNM/CM DELIVERIES?

Instead, find that CNM/CM Medicaid reimbursement parity matters

- CNMs/CMs use only increases when reimbursed the same as physicians
- Could be a physician/hospital response-only switch to CNMs/CMs when they can garner the same reimbursement

CONCLUSIONS

CONCLUSIONS

- 1. Medicaid expansions increased the use of non-physician providers (CNMs/CMs)-by 1 percentage point (11%)
- CNM/CM use increases the most in states with Medicaid reimbursement parity
- 3. Adds to previous work studying public health insurance expansions
 - Non-physician providers may help meet the demand for healthcare (Buchmueller et al., 2016; Carey et al., 2020)
 - Supply-side responses may differ by financial incentives (Freedman et al., 2015; Huh, 2021)

CONCLUSIONS

- 1. Medicaid expansions increased the use of non-physician providers (CNMs/CMs)-by 1 percentage point (11%)
- CNM/CM use increases the most in states with Medicaid reimbursement parity
- 3. Adds to previous work studying public health insurance expansions:
 - Non-physician providers may help meet the demand for healthcare (Buchmueller et al., 2016; Carey et al., 2020)
 - Supply-side responses may differ by financial incentives (Freedman et al., 2015; Huh, 2021)

THANK YOU!

Thank you! Email: sbeniwal1@gsu.edu