

The effect of fuel subsidies on Chinese distant water fishing

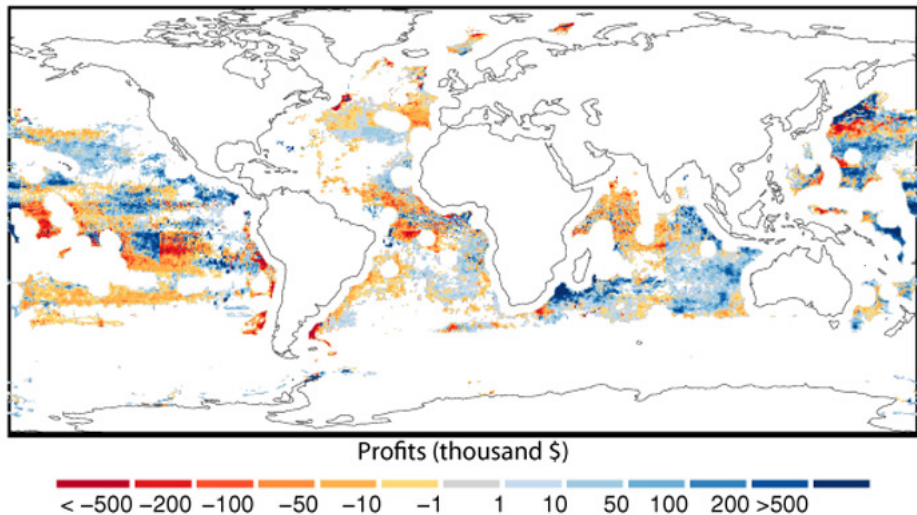
Gabriel Englander*, Jihua Zhang, Juan Carlos Villaseñor-Derbez, Qutu Jiang,
Mingzhao Hu, Olivier Deschênes, and Christopher Costello

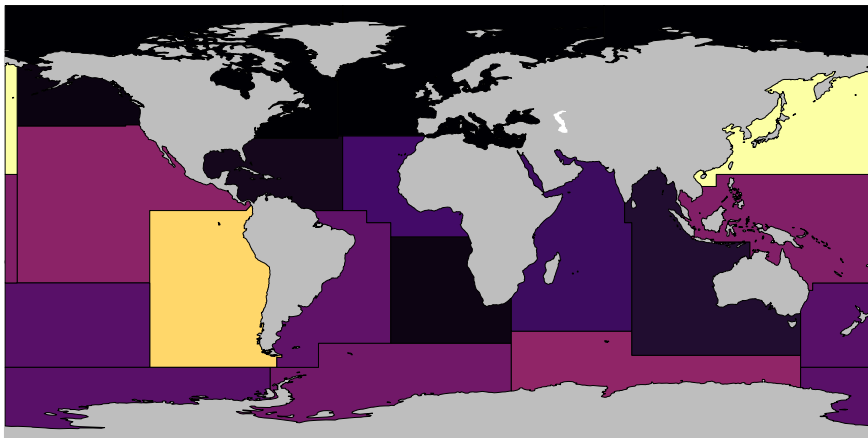
*Development Research Group, World Bank

aenglander@worldbank.org

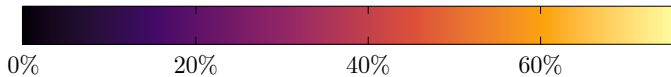
January 8, 2023

Sala et al. (2018): Without subsidies, revenue < cost for half of HS fishing





Percent of total fishing hours by Chinese vessels, 2015 - 2022



First causal estimate of effect of fuel subsidies on fishing

- Largest fleet
- Regression discontinuity design
- Satellite and administrative data
- WTO subsidy reform

Fuel subsidy for distant water fishing vessels, 2016-2020

$$Subsidy_{ijt} = SubsidyStandard_t \times SubsidyFactor_j \times SubsidyDays_{it} \times SubsidizedEnginePower_{ij}$$

where i = vessel, j = gear, and t = year

Median vessel-year subsidy is \$182K (10% of variable costs)

Gear	Gross tonnage	Ceiling of subsidized engine power (kW)
Tuna purse seiner	≥ 2000	3650
	1000-1999	2800
	≤ 999	1800
ULT tuna longliner	≥ 500	1200
	350-499	1000
	≤ 349	800
Tuna longliner	≥ 400	1000
	200-399	750
	100-199	550
	≤ 99	300
Squid jigger	≥ 1200	1800
	900-1199	1500
	500-899	1000
	300-499	750
	≤ 299	600

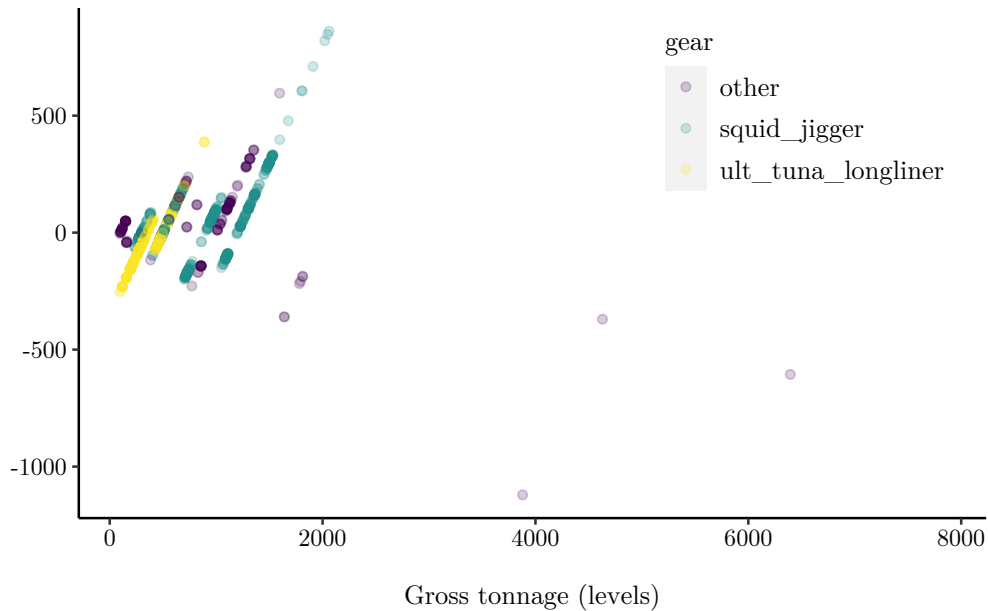
Treatment status (**T** or **C**) depends on vessels' gross tonnage (GT) and engine power (EP)

Squid jiggers below 300 GT have an EP ceiling of 600. Those between 300 and 499 GT have an EP ceiling of 750.

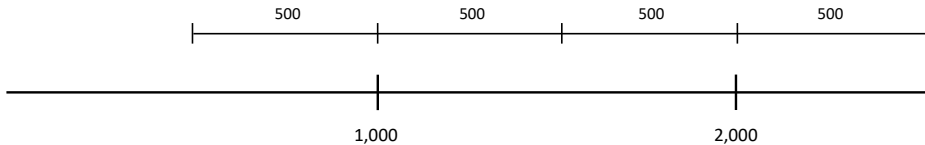
Table: Example squid jigger corresponding to the four vessel types

		EP	
		Non-binding	Binding
GT	Below	(299, 500)	(299, 700)
	Above	(301, 500)	(301, 700)

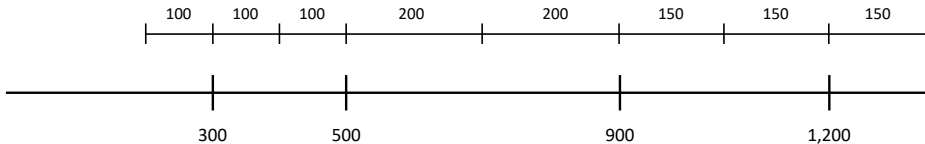
Gross tonnage distance



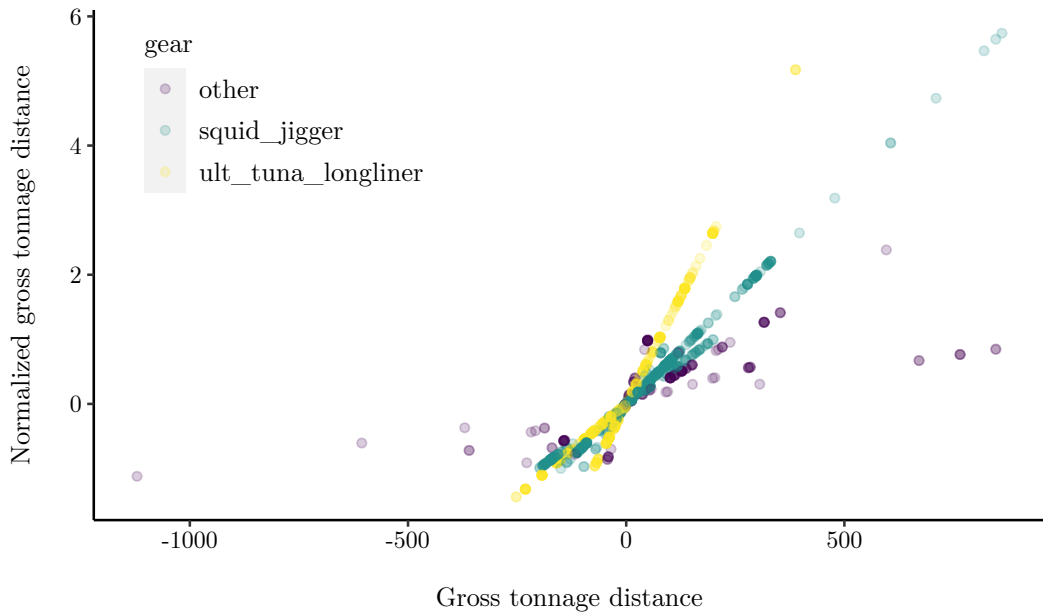
Normalized gross tonnage distance example



Tuna purse seiner



Squid jigger



Data

- Characteristics of 2,216 Chinese distant water fishing vessels from international organizations and Chinese government agencies, fishing firms, and media
 - 2,705 authorized vessels in 2020 (Chinese Fisheries Statistical Yearbook)
- Match to satellite-inferred fishing data (Kroodsma et al., 2018)
 - 1,224 vessels Density
 - 52,092 vessel-month-year observations
- Primary regressions subset vessels to those built before 2016
 - 778 vessels
 - 37,332 vessel-month-year observations

Estimating equation

$$\begin{aligned} \text{fishing_hours}_{ijt} = & \beta_1 \mathbb{1}\{\text{gt_normalized_distance}_{ij} > 0\} + \beta_2 \text{gt_normalized_distance}_{ij} + \\ & \beta_3 \text{gt_normalized_distance}_{ij} \times \mathbb{1}\{\text{gt_normalized_distance}_{ij} > 0\} + \\ & \beta_4 \text{gt}_i + \beta_5 \text{engine_power_kw}_i + \beta_6 \text{length_m}_i + \alpha_j + \epsilon_{ijt} \end{aligned} \quad (1)$$

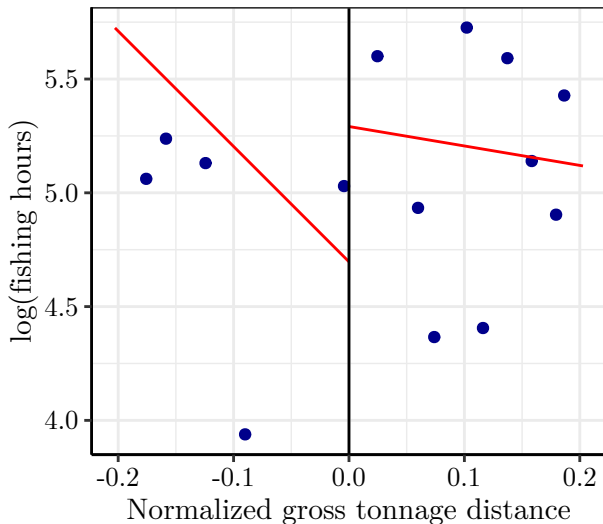
where i = vessel, j = gear, and t = month-year

Default options in rdrobust package

- Mean squared error optimal bandwidth selection (Imbens and Kalyanaraman, 2012)
- Minimum 10 unique values of running variable
- Same bandwidth above and below threshold
- Local linear running variable
- Triangular kernel
- Report conventional and bias-corrected point estimates and standard errors
- Local quadratic for bias-correction

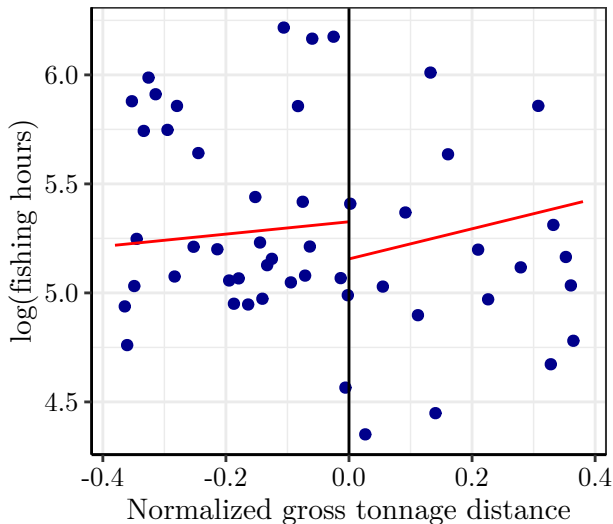
Visually reproduce regressions with `rdplot` command

Effect on log(fishing hours), **binding vessels**, controls



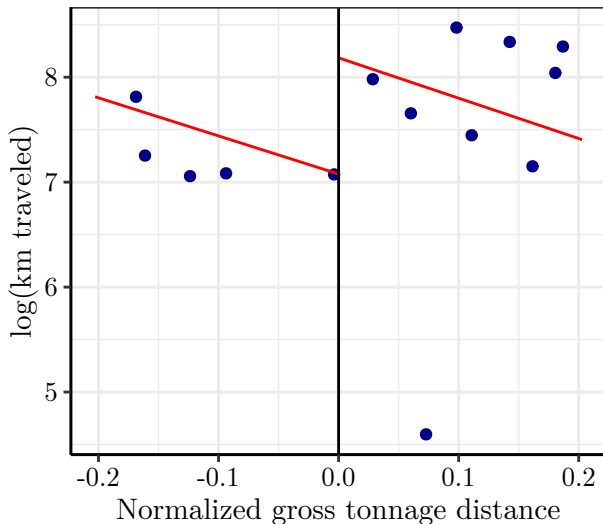
Conventional	0.594 (0.246)
Bias-Corrected	0.843 (0.246)
Robust	0.843 (0.283)
Bandwidth	0.203
N	1,050
RI p-value	0.085

Effect on $\log(\text{fishing hours})$, **non-binding vessels**, controls



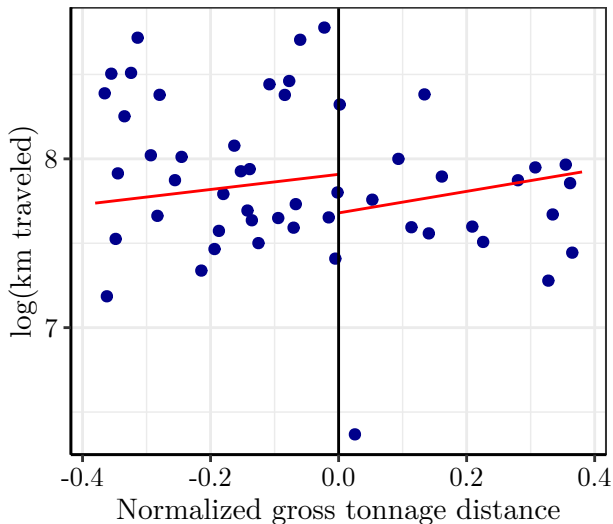
Conventional	-0.170 (0.061)
Bias-Corrected	-0.206 (0.061)
Robust	-0.206 (0.064)
Bandwidth	0.380
N	7,976
RI p-value	0.700

Effect on **log(distance traveled)**, binding vessels, controls



Conventional	1.107 (0.260)
Bias-Corrected	1.368 (0.260)
Robust	1.368 (0.365)
Bandwidth	0.203
N	1,234
RI p-value	0.041

Effect on **log(distance traveled)**, non-binding vessels, controls



Conventional	-0.229 (0.046)
Bias-Corrected	-0.246 (0.046)
Robust	-0.246 (0.056)
Bandwidth	0.380
N	8,974
RI p-value	0.801

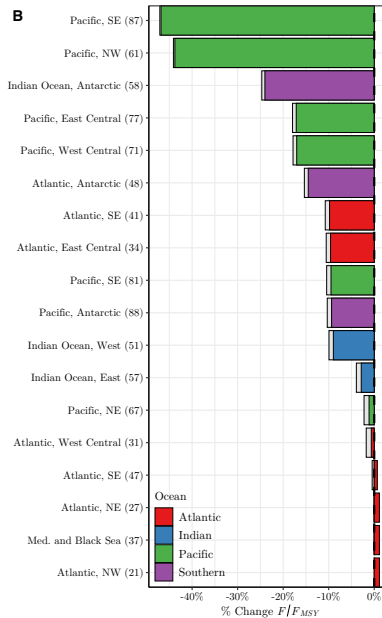
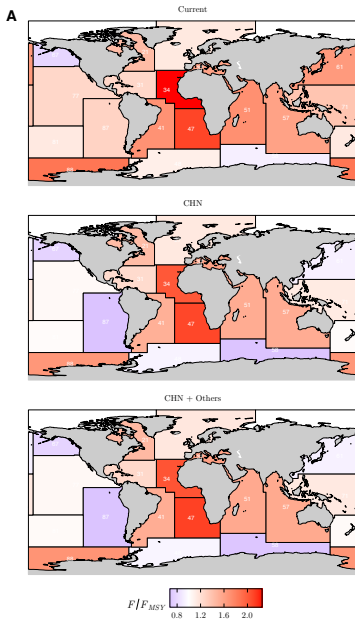
Elasticities of fishing hours and distance traveled with respect to subsidy

first stage plots

	log(fishing hours)			log(km traveled)		
	RF	FS	Elasticity	RF	FS	Elasticity
	(1)	(2)	(3)	(4)	(5)	(6)
Conventional	0.594 (0.246)	0.437 (0.103)	1.359 (0.647)	0.977 (0.250)	0.821 (0.189)	1.190 (0.409)
Bias-Corrected	0.843 (0.246)	0.497 (0.103)	1.696 (0.607)	1.159 (0.250)	0.929 (0.189)	1.248 (0.370)
Robust	0.843 (0.283)	0.497 (0.153)	1.696 (0.772)	1.159 (0.305)	0.929 (0.283)	1.248 (0.502)
Bandwidth	0.203	0.203	0.203	0.203	0.203	0.203
N	1,050	1,050	1,050	1,227	1,227	1,227
RI p-value	0.085	0.259	0.149	0.041	0.077	0.184

What if China reduced distant water fuel subsidies by 50%?

- A 1% reduction in fuel subsidy reduces Chinese fishing by 1.359%
- Reducing Chinese fuel subsidies may affect non-Chinese fishing
 - Instrument with timing of Chinese New Year
- Apply change in fishing 1:1 to F/F_{MSY} ratios (Costello et al., 2016; McDermott et al., 2019)



Conclusion

- A 1% increase in fuel subsidy increases Chinese distant water fishing by 1.4%
- Long-run elasticities larger than short-run elasticities (Feehan, 2018; Buchsbaum, 2022)
- Reducing Chinese distant water fuel subsidies would eliminate overfishing in some regions and reduce it in most others
- Inform subsidy reform and guide expectations of effects

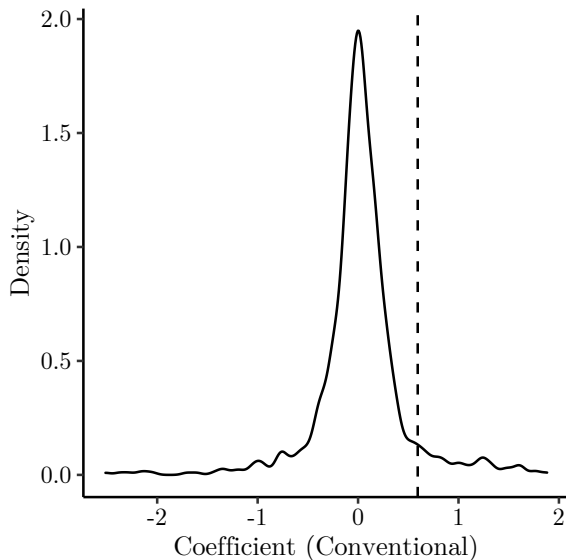
Additional results

- Randomization inference [go](#)
- Placebo test: RD on pre-period fishing [go](#)
- Extensive margin [go](#)
- Entry and exit [go](#)
- Alternative specifications [go](#)
- SUTVA: Fishing over time [go](#)
- Relationship between pre-period fishing and gross tonnage [go](#)
- Number of vessels built each year [go](#)

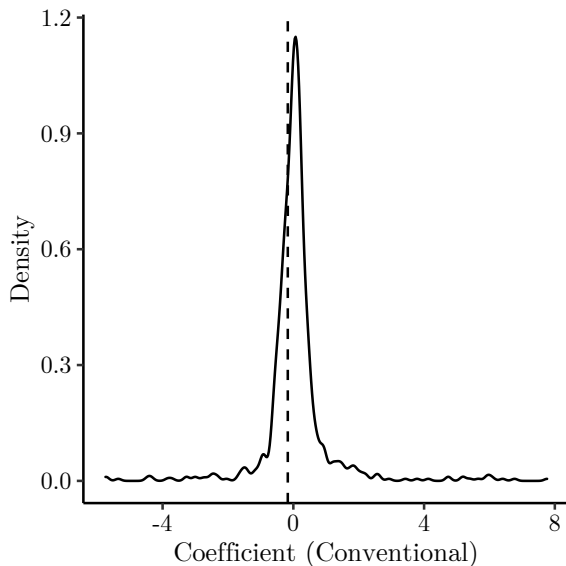
Randomization inference [Back](#)

- [log\(fishing hours\), binding vessels](#)
- [log\(fishing hours\), non-binding vessels](#)
- [log\(distance traveled\), binding vessels](#)
- [log\(distance traveled\), non-binding vessels](#)
- [first stage, fishing](#)
- [fishing elasticity](#)
- [first stage, distance traveled](#)
- [distance traveled elasticity](#)

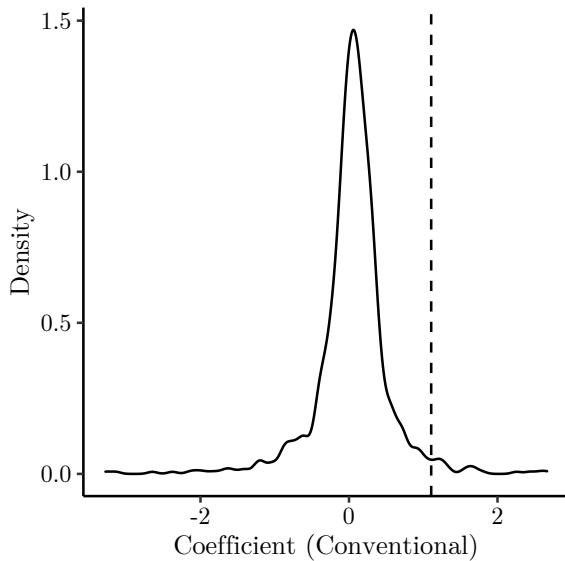
Randomization inference: p-value is 0.085, vs. 0.016 [Back](#)



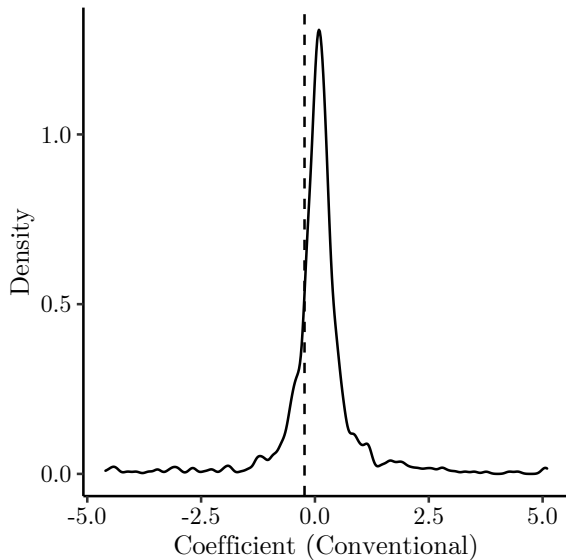
Randomization inference: p-value is 0.700, vs. 0.005 [Back](#)



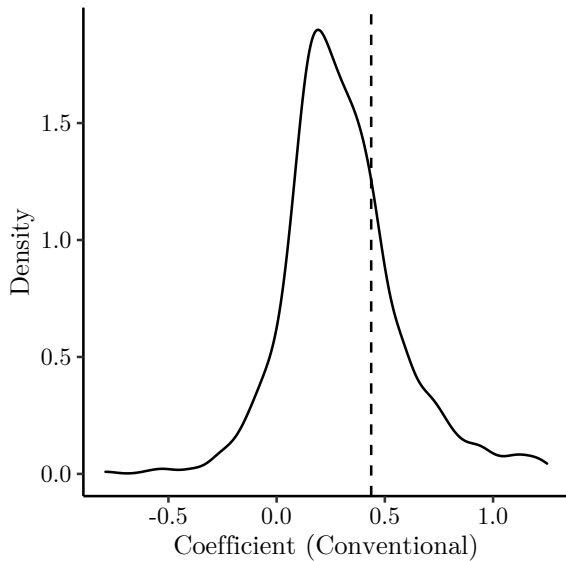
Randomization inference: p-value is 0.041, vs. $2e-05$ [Back](#)



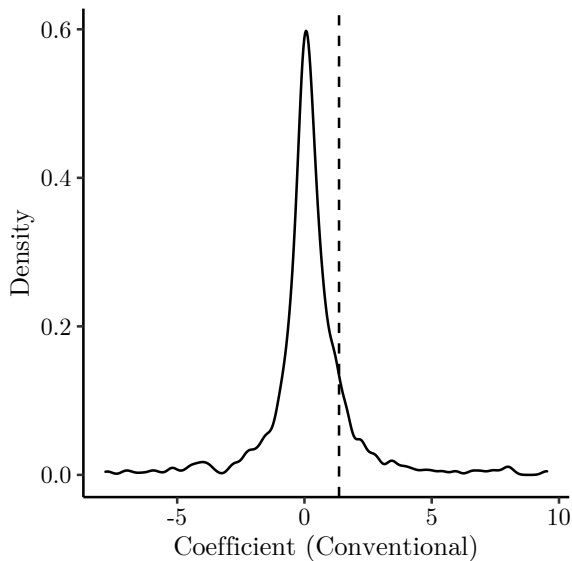
Randomization inference: p-value is 0.808, vs. $7e-07$ [Back](#)



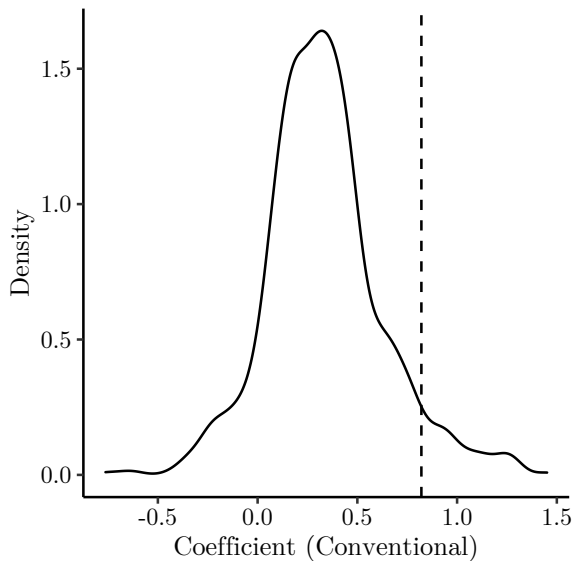
Randomization inference: p-value is 0.259 vs. $2e-05$ [Back](#)



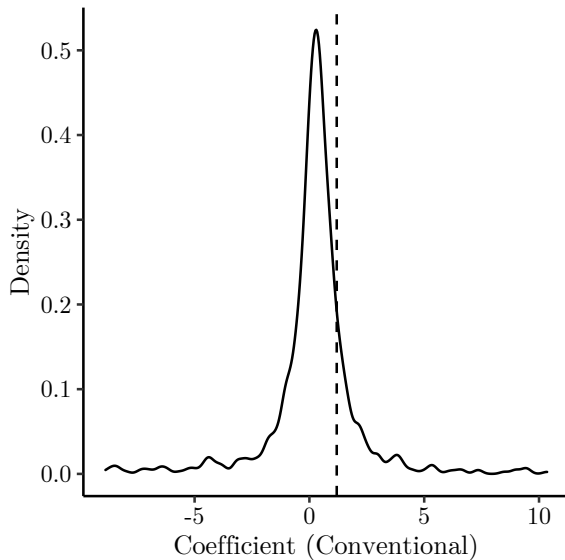
Randomization inference: p-value is 0.149 vs. 0.036 [Back](#)



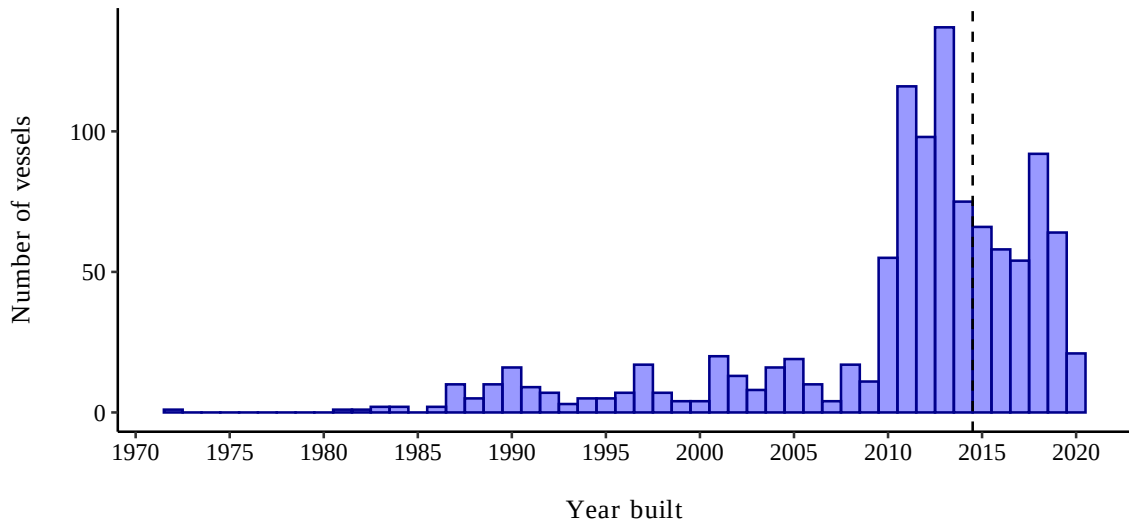
Randomization inference: p-value is 0.077 vs. $2e-05$ [Back](#)



Randomization inference: p-value is 0.184 vs. 0.004 [Back](#)



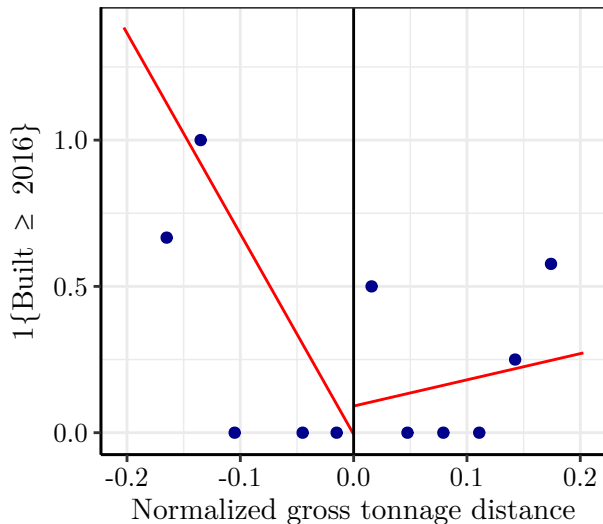
Number of vessels built by year [Back](#)



Entry and exit

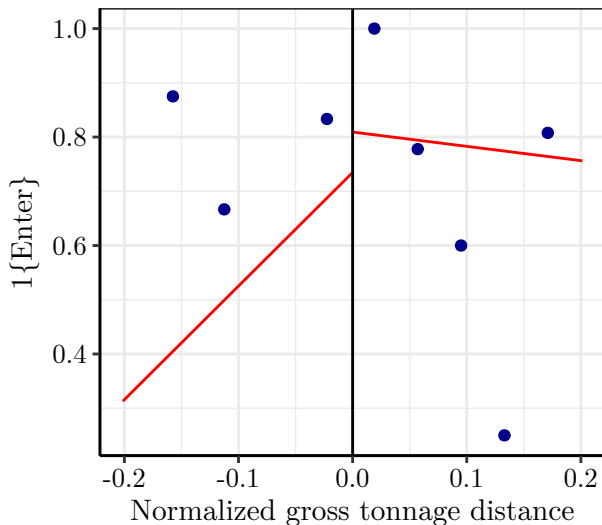
- One observation per vessel
- Binding vessels with controls, any year built
- Two indicators of entry
 1. Vessel built on or after 2016
 2. First year in data is not 2016
- Exit indicator: Last year in data is not 2020

Effect on $1\{\text{Vessel built on or after 2016}\}$



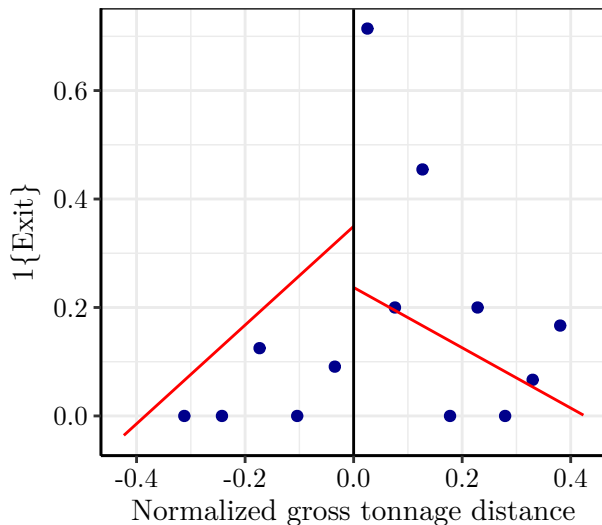
Conventional	0.097 (0.043)
Bias-Corrected	0.181 (0.043)
Robust	0.181 (0.126)
Bandwidth	0.203
N	79
RI p-value	0.247

Effect on $1\{\text{First year in data is not 2016}\}$



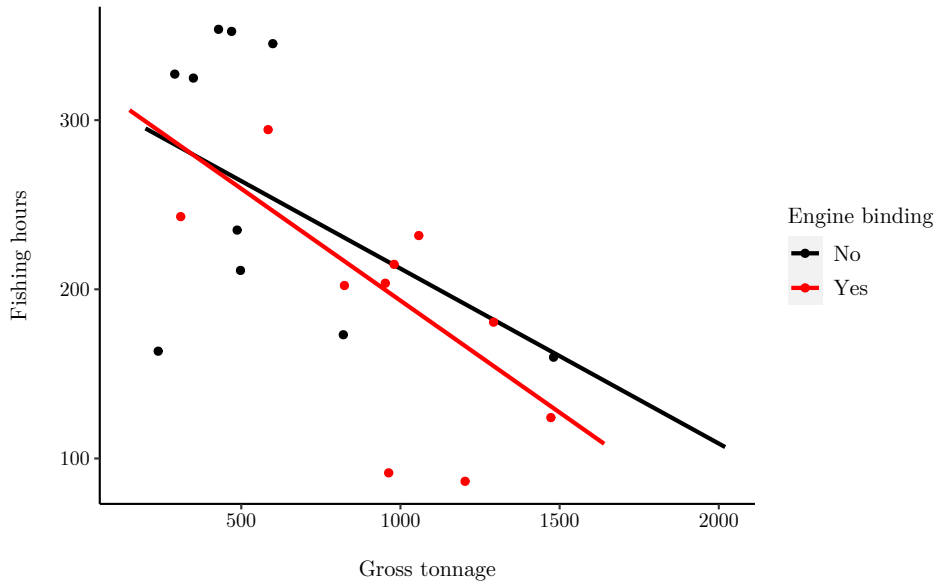
Conventional	0.074 (0.179)
Bias-Corrected	-0.098 (0.179)
Robust	-0.098 (0.224)
Bandwidth	0.201
N	79

Effect on $1\{\text{Last year in data is not 2020}\}$ [Back](#)

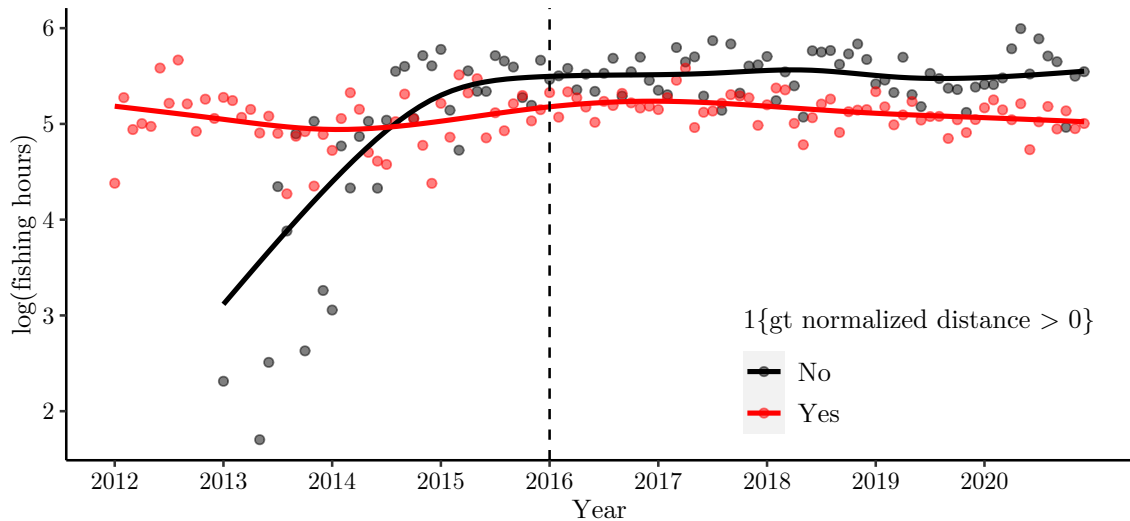


Conventional	-0.113 (0.119)
Bias-Corrected	-0.119 (0.119)
Robust	-0.119 (0.145)
Bandwidth	0.423
N	176

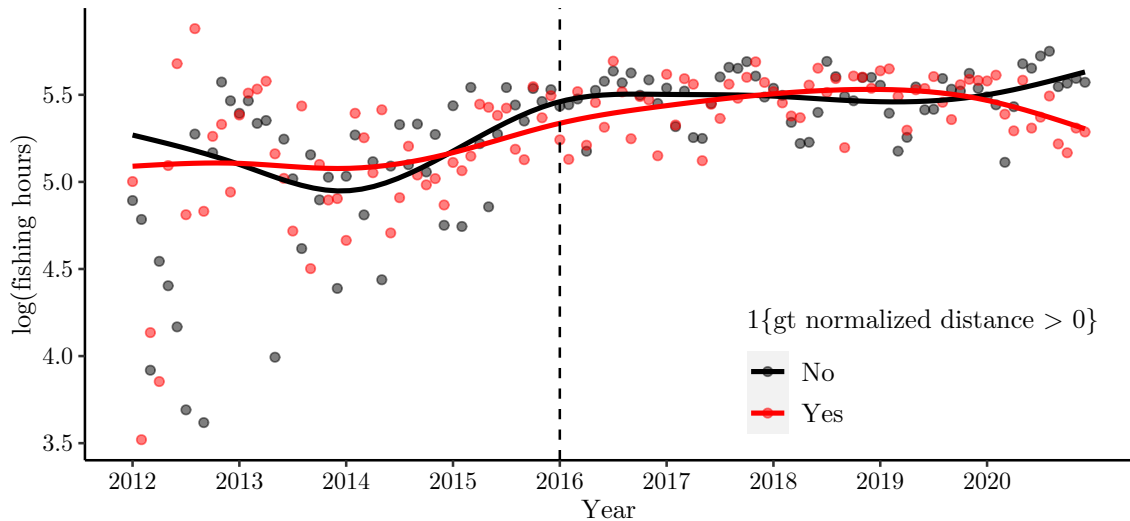
Pre-period monthly fishing hours and gross tonnage in levels [Back](#)



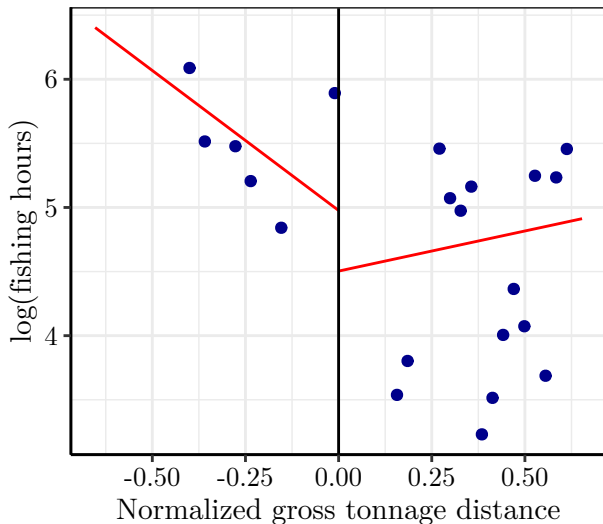
Control vessels continue fishing, binding vessels built before 2016



Control vessels continue fishing, non-binding vessels built before 2016 [Back](#)

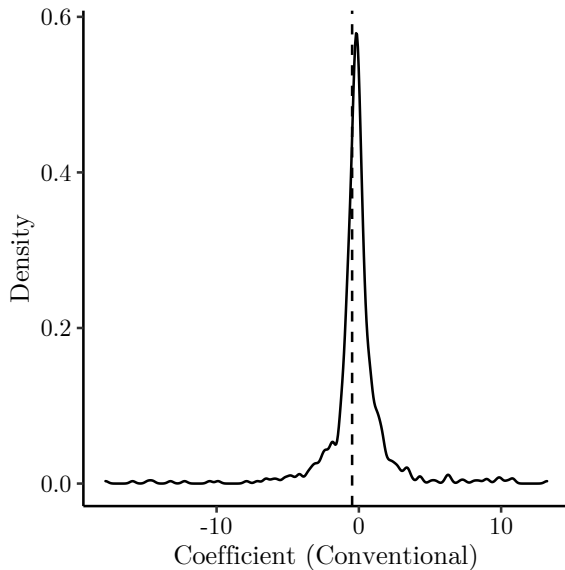


Pre-period log fishing hours [Back](#)



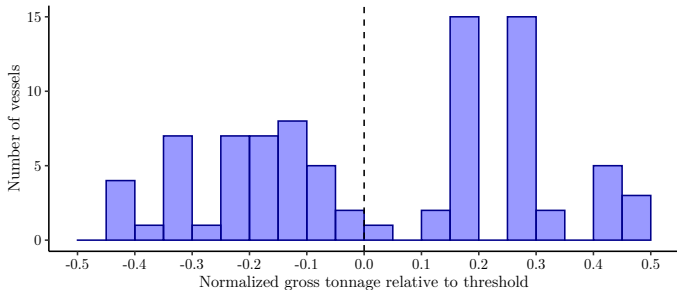
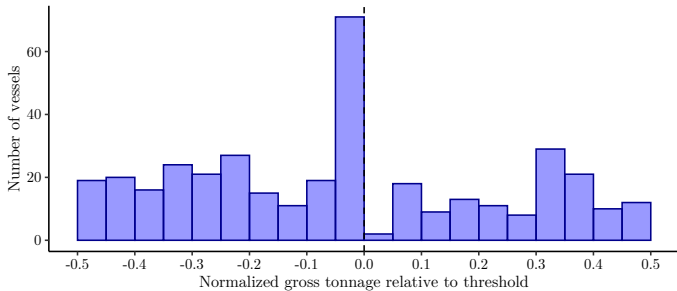
Conventional	-0.473 (0.236)
Bias-Corrected	1.182 (0.236)
Robust	1.182 (1.283)
Bandwidth	0.653
N	755
RI p-value	0.669

Randomization inference: p-value is 0.669 [Back](#)

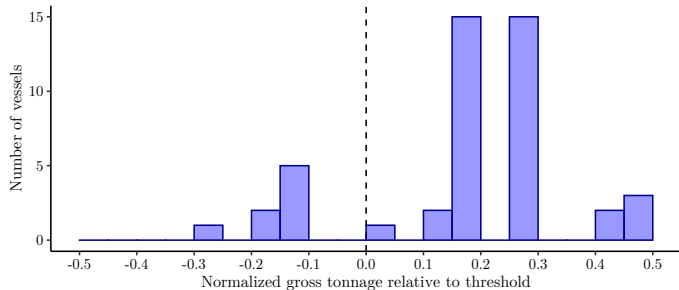
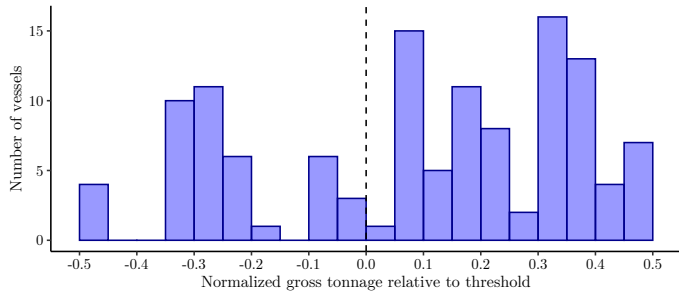


	Dependent variable: log(fishing hours)								
	B15 (1)	16-19 (2)	15-20 (3)	15-20 (4)	YFE (5)	NNrm (6)	NLen (7)	NLen (8)	Ann (9)
Convent- ional	0.77 (0.24)	0.79 (0.20)	4.58 (0.27)	0.64 (0.25)	1.19 (0.22)	0.20 (0.22)	1.74 (0.28)	0.49 (0.26)	0.47 (0.36)
Bias- Corrected	1.16 (0.24)	1.58 (0.20)	3.00 (0.27)	0.85 (0.25)	1.63 (0.22)	0.30 (0.22)	1.74 (0.28)	0.71 (0.26)	0.56 (0.36)
Robust	1.16 (0.31)	1.58 (0.23)	3.00 (0.33)	0.85 (0.32)	1.63 (0.26)	0.30 (0.29)	1.74 (0.34)	0.71 (0.33)	0.56 (0.46)
Bandwidth	0.194	0.190	0.146	0.203	0.197	51.570	0.148	0.203	0.321
N	1,050	715	737	1,143	1,050	3,485	700	1,050	506
P BW				X				X	

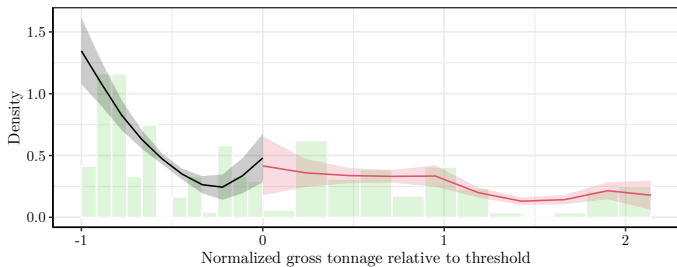
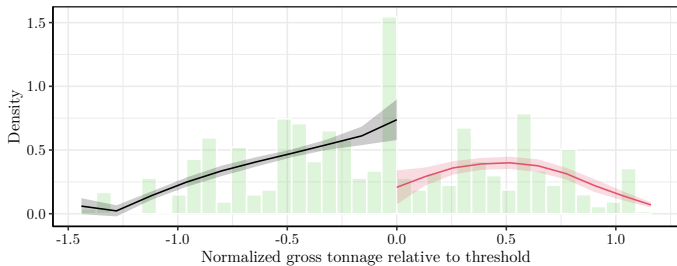
Number of vessels built before (top) vs. after (bottom) policy

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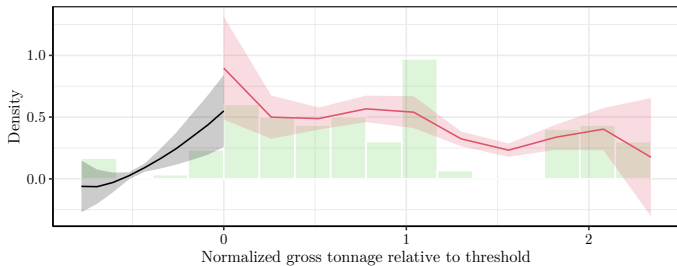
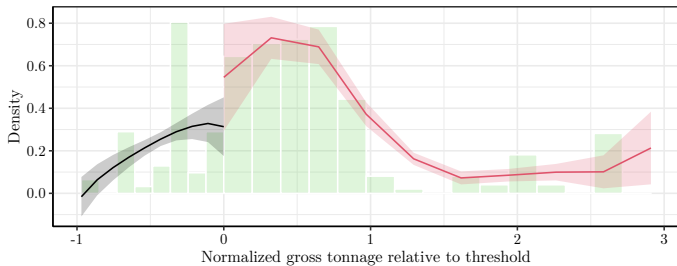
N **binding** vessels built before (top) vs. after (bottom) policy [Back](#)



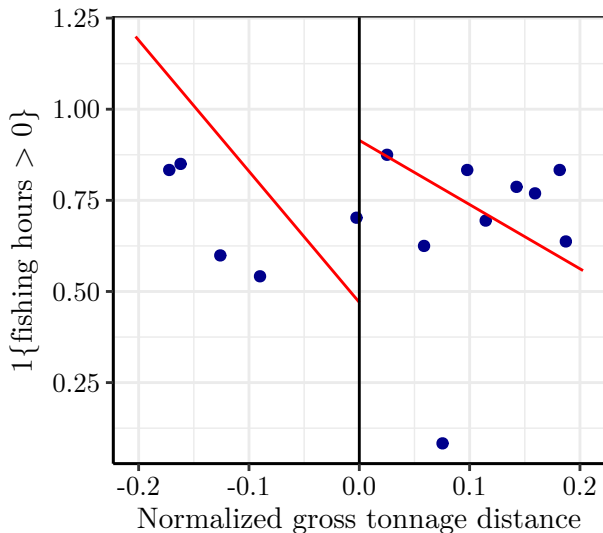
Density of vessels built before (top) vs. after (bottom) policy

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Density of **binding** vessels built before (top) vs. after (bottom) policy [Back](#)

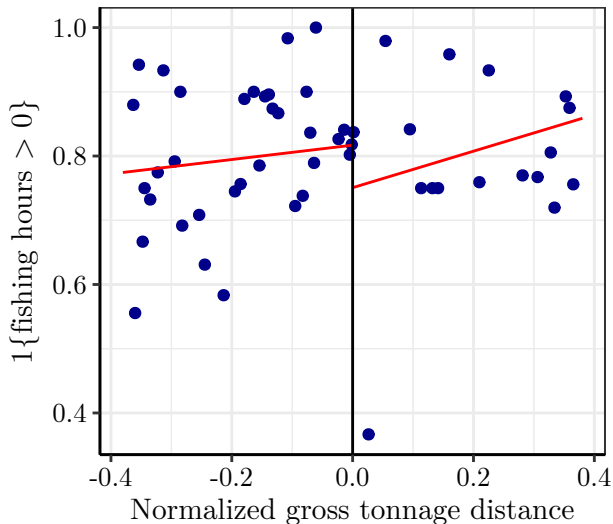


Effect on $1\{\text{fishing hours} > 0\}$, binding vessels [Back](#)



Conventional	0.444 (0.100)
Bias-Corrected	0.587 (0.100)
Robust	0.587 (0.139)
Bandwidth	0.203
N	1,500
RI p-value	0.028

Effect on $\mathbb{1}\{\text{fishing hours} > 0\}$, non-binding vessels [Back](#)



Conventional	-0.066 (0.017)
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Bias-Corrected	-0.085 (0.017)
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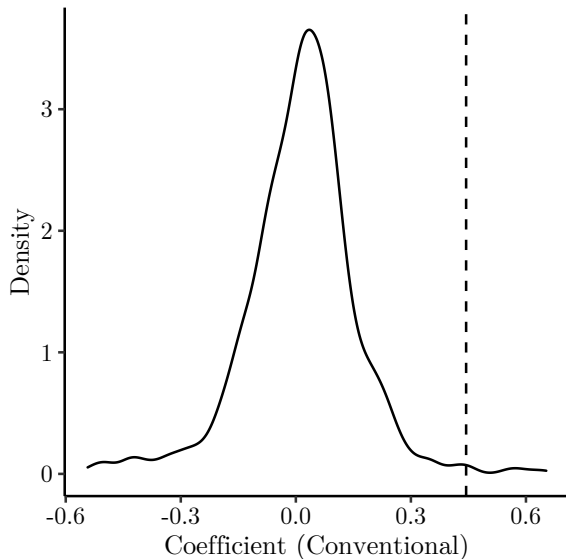
Robust	-0.085 (0.021)
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Bandwidth	0.380
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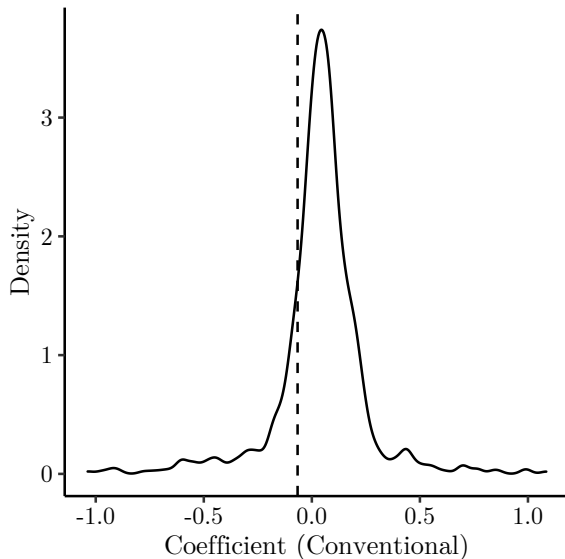
N	9,876
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RI p-value	0.809
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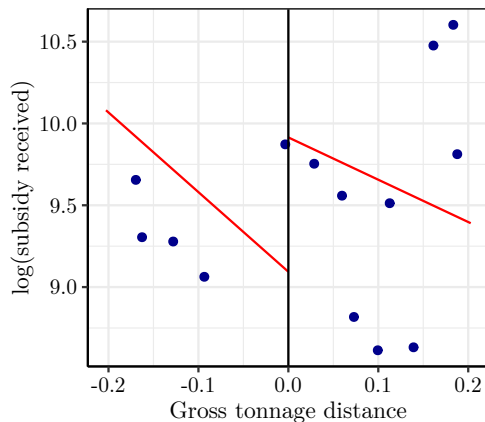
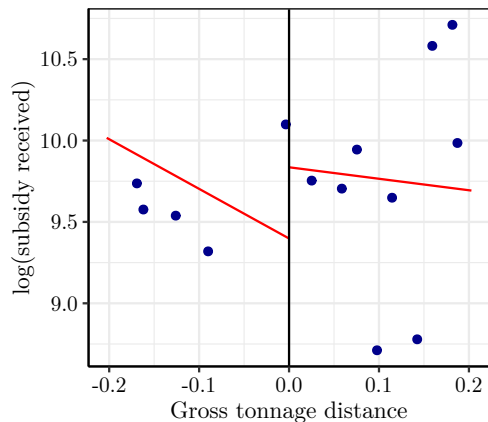
Randomization inference: p-value is 0.028, vs. $1e-05$ [Back](#)



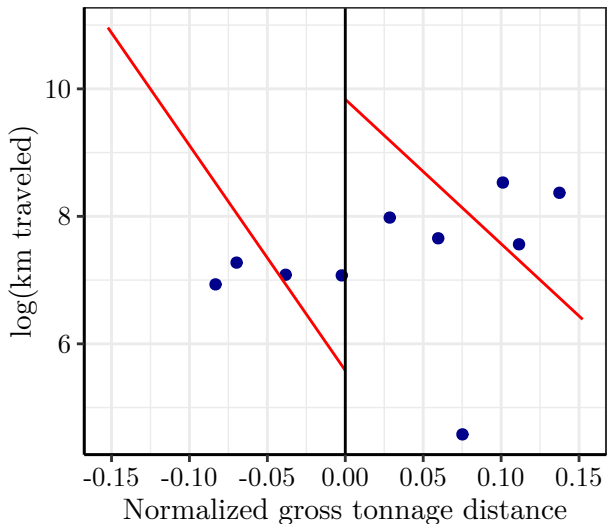
Randomization inference: p-value is 0.809, vs. 0.0001 [Back](#)



Fishing and distance first stages [Back](#)

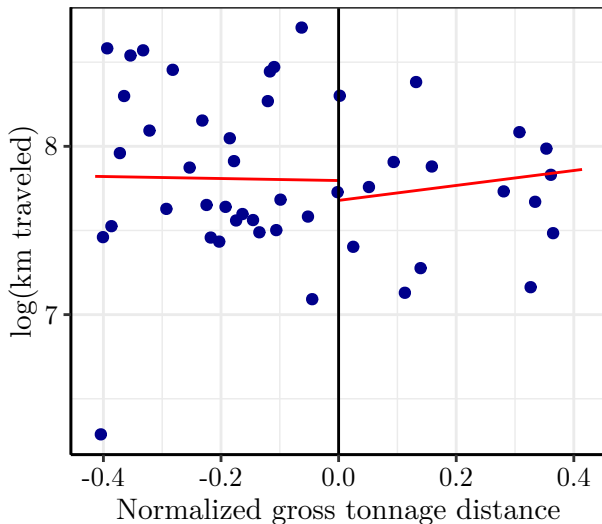


Own bandwidth $\log(\text{distance traveled})$, binding vessels, controls [Back](#)



Conventional	4.253 (0.226)
Bias-Corrected	3.202 (0.226)
Robust	3.202 (0.299)
Bandwidth	0.152
N	881

Own bandwidth $\log(\text{distance traveled})$, non-binding vessels, controls [Back](#)



Conventional	-0.118 (0.052)
Bias-Corrected	-0.110 (0.052)
Robust	-0.110 (0.055)
Bandwidth	0.414
N	9,810