# Distant shocks, migration, and housing supply in India\*

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#### **Abstract**

Housing supply elasticity estimates for cities in large and rapidly urbanizing countries like India can tell us whether their urban housing markets' supply keeps pace with the rising demand. The case of India is particularly interesting in this regard because of its variety of housing typologies. We estimate the supply elasticity of (1) durable or formal houses made of concrete, bricks, and metal, (2) non-durable or informal houses made of thatch, mud, plastic, etc. and typically found in slums, and (3) vacant residential housing units in urban India between 2001 and 2011. We use two migration-inducing exogenous events — negative rainfall shocks and a highway upgrade program — occurring in distant states as demand shifters for local urban housing markets. We apply the Rosen-Roback spatial equilibrium framework to show that the negative rainfall shocks and the highway upgrade program in distant states increased inter-state migration in India. This increase led to urban population growth, and therefore, higher demand for housing in local urban markets. Our findings are three-fold. First, we estimate that the decadal supply elasticity of durable housing in urban India is 1.62. Second, we find that the supply elasticity of non-durable housing is -0.49. A negative supply elasticity value for non-durable houses is consistent with the existence of urban gentrification through the demolition and upgradation of slums. And finally, we estimate the elasticity of vacant residential housing units' supply to be 2.62. We posit that a relatively higher vacant housing supply elasticity reflects speculative building by developers in Indian cities during the 2000s.

JEL Classification: J61, R23, R31

Keywords: Housing supply, migration, India

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### 1 Introduction

Indian cities were home to 377 million people or roughly 10.4% of the global urban population in 2011 (Census of India, 2011; Desa *et al.*, 2014). Data from the Census of India indicates that India's urban population grew by roughly 91 million or 32% between 2001 and 2011. Although prior academic literature indicates that internal migration to Indian cities has been historically low (Bhavnani and Lacina, 2017; Kone *et al.*, 2018; Munshi and Rosenzweig, 2016), this seems to be changing as the number of internal migrants living in urban India went up by 71% between the 1990s and the 2000s (see figure 1). Therefore, India is urbanizing, and its urbanization is increasingly accompanied by migration to urban areas. Empirical evidence from other countries like the United States suggests that urbanization and migration are likely to contribute to a surge in housing demand in cities (Molloy *et al.*, 2011). But is the market supply of housing in urban Indian enough to meet the rising demand?

Figure 2 indicates that the number of houses grew faster than the urban population in India during the 2000s. The total number of residential housing units in urban India grew by 50% from 52 million in 2001 to 78 million in 2011. As with any developing country, a large share of India's housing stock consists of informal houses. In the absence of data on informal houses, we identify proxies for formal and informal houses based on the type of material used to construct the roofs and walls of houses. We use *durable* houses made of concrete, bricks, metal, and stone as a proxy for formal houses and *non-durable* houses made of thatch, mud, unburnt bricks, plastic, etc. as a proxy for informal houses.<sup>2</sup> Non-durable houses are typically found in slums.<sup>3</sup> Figure 2 indicates that about 15% of the housing stock in urban India in 2011 consisted of non-durable houses. However, the growth in residential housing by type was uneven. While the number of durable residential units grew by 61% between 2001 and 2011, the number of non-durable units increased by 9%

<sup>&</sup>lt;sup>1</sup>Recent studies have found that the Information Technology (IT) boom of the late 1990s and the early 2000s partly explains this growth in the internal movement of Indians (Ghose, 2019).

<sup>&</sup>lt;sup>2</sup>Our definition of durable and non-durable housing is based on the Census of India's definition of permanent and temporary houses, respectively.

<sup>&</sup>lt;sup>3</sup>Hereon, we use the terms informal housing, slums, and non-durable houses interchangeably.

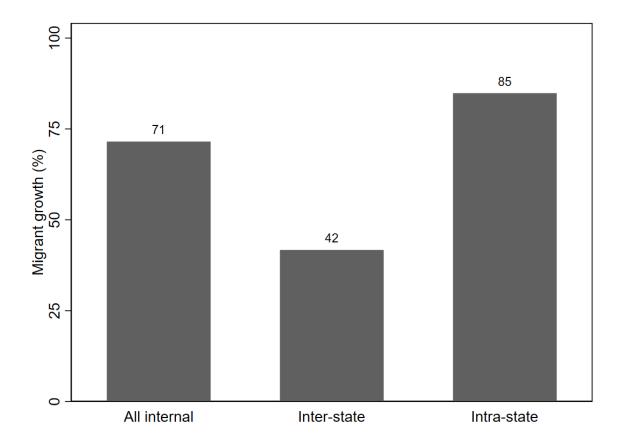


Figure 1: Decadal growth in migration to Indian cities by last residence

Source: Author's calculations based on the Census of India.

*Note*: Figure presents the percentage growth rate in migration to urban areas between 1991-2000 and 2001-2010 by migrants' last residence (same or different state). All bars are labeled by the corresponding values being represented.

during the same time.<sup>4</sup> The number of vacant houses also grew by about 83% suggesting that there was a lot of speculative building in Indian cities during the 2000s (Gandhi *et al.*, 2021a). The question is whether the increase in residential housing in urban India between 2001 and 2011 was at par with the increase in prices. In other words, what was the housing supply elasticity in urban India during the 2000s?

In this paper, we estimate the supply elasticity of durable, non-durable, and vacant residential housing units in urban India between 2001 and 2011.<sup>5</sup> We use two migration-inducing exogenous

<sup>&</sup>lt;sup>4</sup>Note that, as a result of the uneven growth, the share of non-durable housing units in the overall housing stock fell from 21% in 2001 to 15% in 2011.

<sup>&</sup>lt;sup>5</sup>We employ first difference regressions throughout the paper to explain the changes in our outcome variables as a function of changes in covariates between 2001 and 2011. See section 5 for details.

100 Residential housing units (millions) 78 66 52 41 12 11 11 6 All units **Durable units** Non-durable units Vacant units 2001 2011

Figure 2: Housing units by type in urban India

Source: Author's calculations based on the Census of India.

*Note*: Figure presents the number of housing units (in millions) by type. Durable units' roofs and walls made of galvanized iron, metal, asbestos sheets, burnt bricks, stone, and concrete. Non-durable units' roofs or walls made of grass, thatch, bamboo, plastic, polythene, mud, unburnt brick, and wood. All bars are labeled by the corresponding values being represented.

events — negative rainfall shocks and a highway upgrade program — occurring in distant states as demand shifters for local urban housing markets. We apply the Rosen-Roback spatial equilibrium framework (Roback, 1982; Rosen, 1979) to show that both the negative rainfall shocks and the highway upgrade program in distant states increased inter-state migration in India during the 2000s. The increased inter-state migration led to changes in urban population, and therefore, higher demand for housing in local urban markets.

We illustrate the spatial equilibrium mechanism in figure 3 with the example of two Indian states — Maharashtra and Bihar. Let's say that we want to estimate the housing supply elasticity in urban areas of Maharashtra. We define Maharashtra as the *local* state. Now, consider the

state of Bihar, where there are negative rainfall shocks and a highway upgrade program. In our definition, Bihar is a *distant* state. The negative rainfall shocks and the highway upgrade program will affect wages and rents in Bihar, thereby causing a state of spatial disequilibrium. The spatial disequilibrium will spur migration between Bihar and Maharashtra, affecting the urban population in Maharashtra. The change in urban population will affect Maharashtra's housing demand. Thus, the negative rainfall shocks and the highway upgrade program in the *distant* state of Bihar will act as demand shifters for urban housing markets in the *local* state of Maharashtra. We show that the distant state shocks act as demand shifters for all types of residential housing — namely durable, non-durable, and vacant — in local urban markets. In section 4, we present a spatial equilibrium model to discuss these mechanisms.

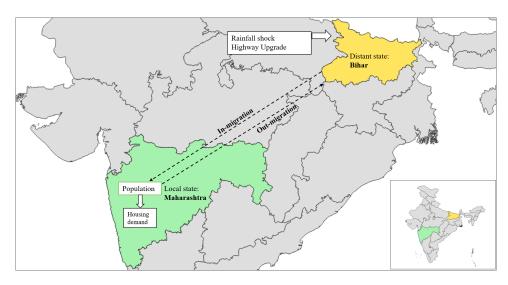


Figure 3: Shock-induced migration's impact on housing demand

Source: Authors' own.

*Note*: Map presents a snapshot of the central part of India with the *local* state of Maharashtra and the *distant* state of Bihar highlighted. Negative rainfall shocks and highway upgradation occurs in Bihar. The resulting migration affects housing demand in Maharashtra.

Our empirical analysis indicates that the negative rainfall shocks and the highway upgrade program increased inter-state migration. On the one hand, an additional month of rainfall levels less than 80% of the long-term normal during a decade increased decadal migration from affected regions by 1.1% points. On the other hand, a distant state's inclusion in the Golden Quadrilateral

(GQ) highway upgrade program after 2001 increased migration both to and from such states.<sup>6</sup> This increased inter-state mobility led to urbanization in the local state which in turn increased the demand for housing in local urban housing markets. The demand for durable housing units increased relatively more than the demand for non-durable units in response to the distant shockinduced urbanization. We show that both the negative rainfall shocks and the GQ highway upgrade program are strong instruments for the number of durable, non-durable, and vacant houses in local urban markets.

Our housing supply elasticity estimates can be summarized in three points. First, we estimate that the decadal supply elasticity of durable housing in urban India is 1.62. This estimate is very close to the supply elasticity of 1.75 obtained by Saiz (2010) for the average metropolitan area in the United States. Second, we find that the supply elasticity of non-durable housing is -0.49. The negative supply elasticity of non-durable housing is counterintuitive, suggesting that as non-durable housing rents increase, the supply of non-durable residential housing units decreases. This is consistent with urban gentrification that occurs in two ways in Indian cities. First, a simultaneous increase in rents paid by slum dwellers and land values around slums attract real estate developers. Slums are cleared to construct durable residential and commercial real estate space (Bhan, 2009). And second, slums are upgraded through various government and non-government programs that convert non-durable units to durable ones (Rains and Krishna, 2020; Rains *et al.*, 2019). Finally, we estimate the elasticity of vacant residential housing units' supply in urban India to be 2.62, which is larger than the elasticity of durable housing units' supply. We posit that developers were engaged in speculative building with the expectation of higher demand as market rents went up during the 2000s (Gandhi *et al.*, 2021a).

Our contributions to the literature are three-fold. First, we exploit the Rosen-Roback framework to construct novel housing demand shifters. It is hard to find instruments that satisfy all the exclusion restrictions. Prior research has used migration shocks such as international immigration

<sup>&</sup>lt;sup>6</sup>The Golden Quadrilateral (GQ) or the National Highways Development Project Phase I (NHDP I) was introduced as a highway upgrade program by the Central government of India in 2000, and it came into effect in 2001. Its primary goal was to upgrade preexisting highways connecting the four largest metropolitan areas of India — Delhi, Mumbai, Kolkata, and Chennai — from two lanes to four lanes. See section 5.4 for details.

(Saiz, 2010) and imputed migration based on historic flows (Paciorek, 2013) as housing demand shifters. Some papers have also used labor demand shocks in the form of shift-share instruments as housing demand shifters (Baum-Snow and Han, 2019; Paciorek, 2013; Saiz, 2010). The problem with using such migration shocks as housing demand shifters is that the migration decisions are endogenous to potential migrant destinations' housing market outcomes such as prices and rents (Zabel, 2012). The strength of our instruments is three-fold. First, we use migration-inducing shocks as demand shifters instead of migration itself. Second, by separating the regions where shocks occur and the regions where we estimate the housing supply elasticities, we reduce the pathways through which omitted variable bias can occur as a result of correlation between the shocks and the unobservables affecting the housing supply. The spatial equilibrium framework provides the theoretical basis for identifying the indirect impact of such distant events on local housing market outcomes, with migration being the channel of the impact. This idea is resonated in Boustan (2010) who studied the impact of the Black migration during the post-war period on suburbanization in US cities. And finally, we use rainfall shocks that are plausibly exogenous even in the region of direct impact. We argue that if a shock is somewhat exogenous in a region of direct impact, its validity as an instrument is strengthened for another region where its impact is indirect. We discuss the exclusion restrictions for our instruments in detail in section 5.4.

The second contribution in this paper is providing a policy-relevant housing supply elasticity estimate for a large and urbanizing country like India. Prior academic literature has predominantly focused on developed countries like the United States (Baum-Snow and Han, 2019; Green et al., 2005; Saiz, 2010). Many studies have underscored the role of regulations (Diamond, 2017; Glaeser et al., 2005; Quigley and Raphael, 2005) and natural land constraints like hilly terrains (Saiz, 2010) in reducing the supply elasticity of housing in metropolitan areas of the United States. Similar regulatory constraints also exist in developing countries like India. The land and housing markets in Indian cities are heavily regulated with floor-area-ratio (FAR) restrictions, urban

<sup>&</sup>lt;sup>7</sup>Some studies have estimated housing supply elasticities in other countries such as Australia (McLaughlin, 2012), China (Wang *et al.*, 2012), Italy (Accetturo *et al.*, 2021), and United Kingdom (Malpezzi and Maclennan, 2001).

land ceiling constraints, and stringent rent control laws.<sup>8</sup> Studies have indicated that these regulations impose significant building costs on developers (Bertaud and Brueckner, 2005; Brueckner and Sridhar, 2012; Gandhi *et al.*, 2021b). Therefore, durable housing supply elasticity estimates almost surely reflect land-use policy decisions.

Last but not least, we estimate the supply elasticity of non-durable or informal housing, which is both an academic contribution and a policy-relevant parameter for a developing country like India. Informal housing has been studied in the literature because it's existence is associated with poverty (Marx et al., 2013) and institutional frictions such as lack of property rights (Brueckner and Selod, 2009) and formal housing regulations (Henderson et al., 2021). Niu et al. (2021) underscored the important role played by informal housing markets in reducing urbanization costs in Chinese cities by providing low-income migrants with cheaper housing. Informal housing in urban India accounts for 15% of the housing stock and fills the supply gap left by the formal housing market. Hence, an informal housing supply elasticity estimate is important for understanding the housing markets in Indian cities. To the best of our knowledge, this is the first paper that provides an informal housing supply elasticity estimate in a developing country. The closest attempt at estimating an informal housing supply elasticity has been made by Niu et al. (2021) in Chinese cities. However, they calculate a proxy for informal housing elasticity using the share of village areas on the edges of cities in the total urban built-up area. By contrast, we use direct observations on informal housing to obtain our elasticity figures.

The rest of the paper is organized as follows. In section 2 we describe the data used for analysis and present some stylized facts about housing and migration in India in section 3. Section 4 provides a theoretical discussion of the Rosen-Roback spatial equilibrium setting applied in this paper to explain the mechanisms through which distant state shocks act as demand shifters in local housing markets. Section 5 presents the empirical implementation. We present the results and robustness checks in section 6 and provide concluding remarks in section 7.

<sup>&</sup>lt;sup>8</sup>The Urban Land (Ceiling and Regulation) Act of 1976 required firms and individuals to sell vacant land beyond a specific size to the government at low prices (Sridhar, 2010).

### 2 Data

For our analysis, we gather data from the National Sample Survey Organization (NSS), the Census of India, and the India Meteorological Department (IMD). We construct datasets at the state and district levels. We use the state-level datasets to study inter-state migration and analyze the impact of distant state-level shocks on local district-level outcomes. We estimate our elasticity figures using the district-level datasets. We construct a wide form panel for both datasets based on variable values from the Census years 2001 and 2011, which we then use to construct first-differenced variables for the actual analysis. In this section, we provide a brief description of the datasets used in the analysis. Summary statistics of all variables are presented in table 1.

#### 2.1 State-level data

The Census provides decennial data on aggregated in-migration figures for a given region. The data provides details on the time of movement of migrants (i.e., less than a year ago, 1-4 years ago, and 5-9 years ago), the distance migrants traveled from their last place of residence (inter-district, inter-state, etc.), the sector of origin (rural or urban), and their current place of residence (urban or rural). We use this information to construct decadal inter-state migration variables based on the number of individuals who moved into urban areas of a state from both rural and urban areas of another state in the decade leading up to the Census years – 2001 and 2011. The Census datasets also provide the urban population and the urban surface area for a given state.

We obtain data on the mean monthly per capita consumption from the NSS and calculate real values based on the Consumer Price Index data provided by the Labor Bureau of India. We get our data on the National Highways Development Project Phase I, also known as the Golden Quadrilateral (GQ) highway upgrade program, from Ghani *et al.* (2016). In figure 4, we indicate the 14 states and union territories in India that were recipients of the GQ program. And finally, we gather rainfall shock data from the Open Government Data (OGD) portal of the central government of

<sup>&</sup>lt;sup>9</sup>A district is an administrative unit in India similar to that of a county in the United States.

**Table 1: Summary Statistics** 

	Panel (a): State-level variables				
	2	001	2	011	
Variable	Mean	Std. dev.	Mean	Std. dev.	
No. of months absolute rainfall <80% last decade	58	12	64	11	
No. of inter-state urban migrants moved last decade ('000)	319	543	452	691	
Urban population (millions)	8	11	11	14	
Mean monthly per capita real consumption last year (INR)	890	274	1001	374	
Urban surface area (sq. miles)	873	1,119	2,321	2,719	
N	35	35	35	35	
	Panel (b): District-level variables				
	2001		2011		
Variable	Mean	Std. dev	Mean	Std. dev	

	2001		2011	
Variable	Mean	Std. dev.	Mean	Std. dev.
Urban population ('000)	1,181	1,777	1,515	2,184
No. of non-durable residential houses ('000)	46	42	46	39
No. of durable residential houses ('000)	180	311	284	446
No. of vacant residential houses ('000)	28	56	44	81
Mean real rent for non-durable residential houses (INR)	302	223	311	233
Mean real rent for durable residential houses (INR)	628	276	751	332
Mean real rent for all residential houses (INR)	570	246	684	307
Mean monthly per capita real consumption (INR)	1,051	247	1,110	338
Urban surface area (sq. miles)	104	126	134	142
Median no. of rooms per house	2	0	2	0
N	144	144	144	144

Data sources: National Sample Survey, Census and Labor Bureau of India.

*Note*: Table presents summary statistics of variables used in the analysis. Panel (a) presents state-level variables and panel (b) presents district-level variables. All values rounded off to the nearest integer. State-level migration and the number of district-level residential housing units given in thousands. State-level urban population given in millions. Urban surface area values are given in square miles. Rents and consumption values are inflation-adjusted to 2001 INR values using the Consumer Price Index (CPI) data from the Labor Bureau of India. In PPP terms, \$1 = 10 INR in 2001. For exchange rates see: https://data.oecd.org/conversion/purchasing-power-parities-ppp.htm

India.<sup>10</sup> This dataset is sourced from the IMD. It reports the percentage deviation of rainfall from the long-term average on a monthly basis between 1901 and 2015. We use this data to construct rainfall shock variables at the state level. <sup>11</sup>

#### 2.2 District-level data

We obtain data on the number of various types of residential housing units – non-durable, durable, vacant – at the district level from the Census of India. In addition, we get data on urban population

<sup>&</sup>lt;sup>10</sup>Please visit the link: https://data.gov.in/

<sup>&</sup>lt;sup>11</sup>The original data provides rainfall departure percentages for each of the 36 meteorological subdivisions in India. Meteorological subdivisions are roughly analogous to the state boundaries of India, with a few exceptions. Larger states consist of more than one subdivision, while some smaller states are clustered into one subdivision. We map these meteorological subdivisions to state boundaries and recalculate the rainfall departure values at the state level.



Figure 4: Map of Golden Quadrilateral recipient states in India

Data Source: Ghani et al. (2016).

*Note*: Figure presents a map of India with the 35 states and union territories demarcated. Light-colored states were not recipients of the National Highways Development Project Phase I or the Golden Quadrilateral (GQ) highway upgrade project. Dark-colored states were part of the GQ program.

and urban surface area from the Census. We also gather data on district-level mean per capita consumption and the mean housing rents for the various types of housing units in our analysis from the NSS. These rent and consumption values are inflation-adjusted to 2001 values based on the Consumer Price Index data provided by the Labor Bureau of India.

Although there were 640 districts in India in 2011, our final district-level data consists of 144 districts. The number of districts reduces in two ways. First, we recreate the actual administrative district boundaries to obtain time-consistent hypothetical boundaries because district boundaries are realigned in India very frequently.<sup>12</sup> And second, we have data on mean non-durable housing

<sup>&</sup>lt;sup>12</sup>While in 2001 there were 593 districts in India, in 2011 that number went up to 640. We create 479 hypothetical districts with time-consistent boundaries by combining all contiguous districts affected by boundary changes and

rent values for fewer districts. We estimate the housing supply elasticity of durable units using a larger sample of 339 districts and present the results in table A.3.

## 3 Stylized facts

Housing markets in India have been understudied in the academic literature. There are very few quantitative papers on the subject aside from a couple of demand-side and affordability studies (Tiwari and Parikh, 1998; Tiwari *et al.*, 1999) and some papers looking at new housing construction and rent control laws (Dutta *et al.*, 2021; Gandhi *et al.*, 2021a,b). Hence, the relationship between internal migration and housing in India is not well understood. In this section, we provide some key stylized facts about the relationship between internal migration and urban housing markets. We argue that the growth in inter-state migration in India between the 1990s and the 2000s caused a shift in the demand for housing in India's urban housing markets.

Internal migration in India grew by 71% between 2001 and 2011 (see figure 1). But historically, India has had very low levels of internal mobility. A large body of literature is dedicated to studying the low rates of internal migration in India (Bhavnani and Lacina, 2017; Kone *et al.*, 2018; Munshi and Rosenzweig, 2016). One recent study suggests that more Indians are moving internally as a result of the IT boom of the late 1990s and the early 2000s (Ghose, 2019).

Even though migration in India grew substantially between the 1990s and the 2000s, figure 5 shows that the urban population's share of internal migrants living in Indian cities increased very little during this time. Inter-state migrants as a share of India's urban population remained flat at 4% between 2001 and 2011. Hence, the question is whether the increase in migration between 2001 and 2011 was enough to cause a shift in the demand for housing in urban India.

We argue that despite the low levels, the increase in inter-state migration in India during the decade of 2001-2011 constituted a housing demand shock in urban areas of India. First, inter-state migration grew by 42% between 2001 and 2011, which is higher than the growth of 32% in India's urban population (see figure 1). And second, there exists a significant and positive relationship leaving districts unaffected by boundary realignment unchanged.

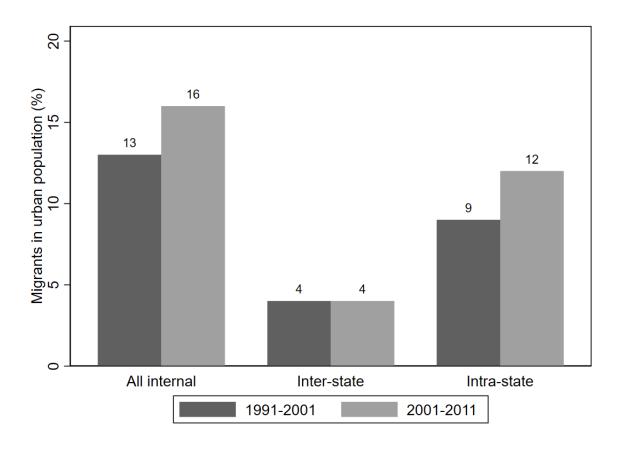


Figure 5: Share of decadal migrants in urban population of India

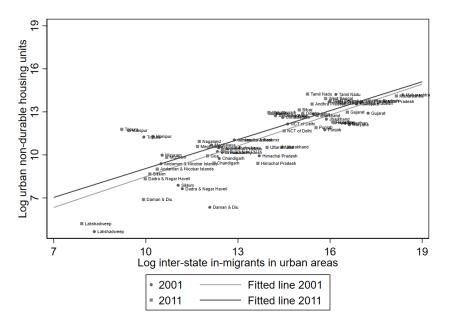
Source: Author's calculations based on the Census of India.

*Note*: Figure presents the share of inter-city and rural-urban migrants that moved between 1991-2000 and 2001-2010 by migrants' last residence (same or different state) in India's urban population. All bars are labeled by the corresponding values being represented.

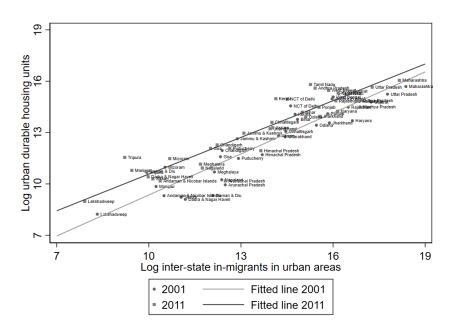
between the number of in-migrants and the number of durable and non-durable housing units in urban areas of India, seen in figure 6b and figure 6a. In section 6, we discuss several regression results that indicate the strength of inter-state migration-inducing shocks in explaining local housing demand.

One issue is that prior literature suggests that a major share of migrants in India move into slums and not formal housing (Mitra, 2010; Srivastava, 2011). Hence, migration shocks would more likely capture non-durable rather than durable housing demand shifts. However, while it might be true that a large number of poor Indians move *seasonally* for one to six months to supplement farm incomes with urban informal earnings during lean agricultural seasons before moving back

Figure 6: Housing and migration in urban India



#### (a) Urban non-durable units and in-migrants



(b) Urban durable units and in-migrants

Source: Author's calculations based on Census of India.

*Note*: Figure in panel (a) presents a scatter plot of the log of state-level urban non-durable housing units and the log of inter-state migrants living in urban areas. The regression lines have slopes of 0.72 and 0.67 respectively for 2001 and 2011, significant at the 99% level. Figure in panel (b) presents a scatter plot of the log of state-level urban durable housing units and the log of inter-state migrants living in urban areas. The regression lines have slopes of 0.80 and 0.71 respectively for 2001 and 2011, significant at the 99% level.

to their homes (Imbert and Papp, 2015, 2020; Rosenzweig and Udry, 2014), many affluent Indians also migrate and do so permanently rather than seasonally. For instance, the National Sample Survey Organization (NSS) data on employment and migration indicates that while about 12% of households had a seasonal migrant, about 27% of households had a former member that moved out permanently for employment or education. Moreover, the NSS data also indicates that educated households with higher consumption were more likely to have a permanent migrant and less likely to have a seasonal migrant member. Therefore, it is likely that individuals who move permanently across regions choose formal housing over slums.

### 4 Theoretical framework

We use the Rosen-Roback spatial equilibrium framework (Roback, 1982; Rosen, 1979) to analyze the effect of distant region shocks on inter-regional mobility and local housing demand. A shock that affects rents and incomes in a distant region induces spatial disequilibrium, spurring interregional mobility. Such mobility affects local housing demand if net inward mobility to the local region is non-zero. Therefore, distant region shocks that affect rents and incomes in the distant region act as demand shifters and can be used to estimate the local housing supply elasticity. In this section, we provide an analytical discussion of these effects.

### 4.1 Spatial equilibrium

Consider an economy with a local region i where we are interested in estimating the housing supply elasticity and a distant region j that has exogenous shocks to its economy. The number of individuals occupying regions i and j are  $n_i$  and  $n_j$  respectively. We assume that each individual is equivalent to a household in either region. In both locations, individuals earn w and derive utility from housing services h, a numeraire good c, and location-specific amenities a. Individuals can only transact h and c in the market. Amenities a are exogenously given in a location at any

 $<sup>^{13}</sup>$ As long as the number of households and the total population at i is monotonically related, relaxing the assumption that each individual in the economy is equivalent to a household does not alter the model mechanisms.

given point in time. The market-clearing rent for housing services is r. The user-cost model relates r to the market-clearing house price p through the equation r = p(K + T + D + E). Here, K is the cost of capital, T is the property tax rate, D is the rate of depreciation, and E is the rate of expected appreciation (Poterba, 1984). The fact that market-clearing rent for housing services is an appropriate measure of market-clearing price for housing as a composite commodity is well established in the literature (Brueckner *et al.*, 1987; Mills, 1967).

The representative individual's utility maximization problem at *i* can be written as follows:

$$\max_{h_i, c_i} U_i(h_i, c_i) + a_i \quad \text{s.t.} \quad h_i r_i + c_i = w_i$$
 (1)

Here, U(.) is a strictly quasiconcave utility function such that equation (1) results in an interior solution. The resulting demand for housing services at i is  $h_i^d(r_i, w_i)$ . Hence, the aggregate demand for housing services at i can be written as follows:

$$H_i^D = n_i h_i^d(r_i, w_i) \quad \text{where} \quad h_i^d(r_i, w_i) > 0$$
 (2)

The implied indirect utility obtained by the representative individual at i is  $V_i(r_i, w_i, a_i)$ . At equilibrium, the values of r and w adjust such that, given the location-specific amenities in every region, the indirect utility is equal across both regions i and j. The spatial equilibrium is characterized as follows:

$$V_i(r_i, w_i, a_i) = V_j(r_j, w_j, a_j) = \bar{V}$$
(3)

At this equilibrium, there are no gains to mobility between i and j.

### 4.2 Spatial disequilibrium, mobility, and local housing demand

Now consider a shock  $z_j$  at the distant region j that does not affect amenities  $a_j$  but changes rent  $r_j$  or income  $w_j$ , or both, thus changing the utility  $V_j$  of individuals at j.<sup>14</sup> The shock z could be a negative shock like a drought or a positive shock like a highway upgrade program. Because  $z_j$  affects rent  $r_j$  and income  $w_j$ , it follows that  $V_j(r_j(z_j), w_j(z_j), a_j)$  is an implicit function of  $z_j$ . Hence, in response to  $z_j$ , we have a state of spatial disequilibrium as follows:

$$\tilde{V}_{i} = V_{i}(z_{i}) = V_{i}(r_{i}(z_{i}), w_{i}(z_{i}), a_{i}) \neq \bar{V} = V_{i}$$
 (4)

Since there are gains to mobility because of the difference in  $V_i$  and  $V_j$ , the shock  $z_j$  will induce mobility between j and i until r and w adjust in both i and j, so that  $\tilde{V}_j = \tilde{V}_i = \tilde{V}$ . In other words, a shock affecting rents and incomes at a distant region j induces movement between the distant and the local regions so that rents and incomes change in both locations until spatial equilibrium is restored and there are no gains to moving. This proposition is consistent with past literature on the effects of regional labor and housing market shocks on inter-regional mobility in the United States (Molloy *et al.*, 2011; Saks and Wozniak, 2011).

We characterize mobility m between regions i and j as the vector  $(m_{ji}, m_{ij})$ .  $m_{ji}$  represents the number of individuals moving from j to i and  $m_{ij}$  denotes the number of individuals moving from i to j. In other words,  $m_{ji}$  represents in-migration from the distant region j to the local region i and  $m_{ij}$  represents out-migration from local region i to the distant region j. This idea is consistent with the bi-directional movement of individuals across regions observed in the data. Spatial equilibrium implies that the net movement between two regions in equilibrium should be equal to zero. A disequilibrium induced by a shock will cause net migration into the region where utility is higher.

<sup>&</sup>lt;sup>14</sup>The impact of z on mobility m between i and j will be determined by the implicit function m(V(r(z), w(z), a(z))). Hence, assuming that a remains exogenous to z does not alter the main mechanisms. Note however, that while mobility will respond to r(z), w(z), and a(z), and r and w will in turn change in response to such mobility changes, a will not. In other words, a(z) changes only in response to z.

Suppose that  $m_{ij}(.)$  and  $m_{ji}(.)$  are two distinct functions of the indirect utilities  $V_i$  and  $V_j$ . At the spatial equilibrium, we have  $m_{ji}(\bar{V},\bar{V}) = m_{ij}(\bar{V},\bar{V})$  implying that net movement between i and j is zero. Now, in response to the shock  $z_j$  the indirect utility at the distant state j changes from  $\bar{V}$  to  $V_j(z_j)$ . The resulting migration functions can be written as follows:

$$m_{ij}(\bar{V}, V_j(z_j)) = m_{ij}(z_j); \quad m_{ji}(\bar{V}, V_j(z_j)) = m_{ji}(z_j)$$
 (5)

Equation (5) implies that both in- and out-migration are implicit functions of the shock  $z_j$ . We further make the following assumptions:

$$m'_{ij}(z_j), m'_{ij}(z_j) \ge 0$$
 (6)

If 
$$m'_{ij}(z_j) = 0$$
 then,  $m'_{ji}(z_j) > 0$  (7)

If 
$$m'_{ii}(z_j) = 0$$
 then,  $m'_{ij}(z_j) > 0$  (8)

Equation (6) implies that in- and out-migration are weakly increasing functions of the shock  $z_j$ . The additional assumptions given by equation (7) and equation (8) implies that the shock  $z_j$  should affect movement in at least one direction between i and j. These assumptions restrict the universe of shocks z to only those that have a non-zero effect on net mobility across regions.

Both in-migration  $m_{ji}$  into j from i and out-migration  $m_{ij}$  from i to j will affect the number of individuals  $n_i$  living in i through the function  $n_i(m_{ji}, m_{ij})$ . Therefore, the effect of the distant region shock  $z_j$  on local population  $n_i$  can be written as follows:

$$\frac{dn_i}{dz_j} = \frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) + \frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j)$$
(9)

Equation (9) implies that the net effect of the distant region shock on local population is the sum of shock-induced in- and out-migration effects on local population. We make the two following

assumptions on the effect of in- and out-migration on population at i:

$$\frac{\partial n_i}{\partial m_{ji}(z_j)} \ge 0$$
 and  $\frac{\partial n_i}{\partial m_{ij}(z_j)} \le 0$  (10)

Equation (10) implies that the number of individuals  $n_i$  at i weakly increases in response to inmigration and weakly decreases in response to out-migration. The weak inequality follows from the fact that the natural rate of growth component in population changes is a major factor and can act as a countering force to both in- and out-migration effects on the local population. Since we do not explicitly model the natural rate of growth component in  $dn_i$ , we allow for the possibility of population changes to be independent of migration.

**Proposition 1** Under the assumptions given by equations (6) to (8) and equation (10),  $\frac{dH_i^D}{dz_j} \leq 0$  if and only if  $\left| \frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) \right| \leq \left| \frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) \right|$ 

Proposition 1 indicates that the aggregate demand for local housing services  $H_i^d$  responds to migration-inducing shocks at the distant region j. The direction of change in aggregate demand for housing services at i depends on the relative magnitude of the in-migration and out-migration effects on the local population resulting from the shock  $z_j$ . To see this, let us first write the effect of the shock  $z_j$  on the aggregate demand for local housing services  $H_i^d$ , as follows:

$$\frac{dH_i^D}{dz_i} = \frac{\partial H_i^D}{\partial n_i} \frac{dn_i}{dz_i} h_i^d(r_i, w_i) = \frac{\partial H_i^D}{\partial n_i} \left( \frac{\partial n_i}{\partial m_{ii}} m'_{ji}(z_j) + \frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) \right) h_i^d(r_i, w_i) \tag{11}$$

The last expression in equation (11) is derived by substituting equation (9) after differentiating the aggregate demand  $H_i^D$  given by equation (2) with respect to  $z_j$ .

The fact that  $\frac{dH_i^D}{dz_j} \lesssim 0$  implies  $\left|\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j)\right| \lesssim \left|\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j)\right|$  directly follows from equation (11) and the inequality  $\frac{\partial H_i^D}{\partial n_i} > 0$  derived from equation (2). Now, to see the if condition, note first that  $\frac{\partial n_i}{\partial m_{ji}}$ ,  $m'_{ji}(z_j)$  and  $m'_{ij}(z_j)$  are all weakly positive and  $\frac{\partial n_i}{\partial m_{ij}}$  is weakly negative. Hence, we have  $\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) \geq 0$  and  $\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) \leq 0$ . If  $\left|\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j)\right| = \left|\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j)\right|$ , then  $\frac{dH_i^D}{dz_j} = 0$  trivially follows from equation (11). Now, if  $\left|\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j)\right| \neq \left|\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j)\right|$ , then there are three possibilities.

First, we can have  $\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) > 0$  and  $\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) = 0$ , in which case equation (11) implies  $\frac{dH_i^D}{dz_j} > 0$ . The second possibility is where  $\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) = 0$  and  $\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) < 0$ , in which case  $\frac{dH_i^D}{dz_j} < 0$  follows from equation (11). And finally, we can have  $\frac{\partial n_i}{\partial m_{ji}} m'_{ji}(z_j) > 0$  and  $\frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) < 0$ , in which case we have  $\frac{dH_i^D}{dz_i} > 0$  if  $\left| \frac{\partial n_i}{\partial m_{ii}} m'_{ji}(z_j) \right| > \left| \frac{\partial n_i}{\partial m_{ij}} m'_{ij}(z_j) \right|$ .

Proposition 1 implies that a distant region shock affecting inter-regional migration acts as a demand shifter in local housing markets. The driving mechanisms behind the distant region shock effect on local housing demand can be described as follows. First, a shock at a distant point affects rents and incomes in that region. This, in turn, changes the indirect utility in the distant region, thereby inducing a state of spatial disequilibrium in the economy. The resulting difference in utilities across the two regions implies gains to mobility. Individuals move across regions. This movement causes a change in the local population and households, thus affecting local housing demand.

It is important to note here, that, distant state shocks such as highway upgrades can lead to increased trading of commodities across states which can in turn affect commodity prices and thereby cause a second channel of impact on housing demand. This is particularly true if both the distant and the local states were recipients of the highway upgrade program. However, it is unlikely that the highway upgrade would have had a long-term impact on consumers' budget constraints since non-housing commodity prices are affected by other factors such as international prices. We test whether the Golden Quadrilateral (GQ) highway upgrade in India had any impact on recipient states' commodity prices by regressing price changes of baskets of non-housing commodities consumed by urban households in a state on the state's GQ recipient status. We find that a state's inclusion in the GQ program had no impact on its commodity prices in urban areas. The results from this regression are given in table A.1. Hence, we ignore the trade channel of impact of distant states' inclusion in the GQ program on local housing demand.

### 4.3 Local housing supply

Now, let us consider the total housing stock  $H_i^S$  in the region i supplied through a competitive market.  $H_i^S$  is a function of  $r_i$ . At the market equilibrium, we have  $H_i^S = H_i^D(r_i, w_i, n_i)$ . In other words, the market equilibrium implies that the housing supply equals the aggregate quantity of housing services demanded within a region. Let us assume that the supply function is log-linear. Then, the reduced form for the inverse supply function at i can be written as follows:<sup>15</sup>

$$\log(r_i) = \frac{1}{\eta_i} \log(H_i^S) \tag{12}$$

where the housing supply elasticity at i is  $\eta_i$ . Since housing supply is never perfectly elastic,  $\eta_i$  is a finite real number greater than zero.<sup>16</sup>

Estimating  $\eta_i$  in equation (12) presents a classic endogeneity problem since we only observe market equilibrium values of  $r_i$  and  $H_i^S$ . Hence, we need exogenous demand shifters to trace the slope  $1/\eta_i$  of the inverse supply curve. Proposition 1 shows that exogenous shocks  $z_j$  incident upon a distant region can act as a demand shifter at i if the shock  $z_j$  induces net non-zero mobility between i and j. We can write the reduced form effect of  $z_j$  on the aggregate demand for housing services as follows:

$$\log(H_i^D) = \beta z_i \tag{13}$$

Proposition 1 implies that  $\beta$  could be either negative or positive, and its sign depends on the relative magnitude of the in- and out-migration effects of the shock  $z_j$ . The predicted  $\log(H_i^D)$  obtained after estimating the parameter  $\beta$  is an exogenous demand shock which can be substituted in equation (12) to estimate  $\eta_i$ . However, if the shock-induced migration affects construction wages, then  $\beta$  might include supply-side factors as well, a concern we address in the empirical

<sup>&</sup>lt;sup>15</sup>Throughout the paper, the log function is used to denote the natural log of its argument.

<sup>&</sup>lt;sup>16</sup>See Green *et al.* (2005) for a discussion on imperfect housing supply elasticities and the various reasons for why that is the case in the context of a monocentric city model.

section. We posit that  $z_j$  is a demand shifter for all kinds of residential houses — non-durable, durable, and vacant. However, since these housing categories represent different markets, their slopes will be different. In other words, the coefficient  $\beta$  will be different for the three different types of residential housing used in our analysis.

## 5 Empirical implementation

The theoretical framework discussed in section 4 explains that distant region shocks affect local population, and hence, local housing demand. The driving channel of effect is the migration flow of individuals across regions. In this section, we first discuss the empirical framework for estimating the effect of a distant state shock on inter-state mobility and the resulting effects on local urban population growth. Next, we provide the estimating equations to analyze the effect of the distant state shock-induced urbanization on demand for local urban housing. These two estimation exercises are meant to test whether Proposition 1 holds true and provide empirical evidence for the mechanisms through which the distant state shocks act as demand shifters in the local urban housing market. Finally, we provide the housing supply estimation model using the distant state shocks as local urban housing demand shifters. Following Saiz (2010), we use first difference regressions to explain changes in outcomes as a function of changes in independent variables between 2001 and 2011. We discuss the validity of the distant region shocks as instruments at the end of this section.

## 5.1 Distant shocks, inter-state migration, and urbanization

Let us consider two regions i and j. Region i consists of urban areas of a *local* state and region j is made up of both rural and urban areas of a *distant* state. The terms local and distant here are consistent with the previous sections. Following section 4.2, let us denote migration flows between i and j as  $m_k$  where  $k = \{ji, ij\}$ .  $m_{ji}$  represents the number of individuals moving from j to i and  $m_{ij}$  denotes the number of individuals moving from i to j. Our goal is to isolate the impact of

migration flows  $m_{ji}$  and  $m_{ij}$  on local urbanization  $\Delta \log(n_i)$  between 2001 and 2011.<sup>17</sup> To do so, we would ideally like to estimate the following first difference equation using data on i-j pairs of Indian states between 2001 and 2011:

$$\Delta \log(n_i) = \lambda \Delta \log(m_{ii}) + \pi \Delta \log(m_{ij}) + \tau \Delta x_i + v_{ij}$$
(14)

where  $x_i$  consists of average consumption, urban surface area, and urban surface area squared at i.<sup>18</sup> The error term is given by  $v_{ij}$ .  $\Delta$  represents changes in the variables between 2001 and 2011. The identification of the coefficients given by  $\lambda$  and  $\pi$  is from the variation in the inter-state flows of migration between different i-j state pairs.<sup>19</sup>

However, the inter-state migration flows are clearly endogenous to local urbanization. Hence, we require instruments for  $m_k$ . We propose using distant shocks occurring at state j as instruments. Let us denote exogenous events happening at j with the vector  $z_j = \{s_j, g_j\}$ . Here,  $s_j$  represents the change in the number of months in the previous decade with rainfall levels less than 80% of the long-term normal at j between 2001 and 2011; and  $g_j$  is a dummy variable equal to one if state j was a recipient of the National Highways Development Project Phase I or the Golden Quadrilateral (GQ) highway upgrade program after 2001. We estimate the impact of  $s_j$  and  $g_j$  on migration flows  $m_k$  between i and j using the following first-stage equation:

$$\Delta \log(m_k) = \mu s_j + \sigma g_j + \psi \Delta x_i + \varphi_k \tag{15}$$

where  $x_i$  is as defined for equation (14). The error term is given by  $\varphi_k$ . The identification of the parameter  $\alpha$  is the same as in equation (14).

We discuss the exclusion restrictions for the instruments in section 5.4. However, we address two additional identification issues here before moving on to the next section. First, by including

<sup>&</sup>lt;sup>17</sup>We use the term urbanization loosely to mean both an increase and a decrease in urban population at local region

<sup>&</sup>lt;sup>18</sup>We use mean monthly per capita consumption as a proxy for income.

<sup>&</sup>lt;sup>19</sup>Note that the estimates of  $\lambda$  and  $\pi$  obtained from equation (14) are identical to estimates obtained from one-way fixed effects model.

consumption at i as a covariate in equations (14) and (15), we control for labor market equilibrium changes induced by urbanization at i that is caused by changes in migration flows between j and i. While we model the effect of changing population on demand for housing at local region i in section 4.2, we do not say anything about the labor market effects of mobility at i. If the labor supply at i changes in response to the shock-induced mobility, we should expect the labor market equilibrium at i to reflect that. The resulting change in incomes will also affect housing demand at i. Therefore, we include consumption at i as a proxy for income to capture this general equilibrium effect on housing demand through the labor market equilibrium changes resulting from shock-induced migration. We include consumption at i as a covariate for all regressions in our empirical analysis.

And second, we include the urban surface area of i as a covariate in equations (14) and (15). This is because several settlements in India are reclassified and declassified as Census towns each Census year, which changes the urban area across Census years. Since we have aggregated data for the urban area in a region, controlling for the urban area allows us to mitigate any effect on migration and urbanization that can be attributed to the change in the urban area itself. We also control for urban area squared to account for the non-linear relationship between the urban area and the outcome variables.

## 5.2 Urbanization and housing demand

In the previous section 5.1, we discussed the estimating equations for analyzing the effect of exogenous migration on local urbanization. In this section, we provide the empirical model to estimate the effect of exogenous urbanization on urban housing demand. Following our use of notations from the earlier sections, let's denote changes in the number of housing units as  $\Delta \log(H_i)$  and urbanization as  $\Delta \log(n_i)$  in the local region *i*. We use district-level data to estimate the impact of

<sup>&</sup>lt;sup>20</sup>Census towns are areas without an urban administrative body, but with urban-like features with at least 5,000 people, a population density of at least 400 persons per sq. Km. and with at least 75% of the male workforce employed in non-agricultural activities.

 $\Delta \log(n_i)$  on  $\Delta \log(H_i)$ , with the following equation:

$$\Delta \log(H_i) = \theta \Delta \log(n_i) + \kappa \Delta v_i + \vartheta_i \tag{16}$$

where *i* represents urban areas of a district,  $y_i$  consists of the median number of rooms at *i* in addition to average consumption, urban surface area, and urban surface area squared.<sup>21</sup> The error term is given by  $\vartheta_i$ . As before,  $\Delta$  denotes changes in variables between 2001 and 2011. In other words, we want to estimate the impact of urbanization on housing demand during the 2000s.

Equation (16) is endogenous because of omitted variable bias since there are unobservables that affect urbanization and housing demand. As in section 5.1, we use rainfall shocks  $s_j$  and highway upgrade  $g_j$  that occur in a *distant* region j as instruments for *local* urbanization at i. We use data on i - j district-state pairs to estimate the following first-stage equation:

$$\Delta \log(n_i) = \gamma s_j + \delta g_j + \phi \Delta y_i + v_{ij}$$
(17)

where all symbols are as defined before and the error term is given by  $v_{ij}$ . We identify equations (16) and (17) the way as in equations (14) and (15).

The identification of equation (17) is also predicated on the fact that the distant region shocks would cause migration flows between the distant region and the local region, which would in turn cause urbanization the local region i. We establish this in our earlier empirical analysis of the impact of shock-driven migration on urbanization. Next, we use the analysis in this section and in section 5.1 to construct an empirical strategy to estimate the supply elasticity of housing in urban India.

<sup>&</sup>lt;sup>21</sup>The type of housing can potentially determine the median number of rooms in a house inducing a reverse causal effect of housing on median rooms. We address this endogeneity concern by running regressions without the median number of rooms and find that the results are largely similar (see table A.2).

### 5.3 Demand shifters and housing supply elasticity estimation

In this section, we propose an empirical framework to estimate the inverse supply elasticity of urban housing at the local region i. As defined in section 5.2, i consists of urban areas in a district of the local state, and j represents a distant state. Let's say that developers' supply response to housing market rent changes  $\Delta \log(r_i)$  at i is given by  $\Delta \log(H_i^S)$ . Ideally, we would like to estimate the following inverse supply equation:

$$\Delta \log(r_i) = \eta \Delta \log(H_i^S) \tag{18}$$

where  $\eta$  is the inverse supply elasticity.

However, we do not observe  $\Delta \log(H_i^S)$ . Instead, we know the market equilibrium quantities of the number of housing units  $\Delta \log(H_i)$ . So, in reality we can only estimate the following equation:

$$\Delta \log(r_i) = \eta \Delta \log(H_i) + \omega \Delta x_i + \varepsilon_i \tag{19}$$

where  $x_i$  consists of average consumption, urban surface area, and urban surface area squared. The error term is given by  $\varepsilon_i$ . Estimating the slope  $\eta$  of the inverse supply curve from equation (19) presents a classic endogeneity problem. Hence, the question is how do we find a consistent estimate of  $\eta$ .

To address the endogeneity problem in equation (19), we need demand shifters. Proposition 1 in section 4 shows that shocks at a distant state j, that affect rent and income at j, act as demand shifters for housing in district i. Our empirical framework discussed in sections 5.1 and 5.2 will provide the evidence for the channels through which we expect distant state shocks to act as demand shifters for local urban markets.

We use the same instrument  $z_j = \{s_j, g_j\}$  as defined in section 5.1 as demand shifters to consistently estimate equation (19). To this end, we estimate the following first stage equation using

data on i - j district-state pairs in India between 2001 and 2011:

$$\Delta \log(H_i) = \alpha s_i + \beta g_i + \rho \Delta x_i + \varepsilon_{ij}$$
 (20)

where all symbols are as defined before and  $\varepsilon_{ij}$  is the error term. We estimate three sets of equations, one each for non-durable, durable, and vacant housing units.

There are two things to note here. First, contrary to the existing literature on housing supply estimation, we do not control for construction cost in equations (19) and (20). This is because we do not have any data on the construction cost at the district level in India. Second, a possible concern may arise owing to the various rent control laws present in Indian states that prohibit landlords from increasing rents (Harari, 2020). However, this is unlikely to be a cause for concern since our analysis uses a first difference estimation framework, and new rent control laws were not enacted in India after 2001. Amendments to the preexisting rent control laws did not have provisions that could affect rents paid by tenants (Gandhi *et al.*, 2021a). Hence, the first differences would mostly absorb the rent control law effects.

#### **5.4** Discussion on instruments

The empirical models given by the previous sections 5.1 to 5.3 are meant to test the hypothesis that distant state shocks act as local housing demand shifters by inducing migration across regions. Equations (14) to (17) will be used to estimate the effect of distant shock-induced in- and out-migration on local urbanization and housing demand. Since there are two endogenous independent variables in the migration analysis, we require two instruments to identify equations (14) and (15). We propose negative rainfall shocks and a national highway upgrade program occurring at a distant state as instruments for in- and out-migration, local urbanization, and changes in the number of housing units in local urban markets. Below, we discuss the validity of these two instruments.

<sup>&</sup>lt;sup>22</sup>The Construction Industry Development Council (CIDC) database provides monthly construction cost indexes for the largest cities in India since 2007. This data is not applicable in this paper because the period of our analysis intersects with this data partly. Besides, we conduct a district-level analysis instead of at the city level.

Negative rainfall shocks act as negative income shocks in most parts of India due to largely rainfall-dependent agricultural practices. Hence, rainfall levels less than 80% of the long-term normal induce drought-like conditions in several regions and are unfavorable for agricultural output. There is a body of literature examining this relationship between rainfall shocks and agricultural output and its subsequent impact on migration (Jayachandran, 2006; Morten, 2019; Rosenzweig and Udry, 2014). Rainfall shocks have been used as an instrument to study civil conflict and dowry deaths in India (Sarsons, 2015; Sekhri and Storeygard, 2014). Bhavnani and Lacina (2017) constructed an instrument from negative rainfall shocks to estimate the effect of inter-state migration flows on fiscal federalism in India. Consistent with their use of a rainfall shock instrument and the definition used by the IMD to designate regions as rainfall deficient, we measure the rainfall shock variable as the number of months when absolute rainfall was less than 80% of the long-term normal.<sup>23</sup>

The validity of rainfall shocks at a distant region as instruments can be argued on two fronts. First, a negative rainfall shock in a distant state is a strong predictor of inter-state migration, local urbanization, and local housing demand as seen in the first-stage regression results given in tables 2 to 4. The diagnostic test statistics confirm the strength of the instruments.

Second, the exogeneity assumption implies that a negative rainfall shock occurring in one state should be sufficiently unexpected and uncorrelated with unobserved factors that affect local urbanization and demand for housing in local urban markets. This can be violated if there is a spatial correlation in rainfall shocks occurring in neighboring states. To rule out this possibility, we conduct robustness checks by running the regressions given in equations (14) and (15) using shocks that occur in non-contiguous states as instruments. These robustness results, discussed in section 6.4, are roughly unchanged from the models using rainfall shocks in all other states as the instrument.

Another potential concern is that the rainfall shocks could spill over into neighboring states as income shocks. However, any such spillover effects of income shocks can only be driven by

<sup>&</sup>lt;sup>23</sup>The complete list of all weather event definitions used by the IMD can be downloaded from the following weblink: https://www.imdpune.gov.in/Weather/Reports/glossary.pdf

the migration of individuals and firms from one state to the other. Since negative rainfall shocks predominantly affect agricultural incomes, we would not expect firms to move in response to such income shocks, especially given the high sunk cost of setting up businesses in India. Therefore, we can argue that negative rainfall shocks meet the exclusion restrictions for an instrument.

The National Highways Development Project Phase I (NHDP I) or the Golden Quadrilateral (GQ) highway project was introduced as a highway upgrade program by the Central government of India in 2000, and it came into effect in 2001. The project was undertaken to primarily upgrade preexisting national highways connecting India's four largest metropolitan cities—Delhi, Mumbai, Kolkata, and Chennai— from two lanes to four lanes. These highways ran through 14 states and union territories (see figure 4). The Golden Quadrilateral project has been documented as a positive economic shock since it affected firm relocation along the highway in the states through which it passed (Abeberese and Chen, 2021; Ghani *et al.*, 2016).

Inclusion of a state in the GQ program after 2001 is the second distant state shock in our empirical framework. We expect two countervailing effects of the highway upgrade program in a state. First, due to firm relocation along the highways, we would expect to see a growth in employment in the program states. And second, the firm and employment growth will also lead to a positive income shock in program states. These two effects would have a subsequent impact on the mobility of individuals between states. Based on conventional models of mobility, the employment effect would induce movement to the states that were part of the GQ. However, the income effect itself consists of two additional opposing forces. First, higher incomes at the present state of location would reduce outward mobility as predicted by the Harris-Todaro models of rural-urban migration (Harris and Todaro, 1970; Todaro, 1969). And second, higher incomes would also spur movement out of the state of location because higher incomes insure individuals against risky migration outcomes (Morten, 2019; Munshi and Rosenzweig, 2016). The net income effect on mobility hinges on the relative strength of these two factors.

We argue that a distant state's inclusion in the GQ program after 2001 is a valid instrument for inter-state migration, local urbanization, and demand for housing in local urban markets. First,

a distant state's inclusion in the GQ program after 2001 is a significant predictor of inter-state migration, local urbanization, and local demand for housing as seen in the first-stage regressions in tables 2 to 4.

Second, to satisfy the exogeneity assumption, the inclusion of one state in the GQ program after 2001 should be exogenous to unobservables that affect inter-state migration, local urbanization, and local demand for housing. This can be violated if the inclusion of one state in the GQ program is correlated with the inclusion of another state in the program. This is unlikely to be the case since these highways were constructed on trade routes built during ancient and colonial times. For instance, the National Highway II (NH2) was constructed on portions of the Grand Trunk Road that was first built by the emperor Chandragupta Maurya during the 3rd century BCE and later redeveloped under the rule of emperor Sher Shah Suri, the Mughals, and the British Raj (Elisseeff, 2000; Thapar, 2015).

Another concern is that neighboring states have a higher probability of being on ancient trade routes, thereby indicating a correlation between contiguous states' inclusion in the GQ program. In our first difference framework, such time constant state border effects would be eliminated.

The GQ upgrade program across contiguous states might also potentially affect housing supply if better contiguous-state road networks lead to higher trading, and thus, reduced prices of construction material. Robustness checks with distant non-contiguous states' inclusion in the GQ program after 2001 as the instrument yield similar results as discussed in section 6.4.<sup>24</sup>

Third, the only channel other than the migration of individuals through which the GQ program in one state after 2001 can affect local urbanization and local demand for housing in another state is through the simultaneous relocation of firms. However, it is unlikely that the relocation of firms producing non-housing goods would affect local urbanization and local demand for housing that is independent of individual migration. If real estate firms or developers relocate across state boundaries in response to the GQ program, then the housing supply would also be affected by

<sup>&</sup>lt;sup>24</sup>Even though we expect construction material to be traded across neighboring states, it's unlikely that trading of construction material happens across non-contiguous states since substances such as cement are heavy and difficult to transport.

the GQ program in a different state, thus violating the exogeneity assumption. But, given the heterogeneity in property rights and laws across Indian states due to individual state governments' jurisdiction over land and real estate, it is unlikely that developers from one state would relocate to another in response to the GQ program.<sup>25</sup> Hence, a distant state's inclusion in the GQ program after 2001 is a valid instrument for inter-state migration, local urbanization, and demand for housing in local urban markets.

#### 6 Results

The previous sections 4 and 5 lay down the theoretical and the empirical framework to analyze the effect of distant region shocks on local urban housing demand due to mobility in spatial disequilibrium. This allows for the estimation of local urban housing supply elasticity using the distant state shocks as demand shifters. In this section, we first estimate the effect of the distant state shocks on inter-state mobility. Next, we estimate the effect of exogenous shock induced-mobility on local urbanization. Then, we estimate the effect of exogenous urbanization on local urban housing demand. We use the same distant state exogenous shocks as housing demand shifters to estimate the local urban housing supply elasticities. Additional identification concerns are addressed with robustness checks. We end this section with a discussion on state-level durable and vacant housing supply elasticities.

### 6.1 Effect of inter-state migration on local urbanization

We estimate the impact of distant state shocks on inter-state migration. We then use the distant state shocks as instruments for migration and estimate migration's impact on local urbanization in India. We use state-level data for Census years 2001 and 2011 for our estimation. Consistent with our use of notations in previous sections, we denote urban areas of a local state with index i and

<sup>&</sup>lt;sup>25</sup>In some cases, states might directly prohibit non-residential individuals from property ownership or construction of houses. For instance, Karnakata and Sikkim allow individuals to own land and construct houses only upon providing state domicile certificates.

the distant state with index j.

We use two exogenous shocks that occur in the distant state j. The first shock is measured as the decadal change in the number of months when absolute rainfall was less than 80% of the long-term normal at j. The second shock is the inclusion of state j in the Golden Quadrilateral (GQ) highway upgrade program after 2001. We estimate the regression coefficients in equations (14) and (15) and present the results in table 2.

Table 2: Distant shock-induced migration and local urbanization

		2SLS	
	First	Second-stage	
$\Delta = 2011-2001$			
	$\Delta$ log migration 0-9 yrs. $j$ to $i$	$\Delta$ log migration 0-9 yrs. $i$ to $j$	$\Delta$ log urban population at $i$
	(1)	(2)	(3)
$\Delta$ log migration 0-9 yrs. $j$ to $i$			0.999***
			(0.232)
$\Delta$ log migration 0-9 yrs. $i$ to $j$			-0.365
			(0.372)
$\Delta$ #months rainfall < 80% last decade at $j$	0.011***	-0.002	
	(0.003)	(0.003)	
GQ highway dummy at j	0.269***	0.211***	
	(0.043)	(0.046)	
$\Delta \log$ consumption at $i$	-0.275*	-0.069	0.451***
	(0.159)	(0.232)	(0.166)
$\Delta$ urban surface area at $i$	0.030	0.221***	0.147*
	(0.028)	(0.035)	(0.081)
$\Delta$ urban surface area squared at $i$	0.007***	-0.015***	-0.018**
	(0.002)	(0.003)	(0.007)
F-stat on excluded instruments	29.9***	10.4***	
Anderson–Rubin Wald $\chi^2(2)$			254***
N	1,028	1,028	1,028
Adj. R-sq	0.179	0.122	

Source: Authors' calculations.

Note: Table presents results from two-stage least squares regression of the log difference of urban population in state i on endogenous variables – log differences of in- and out-migration in the previous decade between state i and other states j. State i is the local region and state j is the distant region. There are 1,028 i-j state pairs consisting of the 35 states and union territories in India. The log differences are calculated as first differences of log values between the years 2001 and 2011. The log differences of in- and out-migration are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1) and (2) and the second-stage results are given in column (3). Other variables in the regressions include log difference in state-level mean per capita consumption at i, and changes in the urban surface area and the urban surface area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance and the Anderson-Rubin Wald chi-square test of significance of endogenous regressors. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.05.

We observe a number of things in table 2. First, while the rainfall shock at j had a positive impact on migration from j to i, it did not affect migration from i to j. One additional month

of absolute rainfall less than 80% of the long-term normal at *j* increased migration from *j* to *i* by 1.1%. This is consistent with the literature that negative rainfall shocks spur outward mobility from affected regions in India spur (Bhavnani and Lacina, 2017; Rosenzweig and Udry, 2014).

Second, the highway upgrade at j had a positive and significant impact on migration from both j to i and i to j. A distant state's inclusion into the GQ program after 2001 increased migration from j to i by 27% and migration from i to j by 21%. This is consistent with the idea that the employment effect of firm relocation along the highway would have increased movement toward states included in the GQ program (Bartik, 1993), and the higher insurance due to the wealth effect would have spurred movement outward from those states (Morten, 2019).

And finally, we see in the second-stage results that an increase in migration from j to i caused i to urbanize roughly at the same rate but migration from i to j had no impact on the urban population at i suggesting that the net impact of the distant shock-induced migration was to cause an increase in urban population at i.

## 6.2 Effect of local urbanization on local demand for housing

In this section, we first estimate the effect of distant state shocks on local urbanization. Then we use the distant state shocks as instruments for local urbanization to estimate urbanization's impact on local housing demand. As in previous sections, we use the index i to denote the local region or urban areas of a district and j to represent the distant region or states other than the one in which district i is located. We estimate the coefficients in equations (16) and (17) with first difference models using data on i - j district-state pairs in India between 2001 and 2011. The results are presented in table 3.

Table 3: Distant shock-induced local urbanization and housing demand

		2SL	.S		
	First-stage	First-stage Second-stage			
$\Delta = 2011-2001$	Dependent variable				
	$\Delta$ log urban population at $i$	$\Delta$ log non-durable units at $i$	$\Delta$ log durable units at $i$	$\Delta \log$ vacant units at $i$	
	(1)	(2)	(3)	(4)	
$\Delta$ log urban population at $i$		0.237***	1.85***	2.42***	
		(0.024)	(0.026)	(0.035)	
$\Delta$ #months rainfall $< 80\%$ at $j$	0.011***				
	(0.000)				
GQ highway dummy at j	0.124***				
	(0.005)				
$\Delta$ log consumption at $i$	0.009	-0.210***	0.040**	-0.205***	
	(0.013)	(0.013)	(0.018)	(0.020)	
$\Delta$ urban surface area at $i$	5.12***	0.502**	-1.46***	-2.89***	
	(0.202)	(0.205)	(0.225)	(0.318)	
$\Delta$ urban surface area squared at $i$	-5.51***	-1.38***	1.13***	1.13**	
	(0.417)	(0.324)	(0.309)	(0.464)	
$\Delta$ median no. rooms per unit at $i$	-0.007	-0.142***	0.035***	-0.030***	
	(0.008)	(0.007)	(0.007)	(0.011)	
F-stat on excluded instruments	983***				
Anderson–Rubin Wald $\chi^2(2)$		78.4***	3281***	2500***	
Sargan-Hansen J-stat p-value		0.728	0.424	0.973	
N	4,896	4,896	4,896	4,896	
Adj. R-sq	0.603				

Source: Authors' calculations.

Note: Table presents results from two-stage least squares regressions of the log differences of three types of residential housing units in district i – non-durable, durable, and vacant – on the endogenous variable – log difference of urban population in district i. The log differences are calculated as first differences of log values between the years 2001 and 2011. District i is the local region and is paired with distant states indexed j. There are 4,896 i – j district-state pairs consisting of 144 districts and 35 states and union territories in India. The log difference of urban population in district i is instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in a distant state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in column (1) and the second-stage results are given in columns (2)-(4). Other variables in the regressions include log difference in district-level mean per capita consumption at i, changes in the urban surface area and the urban surface area squared at i, and the median number of rooms in a residential housing unit in district i. Diagnostics reported are the F-test of excluded instruments' joint significance, the Anderson-Rubin Wald chi-square test of significance of endogenous regressors, and the Sargan-Hansen J-statistic for overidentification tests. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.05, \*\*\* p < 0.01.

In the first-stage regressions, we find that both the rainfall shock and the highway upgrade program at the distant state j led to urbanization at i. An additional month of rainfall level less than 80% of the long-term normal at state j led to an increase in urban population by 1.1% at i. The inclusion of state j in the GQ program after 2001 increased the urban population by 12% at i. This is consistent with findings in table 2 that the shocks had a positive effect on migration from j to j and not on migration from j to j and that such in-migration led to urbanization at j.

In the second-stage regression results, we see that the distant state shock-induced urbanization had a positive impact on the number of urban non-durable, durable, and vacant housing units. A 1% increase in urban population led to a 0.24% increase in demand for non-durable houses, 1.8% increase in demand for durable houses, and 2.4% increase in vacant houses in urban India. A higher impact of urbanization on durable housing units compared to non-durable ones is consistent with the fact that individuals living in non-durable houses consume lower floor area than those living in durable houses. The significant increase in vacant houses in response to urbanization in India was in part due to developers engaging in speculative building with the expectation that future demand would be higher in response to migrant in-flows (Gandhi *et al.*, 2021a).

### **6.3** Housing supply elasticity estimates

In sections 6.1 and 6.2, we discussed empirical estimates for the effect of distant state shocks on mobility, urbanization, and demand for housing in local urban markets. These results helped explain the mechanisms through which negative rainfall shocks and the Golden Quadrilateral (GQ) highway upgrade program status of distant states can affect local urban housing demand. We build on this framework to estimate the supply elasticity of local urban housing using distant state rainfall shocks and the distant state's GQ highway upgrade program inclusion status as demand shifters.

<sup>&</sup>lt;sup>26</sup>Data from the National Sample Survey Organization housing conditions survey conducted in 2012 indicates that while the average per capita floor area consumption among durable housing occupants was 77 square feet, floor area per person was 52 square feet among those living in non-durable housing in urban India.

Table 4: Housing demand shifters and inverse supply elasticity estimation

	2SLS						
		First-stage			Second-stage		
Δ = 2011–2001	Dependent variable						
	$\Delta \log$ non-durable units at $i$	$\Delta$ log durable units at $i$	$\Delta \log$ vacant units at $i$	$\Delta$ log non-durable rent at $i$	$\Delta \log$ durable rent at $i$	Δlog overall rent at	
	(1)	(2)	(3)	(4)	(5)	(6)	
$\Delta$ log non-durable units at $i$				-2.06***			
				(0.564)			
$\Delta \log$ durable units at $i$					0.617***		
					(0.037)		
$\Delta \log$ vacant units at $i$						0.381***	
						(0.026)	
$\Delta$ #months rainfall < 80% at $j$	0.002***	0.021***	0.027***				
	(0.000)	(0.001)	(0.001)				
GQ highway dummy at j	0.027***	0.226***	0.300***				
	(0.007)	(0.007)	(0.011)				
$\Delta \log$ consumption at $i$	-0.195***	0.054***	-0.181***	-0.515***	0.453***	0.397***	
	(0.015)	(0.018)	(0.026)	(0.127)	(0.041)	(0.035)	
$\Delta$ urban surface area at $i$	1.88***	7.96***	9.53***	6.67***	-2.18***	-0.011	
	(0.167)	(0.322)	(0.399)	(1.408)	(0.504)	(0.424)	
$\Delta$ urban surface area squared at $i$	-2.98***	-9.01***	-12.3***	-5.82***	2.81***	1.62**	
	(0.368)	(0.673)	(0.812)	(2.126)	(0.759)	(0.699)	
F-stat on excluded instruments	27.4***	1699***	1246***				
Anderson–Rubin Wald $\chi^2(2)$				17.5***	293***	235***	
Sargan-Hansen J-stat p-value				0.938	0.798	0.622	
N	4,896	4,896	4,896	4,896	4,896	4,896	
Adj. R-sq	0.075	0.659	0.557				

Source: Authors' calculations.

Note: Table presents results from two-stage least squares regressions of the log differences of average housing rents paid on the endogenous variables – log differences of the market clearing quantities of housing units in district i. Regressions are run for three types of residential housing – non-durable, durable, and vacant. The log differences are calculated as first differences of log values between the years 2001 and 2011. District i is the local region and is paired with distant states indexed j. There are 4,896 i-j district-state pairs consisting of 144 districts and 35 states and union territories in India. The log differences of housing units in district i are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in a distant state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1)-(3) and the second-stage results are given in columns (4)-(6). Other variables in the regressions include log difference in district-level mean per capita consumption at i, and changes in the urban surface area and the urban surface area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance, the Anderson-Rubin Wald chi-square test of significance of endogenous regressors, and the Sargan-Hansen J-statistic for overidentification tests. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\*\* p < 0.05.

We estimate three supply elasticity figures, one each for the three different types of urban housing units in our analysis — non-durable, durable, and vacant. As in section 6.2, we use i to denote the local region or urban areas of a district, and j to represent the distant region or states other than the one in which district i is located. We estimate the coefficients in equations (19) and (20) with first difference models using data on i-j district-state pairs in India between 2001 and 2011. The results are presented in table 4.

In the first-stage regressions, we see that both the rainfall shocks and the GQ highway upgrade program at a distant state j had a strong positive effect on all three types of houses in district i. An additional month with rainfall levels less than 80% of the long-term average at j increased the demand for non-durable houses by 0.2%, durable houses by 2.1%, and vacant houses by 2.7% at i. The inclusion of state j in the GQ program led to a 2.7% higher demand for non-durable houses, 23% higher demand for durable houses, and 30% higher vacant houses in district i. These effects are consistent with results from tables 2 and 3 which show that the distant shocks increased inter-state migration and urbanization, therefore led to higher housing demand in the local region. These results empirically confirm proposition 1.

The second-stage results essentially provide the inverse supply elasticity estimates for urban India. First, we find that the inverse supply elasticity of housing of non-durable houses is -2.06 implying a decadal non-durable housing supply elasticity of -0.49. A negative value for housing supply elasticity is contrary to theory and empirical estimates of housing supply elasticities seen elsewhere in the literature. The negative elasticity of supply for non-durable houses indicates that a process of urban gentrification is underway in Indian cities. Gentrification occurs in two ways. On the one hand, a simultaneous increase in rents paid by slum dwellers and land values around slums attract real estate developers. Slums are cleared for the construction of durable residential and commercial real estate space (Bhan, 2009). On the other hand, slums are upgraded through various government and non-government programs that convert non-durable units to durable ones (Rains and Krishna, 2020; Rains et al., 2019).

Second, the decadal elasticity of supply of durable housing units in urban India is 1.62.<sup>27</sup> This estimate is very close to the housing supply elasticity estimate of 1.75 for the average metropolitan area in the United States provided by Saiz (2010). In fact, our estimate is also within the estimated range of 1-3 for national housing supply elasticities proposed in the literature for the United States (Gyourko *et al.*, 2008). This indicates that during the 2000s, housing markets in Indian cities responded at a pace similar to that in the United States.

Third, the decadal supply elasticity of vacant housing units is 2.62, which is substantially higher than that of durable housing units. This is perhaps due to the fact that developers were engaged in speculative building during the 2000s. Gandhi *et al.* (2021a) argues that a large number of buyers were investing in home purchases during the 2000s to sell them at a later stage when prices would increase. Developers responded to such speculative demand-driven higher market prices by building more units. Hence, as prices went up, the number of vacant houses in markets with speculative buyers increased.

#### 6.4 Robustness checks

In sections 6.1 to 6.2, we discussed the effects of distant shock-induced inter-state migration on local urbanization and the resulting change in the local demand for housing. We used the distant state shocks as instruments. In section 6.3, we used the same shocks as demand shifters to estimate the supply elasticities of housing in local urban markets. In this section, we address two major identification concerns in our previous empirical estimation.

The first threat to the identification strategy is that the negative rainfall shocks and the Golden Quadrilateral (GQ) highway upgrade program at the distant state might have induced local labor supply effects in the construction industry, thereby affecting local construction wages. Hence, the distant state shocks would also have a local housing supply effect through changes in construction cost. This is particularly relevant in the Indian context since a large number of Indians migrate

<sup>&</sup>lt;sup>27</sup>The regression sample used in table 4 is restricted to the 144 districts for which we have rent data for all types of housing. Using the full sample of 339 districts for which we have durable rents, we estimate that the supply elasticity for durable units is 1.36, and the vacant housing supply elasticity is 1.78. We present these results in table A.3.

for construction work. However, such migrant workers are more likely to move seasonally for one to six months before moving back to their homes. The National Sample Survey on migration and employment conducted in 2007-08 indicates that 36% of seasonal inter-state migrants move for construction work compared to only 1.5% of long-term inter-state migrants. Hence, if we eliminate short-run migrants from our analysis, we alleviate the endogeneity concern arising from the housing supply effects of distant state shocks. We address this by redefining the migration variables in equation (14) to exclude short-run migrants who moved less than a year before the Census enumeration. The redefined migration variables  $m_{ji}$  and  $m_{ij}$  represent the number of individuals who moved during the previous 1-9 years. We present the results from these regressions in table 2.

As seen in table 2, the distant state's inclusion in the GQ highway upgrade program had a positive significant effect on both long-term migration from j to i and from i to j, albeit with a smaller magnitude of effect. A distant state's inclusion in the GQ program increased long-term migration from j to i by 22% and from i to j by 19%. However, contrary to table 2, here we see that the negative rainfall shock at j does not affect long-term outward mobility. Instead, the rainfall shocks in the distant state reduce long-term movement towards such regions. Even though different in magnitudes, these results still indicate that the distant state shocks impacted long-term migration, thereby affecting urbanization in the local state. Similar to table 2, here we see that 1% increase in long-term migration from j to i increased urbanization by 1.44% but out-migration from i had no impact on urbanization. The higher impact of long-term in-migration on urbanization is also consistent with long-term movers settling down and starting families of their own at their destinations.

The second identification issue is the spatial correlation of the shocks across state boundaries. Bhavnani and Lacina (2017) discusses the problem of spatial correlation of rainfall events across state boundaries and resolves the issue by controlling for rainfall at both the origin and destination of migrants. The GQ upgrade program across contiguous states might have also potentially affected housing supply if better contiguous-state road networks led to higher trading across neighboring states and, thus, reduced construction material prices. To alleviate these endogeneity concerns,

Table 5: Distant shock-induced long-term migration and local urbanization

	2SLS				
	First-	Second-stage			
$\Delta = 2011-2001$					
	$\Delta$ log migration 1-9 yrs. $j$ to $i$	$\Delta$ log migration 1-9 yrs. $i$ to $j$	$\Delta$ log urban population at $i$		
	(1)	(2)	(3)		
$\Delta$ log migration 1-9 yrs. $j$ to $i$			1.44***		
			(0.390)		
$\Delta$ log migration 1-9 yrs. $i$ to $j$			-0.630		
			(0.472)		
$\Delta$ #months rainfall < 80% last decade at $j$	0.005	-0.007**			
	(0.003)	(0.003)			
GQ highway dummy at j	0.217***	0.189***			
	(0.041)	(0.045)			
$\Delta$ log consumption at $i$	-0.198	-0.297	0.265		
	(0.148)	(0.220)	(0.272)		
$\Delta$ urban surface area at $i$	-0.002	0.206***	0.235**		
	(0.028)	(0.035)	(0.104)		
$\Delta$ urban surface area squared at $i$	0.009***	-0.014***	-0.028***		
	(0.002)	(0.003)	(0.010)		
F-stat on excluded instruments	16.5***	10.6***			
Anderson–Rubin Wald $\chi^2(2)$			251***		
N	1,013	1,013	1,013		
Adj. R-sq	0.126	0.083			

Note: Table presents results from two-stage least squares regression of the log difference of urban population in state i on endogenous variables – log differences of in- and out-migration in the previous 1-9 years between state i and other states j. State i is the local region and state j is the distant region. There are 1,013 i-j state pairs consisting of the 35 states and union territories in India. The log differences are calculated as first differences of log values between the years 2001 and 2011. The log differences of in- and out-migration are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1) and (2) and the second-stage results are given in column (3). Other variables in the regressions include log difference in state-level mean per capita consumption at i, and changes in the urban surface area and the urban surface area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance and the Anderson-Rubin Wald chi-square test of significance of endogenous regressors. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\*\* p < 0.01.

we run regressions using equations (14) and (15), but restricting the universe of shocks  $z_j$  to include only those that occurred in non-contiguous distant states. We present the results from these regressions in table 6.

The coefficient estimates in table 6 are very similar in magnitude to those seen in table 2. Every additional month of rainfall levels below 80% of long-term normal in distant non-contiguous states increased migration from such states by 1%. A distant non-contiguous state's inclusion in the GQ program increased migration from such states by 29% and to such states by 22%. Just as in table 2, in-migration led to a positive significant impact on urbanization, whereas out-migration had no

Table 6: Distant non-contiguous states' shock-induced migration and local urbanization

	2SLS				
	First	Second-stage			
$\Delta = 2011-2001$					
	$\Delta$ log migration 0-9 yrs. $j$ to $i$	$\Delta$ log migration 0-9 yrs. $i$ to $j$	$\Delta$ log urban population at $i$		
	(1)	(2)	(3)		
$\Delta \log \text{ migration } 0-9 \text{ yrs. } j \text{ to } i$			1.03***		
			(0.261)		
$\Delta \log \text{ migration } 0-9 \text{ yrs. } i \text{ to } j$			-0.428		
			(0.424)		
$\Delta$ #months rainfall < 80% last decade at $j$	0.010***	-0.003			
	(0.004)	(0.003)			
GQ highway dummy at <i>j</i>	0.288***	0.216***			
	(0.047)	(0.051)			
$\Delta$ log consumption at $i$	-0.276	-0.048	0.473**		
	(0.168)	(0.246)	(0.189)		
$\Delta$ urban surface area at $i$	0.025	0.230***	0.174*		
	(0.031)	(0.039)	(0.096)		
$\Delta$ urban surface area squared at $i$	0.008***	-0.016***	-0.021**		
	(0.003)	(0.003)	(0.009)		
F-stat on excluded instruments	26.2***	9.01***			
Anderson–Rubin Wald $\chi^2(2)$			241***		
N	908	908	908		
Adj. R-sq	0.163	0.108			

Note: Table presents results from two-stage least squares regression of the log difference of urban population in state i on endogenous variables – log differences of in- and out-migration in the previous decade between state i and other non-contiguous states j. State i is the local region and state j is the distant region and it represents every other state that is non-contiguous to state i. There are 908 non-contiguous i-j state pairs consisting of the 35 states and union territories in India. The log differences are calculated as first differences of log values between the years 2001 and 2011. The log differences of in- and out-migration are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1) and (2) and the second-stage results are given in column (3). Other variables area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance and the Anderson-Rubin Wald chi-square test of significance of endogenous regressors. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.01.

#### impact.

While these results are similar in magnitude to those seen in table 2, one contentious issue is that the instruments for migration from i to j do not pass the F-test criterion for strong IVs. This indicates that the instruments are weak for out-migration from i to j, and the estimates presented in table 6 could be biased. This is not an unexpected finding, given that the strength of non-contiguous states' shocks in explaining migration could be significantly weaker than when we consider shocks that occur in contiguous states as well. However, the F-stat in column (2) of

table 6 misses the strong IV criterion marginally. Therefore, even if the weak instruments bias our estimates, such a bias wouldn't significantly alter the estimates seen in table 6. Moreover, our results from previous sections and this one suggest that the local housing demand shock from distant events (contiguous or not) is primarily through migration from j to i rather than from i to j. This is because migration from i to j has no impact on the local urban population, whereas migration from j to i causes urbanization at i. As long as the latter holds true, we need not worry about the weak instrument problem in our supply estimation exercise. This is confirmed by the fact that both the negative rainfall shocks and the highway upgrade program at distant non-contiguous states are strong instruments for the number of housing units in the local region (see table A.4).

### 6.5 State-level Elasticities

The previous section 6.3 discussed housing supply elasticity estimates at the national level in urban India. However, to get a sense of spatial heterogeneity in these housing supply elasticity estimates, we also provide some state-level elasticity figures for durable housing units. We do this by exploiting district-level variation within a state for 12 of the largest states in India.<sup>28</sup> We run these regressions using only durable rent figures since data on non-durable rent is not available for enough districts to run regressions even in the largest states.<sup>29</sup> The durable housing supply elasticities for urban areas in the 12 states are reported in table 7.

Among the reported states, Maharashtra has the highest durable housing supply elasticity with a value of 3.06. For reference, Maharashtra's supply elasticity is very similar to that of Austin in the United States (Saiz, 2010). Bihar and West Bengal have the lowest durable housing supply elasticities, with values of 0.49 and 0.38, respectively. These long-run elasticity values are lower than the United States' least supply elastic MSAs: Miami and Los Angeles-Long Beach.

<sup>&</sup>lt;sup>28</sup>We report the 12 states in which at least 14 districts reported a durable rent figure for both years.

<sup>&</sup>lt;sup>29</sup>For instance, Uttar Pradesh, the largest state in India, reports non-durable rents for only 5 districts.

Table 7: State-level Elasticity of Housing Supply

State	Urban population (mil.)	Durable elasticity	Comparable US MSAs (Saiz, 2010)
Maharashtra	51	3.06	Austin, TX
Odisha	7	2.05	Mobile, AL
Tamil Nadu	35	1.92	Fresno, CA
Andhra Pradesh	28	1.63	Phoenix, AZ
Gujarat	26	1.31	Las Vegas, NV
Madhya Pradesh	20	1.25	Detroit, MI
Uttar Pradesh	44	1.17	Newark, NJ
Rajasthan	17	1.06	Jacksonville, FL
Karnataka	24	0.75	New York, NY
Haryana	9	0.54	Miami, FL
Bihar	12	0.49	
West Bengal	29	0.38	

*Note*: All reported states have observations on durable housing rents and quantities for at least 14 districts. States arranged in decreasing order of elasticity values. All elasticity values rounded off to two decimal places. Last column shows MSAs in the United States that have comparable housing supply elasticities. There are no metropolitan areas in the United States with elasticity figures comparable to Bihar and West Bengal. Miami is the least supply elastic MSA in the United States with an elasticity value of 0.6.

### 7 Conclusion

According to the United Nations, developing countries in Africa and South Asia are set to experience the next wave of urbanization (United-Nations, 2018). India will be one of the largest contributors to this growth. But, academic literature on housing in India is sparse. We fill this gap by estimating the supply elasticity of housing in urban India. We apply the Rosen-Roback spatial equilibrium framework to estimate the effect of distant state shock-induced migration on local urbanization and housing demand in local urban markets. We use a distant state's rainfall shocks and a highway upgrade program implementation status as demand shifters to estimate the supply elasticity of local urban housing markets.

We begin by presenting some stylized facts on housing and migration in India. Next, we discuss the underlying theoretical framework, followed by a discussion of the empirical implementation of the model mechanisms. Then we discuss the empirical results and robustness checks. We find that both the negative rainfall shocks and the highway upgrade implementation at the distant state induce inter-state migration, thereby inducing local urbanization and the demand for local urban housing. We estimate national-level housing supply elasticity figures for urban India's durable, non-durable, and vacant residential housing units.

While national-level housing supply elasticity estimates do not paint an accurate picture of metropolitan-level elasticities and the underlying heterogeneity across metropolitan areas of different sizes and regulations, it is a relevant parametric estimate in the context of a large, urbanizing country. Further research with metropolitan-level price and new construction data would be required to provide granular estimates.

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# **Appendix**

Table A.1: Impact of Golden Quadrilateral on urban commodity prices

	First-difference	
$\Delta = 2011 - 2001$	Dependent variable	
	Δlog price	
	(1)	
GQ highway dummy	0.041	
	(0.040)	
$\Delta$ log weekly wage	-0.015	
	(0.114)	
$\Delta$ log urban population	-0.269***	
	(0.062)	
$\Delta$ urban surface area	-0.025	
	(0.027)	
$\Delta$ urban surface area squared	-0.000	
	(0.002)	
N	33	
Adj. R-sq	0.437	

Source: Authors' calculations.

*Note*: Table presents results from a first-difference regression of the log difference of urban commodity prices in a state on the Golden Quadrilateral (GQ) highway dummy, the log differences of weekly wage earning in urban areas and the urban population, and changes in the urban surface area and the urban surface area squared. The differences are calculated as first differences of values between the years 2001 and 2011. Commodity prices for a given state are calculated by first obtaining the prices of non-housing commodity baskets in the state's urban areas, then multiplying the computed prices with the national average of each basket consumed by urban households between 2001 and 2011, and finally adding the products for all baskets. The GQ highway upgrade dummy is equal to one if a state was a recipient of the GQ program program after 2001. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.01.

Table A.2: Distant shock-induced local urbanization and housing demand without median rooms as a control

	2SLS					
	First-stage	Second-stage				
$\Delta = 2011-2001$	Dependent variable					
	$\Delta$ log urban population at $i$	$\Delta$ log non-durable units at $i$	$\Delta$ log durable units at $i$	$\Delta \log$ vacant units at $i$		
	(1)	(2)	(3)	(4)		
$\Delta$ log urban population at $i$		0.205***	1.86***	2.41***		
		(0.025)	(0.026)	(0.034)		
$\Delta$ #months rainfall < 80% at $j$	0.011***					
	(0.000)					
GQ highway dummy at j	0.124***					
	(0.005)					
$\Delta$ log consumption at $i$	0.009	-0.197***	0.037**	-0.203***		
	(0.013)	(0.014)	(0.018)	(0.020)		
$\Delta$ urban surface area at $i$	5.12***	0.824***	-1.54***	-2.82***		
	(0.202)	(0.220)	(0.226)	(0.316)		
$\Delta$ urban surface area squared at $i$	-5.53***	-1.84***	1.24***	1.03**		
	(0.418)	(0.348)	(0.310)	(0.463)		
F-stat on excluded instruments	1018***					
Anderson–Rubin Wald $\chi^2(2)$		54.8***	3402***	2495***		
Sargan-Hansen J-stat p-value		0.708	0.420	0.968		
N	4,896	4,896	4,896	4,896		
Adj. R-sq	0.603					

Note: Table presents results from two-stage least squares regressions of the log differences of three types of residential housing units in district i – non-durable, durable, and vacant – on the endogenous variable – log difference of urban population in district i. The log differences are calculated as first differences of log values between the years 2001 and 2011. District i is the local region and is paired with distant states indexed j. There are 4,896 i – j district-state pairs consisting of 144 districts and 35 states and union territories in India. The log difference of urban population in district i is instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in a distant state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in column (1) and the second-stage results are given in columns (2)-(4). Other variables in the regressions include log difference in district-level mean per capita consumption at i, and changes in the urban surface area and the urban surface area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance, the Anderson-Rubin Wald chi-square test of significance of endogenous regressors, and the Sargan-Hansen J-statistic for overidentification tests. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.05.

Table A.3: Housing supply elasticity estimation with full sample data on durable rents

	2SLS					
	First-	stage	Second-stage			
$\Delta = 2011-2001$	Dependent variable					
	$\Delta$ log durable units at $i$	$\Delta \log$ vacant units at $i$	$\Delta \log$ durable rent at $i$	$\Delta$ log overall rent at $i$		
	(1)	(2)	(3)	(4)		
$\Delta$ log durable units at $i$			0.738***			
			(0.029)			
$\Delta$ log vacant units at $i$				0.561***		
				(0.022)		
$\Delta$ #months rainfall $< 80\%$ at $j$	0.020***	0.025***				
	(0.000)	(0.001)				
GQ highway dummy at j	0.214***	0.284***				
	(0.004)	(0.006)				
$\Delta \log$ consumption at $i$	0.044***	0.006	0.175***	0.128***		
	(0.010)	(0.013)	(0.024)	(0.023)		
$\Delta$ urban surface area at $i$	9.42***	11.4***	-6.88***	-5.65***		
	(0.217)	(0.277)	(0.485)	(0.443)		
$\Delta$ urban surface area squared at $i$	-10.9***	-15.0***	8.02***	7.95***		
	(0.500)	(0.622)	(0.767)	(0.736)		
F-stat on excluded instruments	3696***	3271***				
Anderson–Rubin Wald $\chi^2(2)$			677***	712***		
Sargan-Hansen J-stat p-value			0.799	0.657		
N	11,526	11,526	11,526	11,526		
Adj. R-sq	0.673	0.611				

Note: Table presents results from two-stage least squares regressions of the log differences of average housing rents paid on the endogenous variables – log differences of the market clearing quantities of housing units in district i. Regressions are run for two types of residential housing – durable and vacant. The log differences are calculated as first differences of log values between the years 2001 and 2011. District i is the local region and is paired with distant states indexed j. There are 11,526 i - j district-state pairs consisting of 339 districts and 35 states and union territories in India. The log differences of housing units in district i are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in a distant state j, and a dummy variable equal to one if state j was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1)-(3) and the second-stage results are given in columns (4)-(6). Other variables in the regressions include log difference in district-level mean per capita consumption at i, and changes in the urban surface area and the urban surface area squared at i. Diagnostics reported are the F-test of excluded instruments' joint significance, the Anderson-Rubin Wald chi-square test of significance of endogenous regressors, and the Sargan-Hansen J-statistic for overidentification tests. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.05.

Table A.4: Housing supply elasticity estimation with non-contiguous state shocks

	2SLS						
		First-stage			Second-stage		
$\Delta = 2011-2001$	Dependent variable						
	$\Delta \log$ non-durable units at $i$	$\Delta \log$ durable units at $i$	$\Delta \log$ vacant units at $i$	$\Delta$ log non-durable rent at $i$	$\Delta \log$ durable rent at $i$	$\Delta$ log overall rent at $i$	
	(1)	(2)	(3)	(4)	(5)	(6)	
$\Delta \log$ non-durable units at $i$				-2.03***			
				(0.609)			
$\Delta \log$ durable units at $i$					0.601***		
					(0.039)		
$\Delta \log$ vacant units at $i$						0.377***	
						(0.027)	
$\Delta$ #months rainfall < 80% at $j$	0.001***	0.022***	0.027***				
	(0.001)	(0.001)	(0.001)				
GQ highway dummy at j	0.035***	0.219***	0.309***				
	(0.008)	(0.008)	(0.012)				
$\Delta \log$ consumption at $i$	-0.192***	0.055***	-0.196***	-0.474***	0.439***	0.399***	
	(0.016)	(0.019)	(0.029)	(0.135)	(0.045)	(0.038)	
$\Delta$ urban surface area at $i$	1.94***	7.98***	9.60***	6.67***	-2.14***	-0.091	
	(0.181)	(0.347)	(0.429)	(1.532)	(0.532)	(0.450)	
$\Delta$ urban surface area squared at $i$	-3.09***	-9.17***	-12.5***	-5.91**	2.82***	1.67**	
	(0.397)	(0.720)	(0.870)	(2.327)	(0.807)	(0.742)	
F-stat on excluded instruments	21.7***	1491***	1072***				
Anderson–Rubin Wald $\chi^2(2)$				14.9***	254***	212***	
Sargan-Hansen J-stat p-value				0.514	0.400	0.022	
N	4,224	4,224	4,224	4,224	4,224	4,224	
Adj. R-sq	0.072	0.661	0.554				

Note: Table presents results from two-stage least squares regressions of the log differences of average housing rents paid on the endogenous variables – log differences of the market clearing quantities of housing units in district *i*. Regressions are run for three types of residential housing – non-durable, durable, and vacant. The log differences are calculated as first differences of log values between the years 2001 and 2011. District *i* is the local region and is paired with distant non-contiguous states *j* that are outside the state in which district is located. There are 4,224 non-contiguous i - j district-state pairs consisting of 144 districts and 35 states and union territories in India. The log differences of housing units in district *i* are instrumented by the decadal change in the number of months when rainfall was less than 80% of the long-term normal in a distant state *j*, and a dummy variable equal to one if state *j* was recipient of the Golden Quadrilateral highway upgrade program after 2001. The first-stage regression coefficients are given in columns (1)-(3) and the second-stage results are given in columns (4)-(6). Other variables in the regressions include log difference in district-level mean per capita consumption at *i*, and changes in the urban surface area and the urban surface area squared at *i*. Diagnostics reported are the F-test of excluded instruments' joint significance, the Anderson-Rubin Wald chi-square test of significance of endogenous regressors, and the Sargan-Hansen J-statistic for overidentification tests. Urban surface area unit is in 1000 sq. miles. Robust standard errors in parentheses. \* p < 0.10, \*\* p < 0.05, \*\*\* p < 0.01.