Regulating Financial Networks Under Uncertainty

CARLOS RAMÍREZ

FEDERAL RESERVE BOARD

AEA Annual Meeting Financial Networks, Regulation, and Systemic Risk January 4, 2020.

This presentation represents the views of the author and should not be interpreted as reflecting the views of the Board of Governors of the Federal Reserve System or other members of its staff.

ション ふゆ マ キャット マックシン

Research Question

• How can policymakers regulate a financial system when they are fundamentally uncertain about its precise structure?

What I do

- Develop a framework to understand the behavior of such policymakers. Within my framework:
 - institutions are linked via an opaque network of exposures.
 - cascades of distress may occur as a result of contagion.
 - policymaker—who imposes preemptive restrictions on certain institutions to maximize expected output—is uncertain about the precise structure of the network.

What do we learn?

(日) (日) (日) (日) (日) (日) (日) (日)

- Uncertainty about the precise structure of the network reduces the scope for welfare improving regulations.
- While improving network transparency potentially reduces this uncertainty, it does not necessarily lead to welfare improving interventions.
- Preventing large cascades of distress may be suboptimal.
- Optimal policy is jointly determined by
 - (expected) susceptibility of the network to contagion
 - cost of improving network transparency
 - cost of regulating institutions
 - investors' preferences.



▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ

▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ



▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ



▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ



▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ



Case 1: p is known Optimal policy: $x_p(c)$



◆□▶ ◆□▶ ◆三▶ ◆三▶ 三三 のへ⊙

Case 1: p is known Improving network transparency



≣ ୬९୯

Case 1: p is known

▲□▶ ▲□▶ ▲□▶ ▲□▶ □ のへぐ

What happens if the network architecture changes?



Case 1: p is known Optimal Policy: $x_p(c)$

Network



Network





Case 2: p is unknown

・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・
・

• $p \in \left\{\frac{1}{5}, \frac{4}{5}\right\}.$

•
$$\mathbb{P}\left(p=\frac{1}{5}\right)=\phi.$$

• Smooth ambiguity certainty equivalent

$$SCE(x_A) \equiv \mathbb{E}_{\bar{p}} [TO|x_A] - \left(\frac{\theta}{2}\right) \mathbb{V} [\mathbb{E}_p (TO|x_A)]$$

•
$$\bar{p} = \phi \frac{1}{5} + (1 - \phi) \frac{4}{5}.$$

• θ : attitude toward model uncertainty.

Case 2: p is unknown Optimal policy: $x_A(\phi, \theta)$



Case 2: *p* is unknown Improving network transparency



Sac

Challenges

• What happens if the size of the economy increases?

• How can we deal with arbitrary network architectures?

Potential Solution

▲□▶ ▲圖▶ ▲国▶ ▲国▶ - 国 - のへで

• Random networks

General Framework

ション ふゆ マ キャット マックシン

- *n* banks, each endowed with one dollar
- network has an arbitrary architecture
- distribution of contagious exposures across banks is characterized by $\{p_k\}_{k=0}^{n-1}$, where p_k denotes the probability that a randomly chosen bank has k contagious exposures
- Timeline



Banks' problem

• Bank *i* chooses the fraction of liquid assets in its portfolio, ω_i , to maximize profits.

 $\max_{\substack{\omega_i \in \{\omega_L, \omega_H\}}} \mathbb{E}\left[\pi_i\right] = \mathbb{E}\left[\omega_i \times R_L + (1 - \omega_i) \times R_I - \beta_{\omega_i} \times \varepsilon_i\right]$ s.t. $\omega_H \times e_i \le \omega_i \text{ (regulatory constraint)}$

with $\omega_L < \omega_H$ and $\mathbb{E}[R_L] < \mathbb{E}[R_I]$.

- If *i* faces a liquidity shock, then $\varepsilon_i = 1$ (otherwise, $\varepsilon_i = 0$)
- Portfolio liquidity **matters**:

$$\beta_{\omega_i} = \begin{cases} 0, \text{ if } \omega_i = \omega_H \\ \omega_L \times R_L + (1 - \omega_L) \times R_I, \text{ otherwise.} \end{cases}$$

- If *i* is regulated, then $e_i = 1$ (otherwise, $e_i = 0$)
- Banks underestimate the likelihood of being affected by cascades of liquidity shocks at $t = 2 \rightarrow \omega_i = \omega_L$ if $e_i = 0$.

Welfare effects of regulation

Suppose $\{p_k\}_k$ is known and the planner restricts a fraction x of banks.

$$\mathbb{E}\left[\frac{1}{n}\mathrm{TO}|x\right] = \nu - \underbrace{\nu(1-x)\frac{\langle \phi^x \rangle}{n}}_{-} - \underbrace{x\Delta\omega\mathbb{E}[\Delta R]}_{-},$$

costs of contagion regulation losses

where
$$\nu \equiv \mathbb{E}[R_I] - \omega_L \mathbb{E}[\Delta R]$$
 and $\langle \phi^x \rangle \equiv \left(\sum_{m=1}^{n(1-x)} m \phi_m^x \right)$.

Increasing x

Increasing transparency

うして ふゆう ふほう ふほう ふしつ

 $\uparrow x \Delta \omega \mathbb{E}[\Delta R], \\ \downarrow (1-x), \text{ but } \\ \uparrow \downarrow \langle \phi^x \rangle$

alters $\langle \phi^x \rangle$

Optimal x^*

$$\underbrace{\nu\left(\frac{\langle \phi^{x^*} \rangle}{n} - (1 - x^*) \frac{\partial}{\partial x} \left(\frac{\langle \phi^x \rangle}{n}\right) \Big|_{x = x^*}\right)}_{\text{marginal benefit}} = \underbrace{\Delta \omega \mathbb{E}[\Delta R]}_{\text{marginal cost}}$$

Value of network transparency

SVI =
$$(x_r - x_t)\Delta\omega\mathbb{E}[\Delta R] + \nu\left((1 - x_r)\frac{\langle \phi^{x_r} \rangle}{n} - (1 - x_t)\frac{\langle \phi^{x_t} \rangle}{n}\right)$$

◆□▶ ◆□▶ ◆三▶ ◆三▶ 三回 のへぐ

The network architecture matters

• Different families of distributions $\{p_k\}_k$ imply differences in connectivity structures.

Poisson

Power-law





▲□▶ ▲□▶ ▲三▶ ▲三▶ 三三 のへで

Case 1: $\{p_k\}_k$ is known Optimal fraction of restricted banks



ž

Case 1: $\{p_k\}_k$ is known Value of network transparency



900

Case 1: $\{p_k\}_k$ is known Optimal fraction of restricted banks



900

ž

Case 1: $\{p_k\}_k$ is known Value of network transparency



500



æ

Case 2: $\{p_k\}_k$ is unknown Value of network transparency



Case 2: $\{p_k\}_k$ is unknown Optimal fraction of restricted banks



900

ž

Case 2: $\{p_k\}_k$ is unknown Value of network transparency



900

æ

Concluding Remarks

- Uncertainty about the precise structure of the network reduces the scope for welfare improving regulations.
- While improving network transparency potentially reduces this uncertainty, it does not necessarily lead to welfare improving interventions.
 - The (social) value of improving network transparency is linked to aggregate characteristics of the network structure.
- Preventing large cascades of distress may be suboptimal.

Caveats

- Model does not capture
 - economic incentives underlying the formation of exposures,
 - reasons some institutions may be more prone to propagating distress
- Emphasis on the relevance of network uncertainty should not be understood as downplaying the important role that
 - leverage
 - size
 - short-term funding

play in the design of optimal policies

• As the network structure interacts with the above variables, policy interventions should be mindful of such interactions

APPENDIX

◆□▶ ◆□▶ ◆目▶ ◆目▶ 目 のへぐ











▲□▶ ▲□▶ ▲三▶ ▲三▶ 三三 のへで



▲□▶ ▲□▶ ▲三▶ ▲三▶ 三回 めへで

Incorporating Ambiguity

• Given \mathcal{I} , planner chooses $\mathcal{R}_{\mathcal{I}}$ to solve

$$\max_{\mathcal{R}_{\mathcal{I}}} \quad \mathbb{E}_{\bar{\alpha}}\left(\mathrm{TO}_{\alpha}\big|\mathcal{R}_{\mathcal{I}}\right) - \left(\frac{\theta}{2}\right) \times \mathbb{V}_{f}\left(\mathbb{E}_{\alpha}\left(\mathrm{TO}_{\alpha}\big|\mathcal{R}_{\mathcal{I}}\right)\right) - \kappa \times 1_{\kappa}$$

where \mathcal{A} is the set of plausible values for α and f denotes investors' subjective beliefs over \mathcal{A} , with $\bar{\alpha} \equiv \int_{\alpha \in \mathcal{A}} \alpha df$

• The planner chooses $\mathcal{I} \in {\{\mathcal{I}_0, \mathcal{I}_1\}}$ and $\mathcal{R}_{\mathcal{I}}$ to solve

$$\max_{\mathcal{I} \in \{\mathcal{I}_{0}, \mathcal{I}_{1}\}} \begin{cases} \max_{\mathcal{R}_{\mathcal{I}_{0}}} \left(\mathbb{E}_{\bar{\alpha}} \left(\operatorname{TO}_{\alpha} \middle| \mathcal{R}_{\mathcal{I}_{0}} \right) - \frac{\theta}{2} \mathbb{V}_{f} \left(\mathbb{E}_{\alpha} \left(\operatorname{TO}_{\alpha} \middle| \mathcal{R}_{\mathcal{I}_{0}} \right) \right) \right), \\ \max_{\mathcal{R}_{\mathcal{I}_{1}}} \left(\mathbb{E}_{\bar{\alpha}} \left(\operatorname{TO}_{\alpha} \middle| \mathcal{R}_{\mathcal{I}_{1}} \right) - \frac{\theta}{2} \mathbb{V}_{f} \left(\mathbb{E}_{\alpha} \left(\operatorname{TO}_{\alpha} \middle| \mathcal{R}_{\mathcal{I}_{1}} \right) \right) - \kappa \right) \end{cases}$$

• Social value of network transparency is now captured by

$$\left[\mathbb{E}_{\bar{\alpha}}\left(\mathrm{TO}_{\alpha}\big|x_{\mathcal{I}_{1}}^{*}\right) - \mathbb{E}_{\bar{\alpha}}\left(\mathrm{TO}_{\alpha}\big|x_{\mathcal{I}_{0}}^{*}\right)\right] - \left(\frac{\theta}{2}\right) \times \Delta \mathbb{V}_{\mu},$$

The Rise of Large Cascading Failures

• Large cascading failures arise if

$$\lim_{n \to \infty} \frac{\langle k^2 \rangle}{\langle k \rangle} \le 2.$$

- Preventing large cascading failures
 - When the planner cannot differentiate among banks before implementing policies,

$$x^* = 1 - \frac{\langle k \rangle}{\langle k^2 \rangle - \langle k \rangle}.$$

• When the planner can rank banks based on their future number of susceptible links,

$$\sum_{k=0}^{K(x^*)} k(k-1)p_k = \langle k \rangle \quad \text{and} \quad x^* = 1 - \sum_{k=0}^{K(x^*)} p_k.$$