

# I Can See Clearly Now: The Impact of Disclosure Requirements on 401(k) Fees

Presented by

**Dominique C. Badoer**

University of Missouri

Co-authored with


**Charlie Costello (Cornerstone Research)**

**Christopher James (University of Florida)**

# Research Question

- Do fee disclosures affect the level and structure of compensation of financial intermediaries?
- Of particular interest in this context are indirect compensation arrangements:
  - ♦ Consumers pay for advisory services indirectly through contingent commissions or rebates that are paid to intermediaries by financial service providers
  - ♦ Indirect compensation arrangements can lead to conflicts of interests
  - ♦ Indirect compensation can be used as a form of price discrimination by financial intermediaries

# Price Discrimination & Indirect Fees

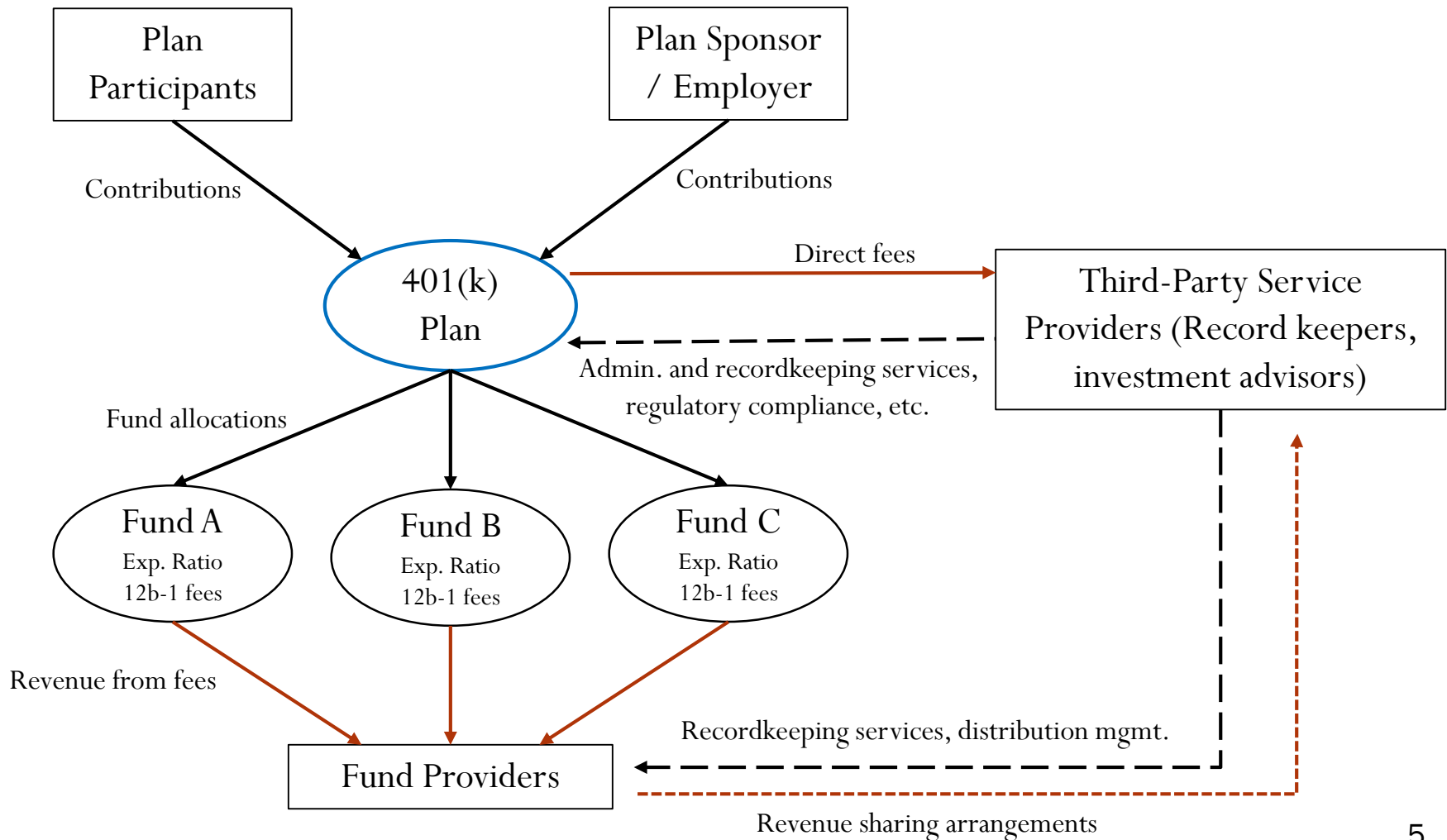
- Theoretical work
    - ◆ Price complexity: Carlin (2009)
    - ◆ Information shrouding and product add-ons: Gabaix & Laibson (2006)
    - ◆ Indirect fees paid to financial advisors: Inderst & Ottaviani (2012 a&b)
  - Indirect compensation and price discrimination can persist if a portion of consumers behaves myopically or naively
    - ◆ Fee information is not disclosed or is “shrouded”
    - ◆ Behavioral biases
-  More transparent disclosures should lead to less price discrimination

# Empirical Strategy

- We examine the effect of mandated disclosure requirements, imposed by the Department of Labor (DOL) in 2012, on the compensation paid to 401(k) plan service providers<sup>†</sup>
  - ♦ Rules specifically intended to increase the transparency of indirect compensation arrangements
- 401(k) plans provide an attractive setting for this:
  - ♦ Service providers to 401(k) plans can be compensated through direct or indirect compensation
  - ♦ Indirect compensation, in the form of revenue sharing arrangements, are very common
  - ♦ Prior to 2012 there were existing disclosure rules for both direct and indirect compensation, but they were not deemed to be particularly effective
  - ♦ Crucially, we have compensation data before and after the 2012 disclosure requirements came into effect
  - ♦ We propose to use plan size as a proxy for plan sponsor sophistication

<sup>†</sup> DOL rules 408(b)(2) and 404(a)(5)

# Background on 401(k) Plans



# Hypotheses

- H1:** If the proportion of plan sponsors that are sophisticated is increasing in plan size, then prior to 2012, large plans will pay a lower portion of compensation in the form of indirect fees than smaller plans.
- H2:** If the new disclosures increase the transparency and prominence of indirect fees for naïve sponsors, then there will be a shift away from indirect towards direct compensation after 2012 and the shift will be greater for smaller plans than for larger plans.
- H3:** If indirect fees facilitate price discrimination, then after 2012 the average decline in total compensation paid will be greater for small plans than for large plans.
- H4:** If more transparent disclosure of indirect fees leads to a substitution of direct for indirect fees, then plan sponsors' demand for mutual fund retirement share classes with lower 12b-1 fees will increase after 2012.

# Data Sources

- To test H1-H3 we rely on annual Form 5500 filings by 401(k) plans with the DOL from 2010 through 2014
  - ◆ Includes service provider compensation (direct & indirect) on Schedule C
  - ◆ Includes financial information on Schedule H
- To test H4 we use the CRSP Mutual Fund database
  - ◆ Allows us to look at monthly mutual fund share class initiations and flows
  - ◆ Allows a longer sample period to conduct placebo tests
- To test H4 we also use data on plan investment options for a hand-collected sample of 400 plans from 2010 through 2014
  - ◆ Allows us to test how plan sponsors change the menu of investment options offered

# 401(k) Summary Statistics

|                                 | <u>Full Sample</u> |       |     | <u>Size Q1</u> |       |     | <u>Size Q2</u> |       |     | <u>Size Q3</u> |       |     | <u>Size Q4</u> |        |     |
|---------------------------------|--------------------|-------|-----|----------------|-------|-----|----------------|-------|-----|----------------|-------|-----|----------------|--------|-----|
|                                 | Pre                | Post  |     | Pre            | Post  |     | Pre            | Post  |     | Pre            | Post  |     | Pre            | Post   |     |
| <b>Plan Characteristics</b>     |                    |       |     |                |       |     |                |       |     |                |       |     |                |        |     |
| Avg. Assets (in \$mn)           | 49.73              | 67.31 | *** | 1.63           | 2.61  | *** | 4.60           | 6.86  | *** | 10.66          | 15.47 | *** | 175.79         | 243.17 | *** |
| Mutual Funds (in %)             | 60.73              | 64.78 | *** | 55.08          | 58.73 | *** | 59.78          | 64.41 | *** | 64.27          | 68.87 | *** | 63.35          | 66.96  | *** |
| <b>Compensation Paid</b>        |                    |       |     |                |       |     |                |       |     |                |       |     |                |        |     |
| Direct Comp. to Assets (in %)   | 0.22               | 0.22  |     | 0.36           | 0.34  | *** | 0.25           | 0.24  | *** | 0.17           | 0.18  | **  | 0.11           | 0.12   | *** |
| Indirect Comp. to Assets (in %) | 0.09               | 0.06  | *** | 0.13           | 0.09  | *** | 0.11           | 0.07  | *** | 0.09           | 0.05  | *** | 0.04           | 0.02   | *** |
| Total Comp. to Assets (in %)    | 0.31               | 0.28  | *** | 0.49           | 0.43  | *** | 0.36           | 0.31  | *** | 0.26           | 0.23  | *** | 0.15           | 0.14   | *** |
| Ind. to Total Comp. (in %) (1)  | 17.38              | 15.04 | *** | 20.32          | 15.96 | *** | 18.99          | 16.25 | *** | 18.54          | 17.26 | *** | 12.36          | 10.86  | *** |
| No. Plan Years                  | 70553              | 73763 |     | 16748          | 18119 |     | 17546          | 18473 |     | 18006          | 18658 |     | 18253          | 18513  |     |
| No. Plans                       | 39519              | 39519 |     | 9880           | 9880  |     | 9880           | 9880  |     | 9880           | 9880  |     | 9879           | 9879   |     |

The sample is split into pre-2012 size quartiles. Each column reports the mean values of the corresponding variables. \*, \*\*, \*\*\* denote that the difference between the pre and post period is significantly different from zero at the 1%, 5%, and 10% level, respectively.



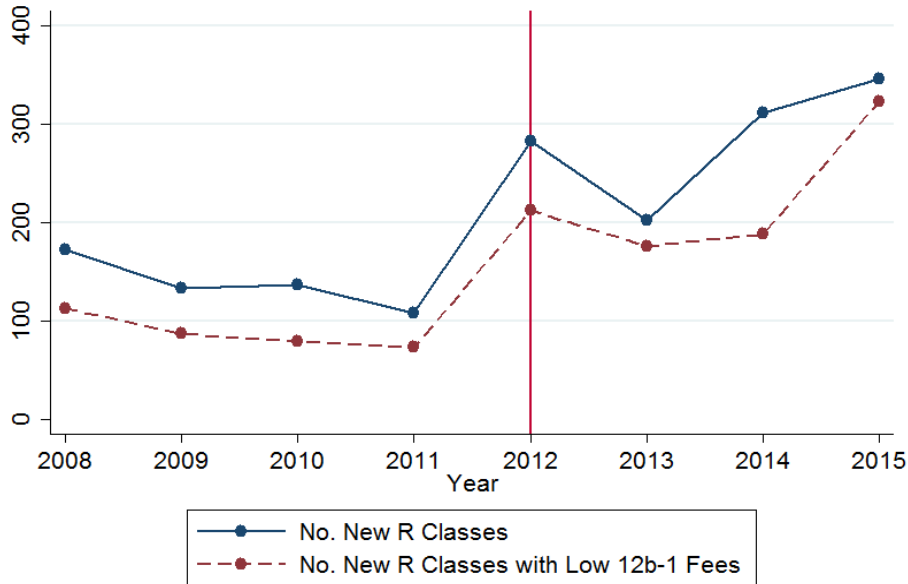
# Changes in Compensation

|  | (1)                  | (2)                  | (3)                 | (4)                 | (5)                 | (6)                 |
|--|----------------------|----------------------|---------------------|---------------------|---------------------|---------------------|
|  | Full Sample          | Full Sample          | Size Q1             | Size Q2             | Size Q3             | Size Q4             |
| <b>Panel A: OLS model where dependent variable is indirect compensation to total assets (in %)</b> |                      |                      |                     |                     |                     |                     |
| Post 2012  | -0.033***<br>(15.96) | -0.026***<br>(12.00) | -0.050***<br>(9.99) | -0.043***<br>(9.53) | -0.029***<br>(6.31) | -0.016***<br>(6.74) |
| Post 2012 x Small Plan   |                      | -0.019***<br>(6.92)  |                     |                     |                     |                     |
| Plan Controls and FEs  | Yes                  | Yes                  | Yes                 | Yes                 | Yes                 | Yes                 |
| <b>Panel B: OLS model where dependent variable is direct compensation to total assets (in %)</b>   |                      |                      |                     |                     |                     |                     |
| Post 2012  | 0.011***<br>(4.77)   | 0.017***<br>(7.62)   | -0.000<br>(0.01)    | 0.011**<br>(2.38)   | 0.015***<br>(4.24)  | 0.012***<br>(4.79)  |
| Post 2012 x Small Plan   |                      | -0.016***<br>(6.07)  |                     |                     |                     |                     |
| Plan Controls and FEs  | Yes                  | Yes                  | Yes                 | Yes                 | Yes                 | Yes                 |
| <b>Panel C: OLS model where dependent variable is total compensation to total assets (in %)</b>    |                      |                      |                     |                     |                     |                     |
| Post 2012  | -0.022***<br>(7.19)  | -0.008***<br>(2.61)  | -0.051***<br>(6.56) | -0.031***<br>(4.82) | -0.013**<br>(2.37)  | -0.003<br>(1.01)    |
| Post 2012 x Small Plan   |                      | -0.035***<br>(9.63)  |                     |                     |                     |                     |
| Plan Controls and FEs  | Yes                  | Yes                  | Yes                 | Yes                 | Yes                 | Yes                 |

Absolute values of *t*-statistics in parentheses; Standard errors clustered by plan. \*, \*\*, \*\*\* denote significance at 10%, 5%, 1%, respectively.

# Demand for Mutual Funds

### Introduction of New R Share Classes



### Introduction of New Retail Share Classes



# Mutual Fund Flows

OLS models of monthly mutual fund flows (in %) – Sample period 2010-2014 (excl. 2012)

|                      | (1)                 | (2)                 | (3)                  | (4)                  |
|----------------------|---------------------|---------------------|----------------------|----------------------|
|                      | High 12b-1 Fee      |                     | Continuous 12b-1 Fee |                      |
| Post                 | -0.164**<br>(2.11)  | -0.543***<br>(5.82) | -0.236***<br>(3.31)  | -0.725***<br>(10.09) |
| Fee                  | -0.349***<br>(4.25) | -0.290**<br>(2.50)  | -1.386***<br>(14.20) | -1.178***<br>(13.43) |
| R Class              | 1.329***<br>(7.94)  | 2.287***<br>(11.31) | 0.867***<br>(5.68)   | 1.913***<br>(11.54)  |
| Post x Fee           | 0.305***<br>(3.06)  | -0.019<br>(0.18)    | 0.607***<br>(4.90)   | 0.328***<br>(3.07)   |
| Post x R Class       | -0.116<br>(0.56)    | 0.000<br>(0.00)     | -0.135<br>(0.71)     | 0.027<br>(0.13)      |
| Fee x R Class        | 0.148<br>(0.74)     | 0.174<br>(0.78)     | 1.169***<br>(3.37)   | 0.790**<br>(2.26)    |
| Post x Fee x R Class | -1.235***<br>(4.97) | -1.113***<br>(4.02) | -2.204***<br>(5.16)  | -2.191***<br>(4.55)  |
| Lag Return           | 0.106***<br>(24.78) | 0.078***<br>(18.80) | 0.106***<br>(24.65)  | 0.077***<br>(18.69)  |
| Obj. Code FEs        | Yes                 | No                  | Yes                  | No                   |
| Fund FEs             | No                  | Yes                 | No                   | Yes                  |
| Adj. $R^2$           | 0.01                | 0.06                | 0.01                 | 0.06                 |
| N                    | 763618              | 517189              | 763618               | 517189               |

Absolute values of  $t$ -statistics in parentheses; Standard errors clustered by fund share class. \*, \*\*, \*\*\* denote significance at 10%, 5%, 1%, respectively.

# Changes in Plan Investment Options

OLS models where the dependent variable is the 12b-1 fee (in %) of the mutual fund. The sample is a panel dataset of the annual mutual fund holdings for 400 random plans between 2011 and 2014.

|                              | (1)                 | (2)                 | (3)                 | (4)                 | (5)                 | (6)                 |
|------------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|
|                              | Full Sample         | Full Sample         | Size Q1             | Size Q2             | Size Q3             | Size Q4             |
| New Fund                     | -0.035***<br>(4.13) | -0.061***<br>(4.99) | -0.008<br>(0.55)    | -0.008<br>(0.51)    | -0.052***<br>(4.18) | -0.069***<br>(3.93) |
| New Fund x Post              | -0.021*<br>(1.71)   | 0.008<br>(0.45)     | -0.055**<br>(2.19)  | -0.048**<br>(2.55)  | -0.022<br>(1.06)    | 0.040<br>(1.55)     |
| New Fund x Small Plan x Post |                     | -0.062**<br>(2.57)  |                     |                     |                     |                     |
| Small Plan x Post            |                     | 0.013*<br>(1.84)    |                     |                     |                     |                     |
| New Fund x Small Plan        |                     | 0.054***<br>(3.27)  |                     |                     |                     |                     |
| Small Plan                   |                     | -0.010<br>(0.66)    |                     |                     |                     |                     |
| Post                         | -0.027***<br>(5.60) | -0.031***<br>(4.50) | -0.020***<br>(2.67) | -0.033***<br>(3.91) | -0.029***<br>(4.07) | -0.029**<br>(2.40)  |
| Plan Controls                | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 |
| Size Quartile FEs            | Yes                 | No                  | No                  | No                  | No                  | No                  |
| Obj. Code FEs                | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 | Yes                 |
| N                            | 33522               | 33522               | 7500                | 8193                | 9132                | 8697                |
| Adj. $R^2$                   | 0.18                | 0.18                | 0.17                | 0.20                | 0.20                | 0.13                |

Absolute values of  $t$ -statistics in parentheses. \*, \*\*, \*\*\* denote significance at 10%, 5%, 1%, respectively.

# Conclusion

- Using a “quasi-natural experiment” we examine the effect of fee disclosure requirements on the compensation structure of service providers to 401(k) retirement plans
- Overall our findings suggest that increased fee disclosures reduced price complexity and lowered costs for less sophisticated plans:
  - ◆ Increased disclosures are associated with a substitution of indirect compensation for direct compensation and a reduction in total compensation, especially among smaller plans
  - ◆ Mutual fund providers responded to the disclosure requirements by offering share classes with lower 12-1 fees
  - ◆ Sponsors of smaller plans responded to the changes in fee disclosures by adding mutual funds with lower fees on to plan menus