Early Child Care and Maternal Labor Supply: A Field Experiment

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Motivation

- Persistent gender gaps in the labor market
- Major reason: Childbirth and child care duties
- Universal child care may thus improve maternal labor market outcomes
- But: Lower-SES families are much less likely to use child care
- At the same time, **lower-SES mothers** face the **largest gender gaps** in the labor market

This paper: Causal effect of enabling lower-SES mothers to access early child care on maternal labor market outcomes

Institutional Background: Germany

Labor Market in Germany:

- Child penalties among the highest internationally
- Majority of mothers **do not return** to full-time work not even in the long run
- Lower-SES mothers are even less likely to get back to full-time work

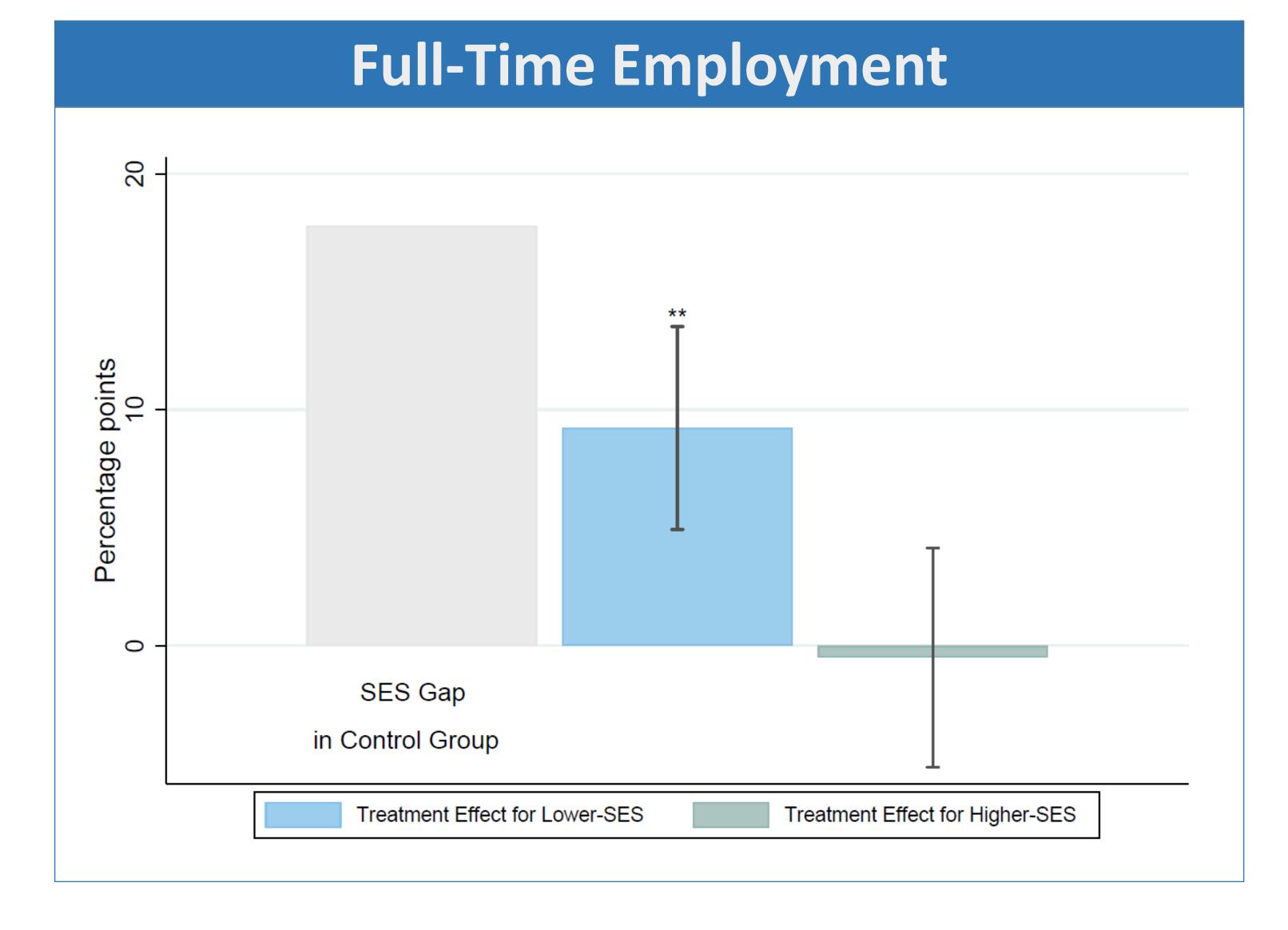
Child Care in Germany:

- Focus on early child care below the age of 3 years
- High quality, low prices (heavy public subsidization)
- Not enough slots (rationing)
- SES gap in enrollment (due to the complex application process)

Experiment

This Project:

- Field experiment in Western Germany with 607 families (children 0-1y)
- Intervention:
 - 1. 4-Minute video (central facts about child care system)
 - 2. Customized assistance with child care applications (33% take-up)
- Treatment effects on **child care enrollment**
 - Strong increase for lower-SES families
 - No effect on higher-SES families

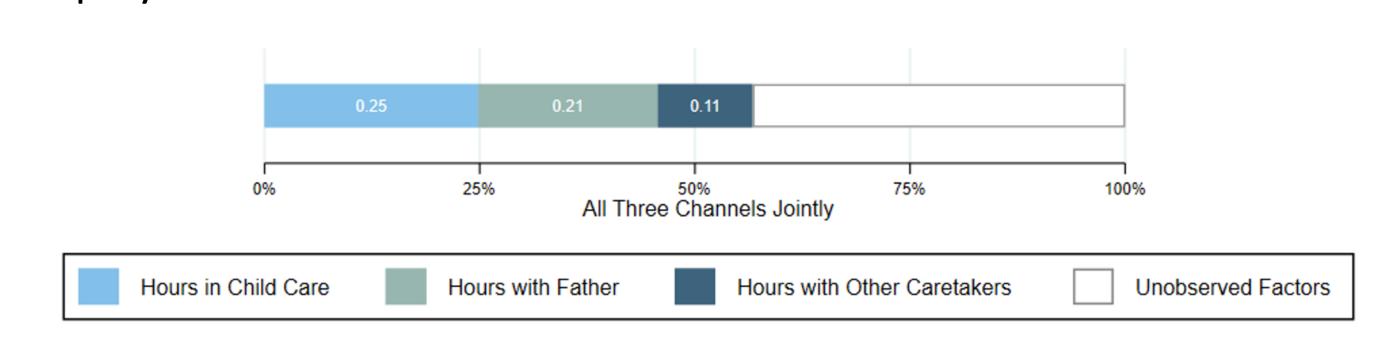


Other Labor Market Outcomes

	Log Household Income	Employment	Working Mothers	
			Working Hours	Log Earnings
Treatment	0.104*	-0.008	4.903**	0.222*
	(0.056)	(0.068)	(2.072)	(0.129)
Treatment \times Higher-SES	-0.142**	0.004	-5.769**	-0.217
	(0.068)	(0.086)	(2.627)	(0.172)
Higher-SES	0.167***	0.003	4.318**	0.172
	(0.058)	(0.064)	(2.021)	(0.136)
Pre-Treatment Outcome	Yes	Yes	Yes	Yes
Strata Controls	Yes	Yes	Yes	Yes
Sociodemographic Controls	Yes	Yes	Yes	Yes
Treatment Effect	-0.038	-0.003	-0.866	0.005
Higher-SES	(0.038)	(0.053)	(1.633)	(0.108)
N	459	481	223	223

Mechanisms Full-Time Effect

- Non-maternal care hours as potential mediators
- Treatment increases hours in child care
- Treatment increases care hours of the **father**
- Treatment marginally decreases hours with other caretakers
- Mediators explain about 57% of the treatment effect on full-time employment



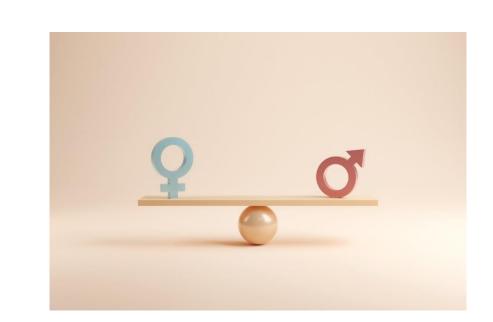
Gender Equality in Lower-SES Households

Treatment leads to:

- 20% fewer male breadwinner households
- 30% smaller gender gap in care hours between mothers and fathers
- 32% decreased earnings gap between working mothers and fathers

Conclusion

- We show experimentally that providing access to early universal child care increases full-time employment of lower-SES mothers
- Large parts of the treatment effect can be explained by increased nonmaternal care hours
- The treatment also has **strong equity-enhancing effects** on the division of paid and unpaid labor within the family



 Policy implication: Helping underrepresented families to access universal child care can mitigate SES and gender gaps in the labor market