Evaluating the Economic Impact of Brexit: 'Fear-mongering' or Just a Matter of Degree?

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Perspectives

'Voters did not vote to make themselves poorer' Philip Hammond, Chancellor of Exchequer

- Watershed event for the UK economy
- Research on the effect on the UK almost unanimous in reporting negative effects
- Much of this research was publicly vilified by leading members of the UK government and the pro-Brexit media
- In large part, the input of economists has been marginalised in the Brexit debate

Outline

- Background on UK ties with the EU
- Review recent assessments of impact on UK economy
- Reference to potential impact on UK food and agricultural sector
- Some concluding comments on why economists largely marginalised in the debate

UK and the Importance of the EU

- The EU is the UK's major trading partner
- Trade has increased substantially due to membership of EU
- ▶ Baier *et al*. –intra–EU trade increased by 92%
- ▶ UK Treasury-trade increased by between 68-85%
- 'Deep' integration agreements increase trade by more than 'shallow' agreements (Mulabdic et al.)

Table 1: UK Trade with the EU as a Percentage of Total Trade (2015)

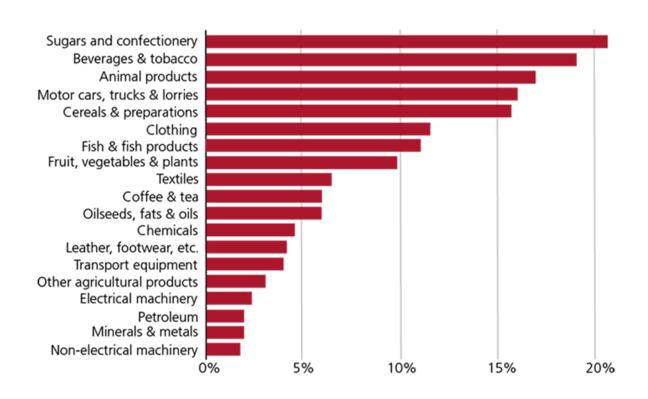
| Industry | % of UK Total Exports to | % of UK Total Imports from | |
|-------------------------|--------------------------|----------------------------|--|
| | EU | EU | |
| Food and Live Animals | 69 | 65 | |
| Beverages | 37 | 70 | |
| Mineral Fuels | 62 | 5 | |
| Animal & Vegetable Oils | 77 | 63 | |
| Chemical and Related | 44 | 64 | |
| Products | | | |
| Manufactured Goods | 47 | 51 | |
| Machinery and Transport | 39 | 56 | |
| Misc Manufactured Goods | 42 | 36 | |

Source: UN COMTRADE. Data is at the SITC 1 Digit Level.

Brexit Issues

- Tariffs are relatively low
- Non-tariff barriers are relatively high
- (Note that these are higher for the food and agricultural sectors)
- What trade deals will the UK have with the EU and other countries?
- Access to the EU Single Market tied with issues relating to the free movement of labour

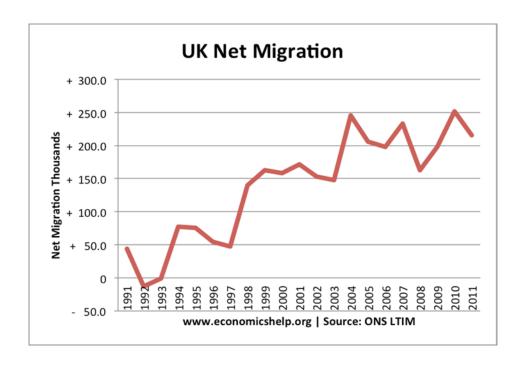
EU Average Final Applied Tariffs by Industry



Comparison of the Tariff (*Ad Valorem*) Equivalent Effects of Non-Tariff Measures in EU

| Industry | Egger et al. (2015) | Industry | Berden et al. (2009) |
|----------------------------|---------------------|---|----------------------|
| Primary Agriculture | 25 | Food, beverages & | |
| Processed Food | 48 | Tobacco | 57 |
| Beverages and Tobacco | 42 | | |
| Chemicals, pharmaceuticals | 21 | Chemicals & Chemical Products | 24 |
| Fabricated Metals | 38 | Basic & Fabricated Metals | 12 |
| Motor Vehicles | 20 | Transport Equipment | 22 |
| Electrical Machinery | 19 | Electrical & Optical Equipment | 7 |
| Goods Average | 13 | Overall Weighted Average (All Sectors) | 20 |

Migration



Wage Effects? If they exist, they are not large though more likely to affect either low wage groups or previous immigrants

Brexit Options

- 'Soft' Brexit
- e.g. 'Norway' type of arrangement
- -retain access to Single Market
- -but free movement of labour
- -still raise costs of trade with EU
- -and exclusions still apply
- Other 'soft' options: bespoke free trade agreement e.g. CETA/'Swiss' agreements
- 'Hard' Brexit
- -revert to mfn tariffs but would leave issues about non-tariff barriers to be resolved
- 'Hard' Brexit with unilateral liberalisation

Assessments

- UK Treasury long-term assessment of Brexit
- Based on gravity model/determine impact on trade and FDI
- Long term effects based on elasticity of growth w.r.t trade/other aspects included
- This approach also reported in Dhingra et al. (2016)
- Other long-term assessments e.g. OECD

UK Treasury and Other Long Term Estimates of the Effect of Brexit on the UK

| | UK Treasury | | Dinghra et al. | OECD (2016) |
|--|---|------------------|---------------------------------------|------------------|
| | 'Soft' Brexit | 'Hard' Brexit | (forthcoming) | |
| Change in GDP GDP cost per household | -3.8 to -6.2% -£2,600 to - £4,300 | -7.5% -£5,200 | -6.3 to 9.5% -£4,200 to -£6,400 | -5.1% -£3,200 |

Reactions to Assessments (particularly the UK Treasury report)

- Economists for Free Trade (formerly known as Economists for Brexit) labelled the report as 'Project Fear'
- Pro-Brexit media accused economists as 'Fear-mongering'
- Senior Conservative politicians including members of UK government cabinet:
- Lord Lawson: "political propaganda and scaremongering"
- Liam Fox: 'disreputable, shabby and misleading"
- Andrea Leedsom: "unfair and biased"
- John Redwood: "absurd"

Assessments continued

- Dhingra et al. (forthcoming)-focus is on static trade effects
- Trade effects based on structural GE model
- Allows for greater levels of disaggregation across sectors and countries
- Can directly account for tariff and NTB issues

Dhingra et al. Assessment of Brexit:

Comparison of the Trade Effects of Brexit (Percentage Change)

| | Total Exports | Exports to | Total Imports | Imports from |
|---------------|---------------|------------|---------------|--------------|
| | | EU | | EU |
| 'Soft' Brexit | -9 | -25 | -8 | -22 |
| 'Hard' Brexit | -16 | -43 | -16 | -38 |

Source: Dhingra *et al.* (forthcoming).

Dhingra et al. Assessment:

Impact of Brexit: Welfare Change and Composition

| | 'Soft' | 'Hard' Brexit |
|---|--------|---------------|
| | Brexit | |
| Welfare Impact: | | |
| Total Change in Welfare | -1.34% | -2.66% |
| Household Effect | -£893 | -£1,773 |
| Composition of Welfare Changes: | | |
| Rise in UK-EU Tariffs | | -0.13% |
| Rise in UK-EU Non-Tariff Barriers | -0.53% | -1.31% |
| Foregone Impact of Further EU Integration | -0.90% | -1.61% |
| | | |

Source: Dhingra et al. (forthcoming)

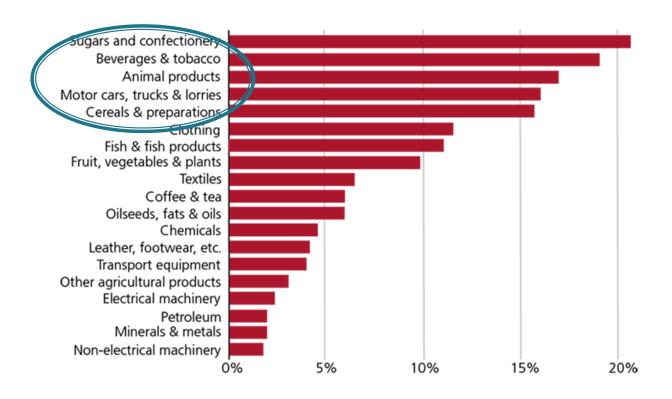
Brexit and UK Food and Agricultural Sectors: Context

- No clear political consensus that Brexit would be desirable
- Differentiate between interests relating to agriculture and the food sector
- UK around 60% self-sufficient in food products
- Food manufacturing is largest sector in UK manufacturing
- Most of UK trade is with the EU
- Tariff and non-tariff barriers considerably higher in these sectors

UK Trade with EU in Food and Agricultural Products as Proportion of Total Trade (2015)

| Industry | % of UK Total Exports to | % of UK Total Imports from | |
|-----------------------|--------------------------|----------------------------|--|
| | EU | EU | |
| Meat & Meat Prep. | 80 | 75 | |
| Dairy Products | 69 | 92 | |
| Cereal & Cereal Prep. | 64 | 73 | |
| Vegetables & Fruit | 70 | 57 | |
| Sugar & Sugar Prep. | 70 | 54 | |

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| 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 | 10 | Average (All Sectors) | |
| | | | |

Potential Issues

- Agriculture and food is one of the main sectors to have benefitted substantially from EU (Egger et al)
- Disentangling from EU WTO commitments w.r.t protection in agriculture will be complex (e.g. tariff rate quotas)
- What will replace the CAP?
- Food safety standards and other aspects of regulation in the food sector
- Options outlined above for trade more generally have often applied exclusions related to agriculture

Potential Impacts

- Food prices may rise (have already risen due to the effect of Brexit on the exchange rate)
- Evidence on this:
- DEFRA: Import prices rise by 11% and retail prices by 3%
- Dhingra et al.: 'soft' Brexit raises food prices by 4%; 'Hard' Brexit food prices rise by 8%

- Reducing immigration will also have a significant effect on the UK food and agricultural sectors
- -In agriculture, 20% of employees are from EU
 - -90% of seasonal workers are from EU
- -In food processing, 40% of workforce are from EU

Reflections on Economists Lack of Impact on Brexit Issues

- The vote for Brexit was essentially about wider issues
- No strong evidence base for the benefits of the EU
- Media bias and media balance
- The view of 'experts' was publicly dismissed
- How should economists communicate?