Consumer Protection or Consumer Frustration? The Impact of Banning Foreign Pharmacies from Sponsored Search^{*}

Matthew Chesnes, Weijia (Daisy) Dai, and Ginger Zhe Jin[†]

December 28, 2013

Abstract

Increased competition from the Internet has raised a concern of online product quality. The concern is particularly acute for online prescription drugs, a market where poor product quality may lead to adverse health outcomes. The Food and Drug Administration (FDA) prohibits the importation of unapproved drugs into the US and the National Association of Boards of Pharmacy (NABP) emphasizes their illegality and cites examples of unsafe drugs from rogue pharmacies. Because of heightened concern to protect consumers, Google agreed to ban non-NABP-certified pharmacies from their sponsored search listings in February 2010 and settled with the Department of Justice (DOJ) in August 2011. We study how the ban on non-NABP-certified pharmacies from sponsored search listings appearing in the US affects US consumer search on the Internet.

Using click-through data from comScore, we find that non-NABP-certified pharmacies receive fewer clicks after the ban, and this effect is heterogenous. In particular, pharmacies not certified by the NABP but certified by other sources – referred to as tier-B sites – experience a reduction in total clicks, and some of their lost paid clicks are replaced by organic clicks. These effects do not change significantly after the DOJ settlement. In contrast, pharmacies not certified by any of the four major certification agencies – referred to as tier-C sites – suffer greater reduction in both paid and organic clicks, and the reduction was exacerbated after the DOJ settlement. These results suggest that the ban has increased search cost for tier-B sites but at least some consumers overcome the search cost by switching from paid to organic links. In addition to search frustration, the ban has increased health concerns for tier-C sites and discouraged consumers from reaching them via both paid and organic links.

JEL: D83, I18, K32, L81 Keywords: Online Prescription Drug, Internet Search, Foreign Pharmacy, Drug Safety

^{*}We are grateful to Daniel Hosken, Jason Chan, William Vogt, and attendants at the 2013 White Conference and 2013 Southern Economics Association Annual Conference for constructive comments. All errors are ours.

[†]Chesnes: Federal Trade Commission, 601 New Jersey Ave, NW Washington, DC 20001, mchesnes@ftc.gov. Dai and Jin: Department of Economics, University of Maryland, College Park, MD 20742, dai@econ.umd.edu, jin@econ.umd.edu. The opinions expressed here are those of the authors and not necessarily those of the Federal Trade Commission or any of its Commissioners.

1 Introduction

The Internet has led to a dramatic increase in the number of retailers available to consumers in many industries. The proliferation of competition may benefit consumers in several ways including lower prices. However, there is also the concern that the quality of the new product offerings may be lower, though difficult to discern by consumers. The concern is particularly acute for online prescription drugs, a market where poor product quality may lead to adverse health outcomes.

The high price of brand name prescription drugs has motivated US consumers to search for cheaper supplies from foreign pharmacies, despite the fact that personal importation is illegal. The Federal Food, Drug, and Cosmetic Act (FD&C Act) prohibits the importation of unapproved drugs into the US.¹ In particular, section 355(a) states: "No person shall introduce or deliver for introduction into interstate commerce any new drug, unless an approval of an application ... is effective with respect to such drug."² The FDA further states that interstate shipment includes importation and the FD&C Act applies to "any drugs, including foreign-made versions of U.S. approved drugs, that have not received FDA approval to demonstrate they meet the federal requirements for safety and effectiveness."³

Based on data from IMS Health, Skinner (2006) estimated that sales to US consumers from 278 confirmed or suspected Canadian-based Internet pharmacies reached CDN\$507 million in the 12 month periods ending June 2005.⁴ More than half of the sales were on top-selling brand-name prescription drugs consumed primarily by seniors. According to Skinner (2005), Canadian prices for the 100 top-selling brand-name drugs were on average 43% below US prices for the same drugs.⁵ Consistently, Quon et al. (2005) compared 12 Canadian Internet pharmacies with 3 major online US drug chain pharmacies and found that Americans can save an average of approximately 24% per unit of drug if they purchase the 44 most-commonly purchased brand-name medications from Canada. The large price difference between US and Canada has motivated not only individual Americans to order brand name prescription drugs from foreign pharmacies but also a large number of bills introduced by state or federal legislators in favor of legalizing or facilitating the cross-border drug trade with Canada.⁶

While drug sales from foreign pharmacies have been growing, the National Association of Boards of Pharmacy (NABP) emphasizes the illegality of buying foreign and highlights the danger of rogue pharmacies. In particular, NABP (2011) reviewed 7,430 Internet pharmacies as of December 2010

 $^{^1\}mathrm{See}\ {\tt http://www.fda.gov/RegulatoryInformation/Legislation/FederalFoodDrugandCosmeticActFDCAct.}$

²See http://www.gpo.gov/fdsys/pkg/USCODE-2010-title21/pdf/USCODE-2010-title21-chap9-subchapV-partA-sec355.pdf.

 $^{^{3}\}mathrm{See}$ http://www.fda.gov/ForIndustry/ImportProgram/ucm173743.htm.

⁴This number was measured in standardized manufacturer-level prices and did not include "foot traffic" sales to US consumers through regular "brick-and-mortar" border pharmacies in Canada. Sales measured by final retail prices to US customers was not available but is certainly higher than CDN\$507.

 $^{^{5}}$ This number has adjusted for currency equivalency. Skinner (2005) also reported that the 100 top-selling generic drugs are on average priced 78% higher in Canada than in the US. This explains why most cross-border sales from Canada to US concentrated on brand-name drugs.

 $^{^{6}}$ According to Skinner (2006), the number of state and federal bills on this topic increased from 3 in 2002 to 84 in 2005.

and found 96.02% of them operating out of compliance with US state and federal laws and/or NABP patient safety and pharmacy practice standards. Among these non-NABP-recommended pharmacies, 2,429 (34%) had server locations in a foreign country, 1,944 (27%) had a physical address out of US, 4,005 (56%) did not provide any physical address, 5,982 (84%) did not require a valid prescription, 4,397 (62%) issued prescriptions via online consultation, 3,210 (50%) offered foreign or non-FDA-approved drugs, 5,928 (83%) did not offer medical consultation, and 1,129 (16%) did not have secure sites. Independent research, mostly from medical researchers rather than economists, confirmed some of the NABP concerns, although the data gathered for these studies were often of a much smaller sample size. In particular, Orizio et al. (2011) reviewed 193 articles about Internet pharmacies, of which 76 were based on original data. The articles with original data suggested that geographic characteristics were concealed in many websites, at least some websites sold drugs without a prescription and an online questionnaire was a frequent tool used to replace a prescription. On drug quality, researchers often found inappropriate packaging and labeling, however, the chemical composition was found to differ from what is ordered in only a minority of studied samples.

Because of heightened concern to protect consumers, Google agreed to ban non-NABP-certified pharmacies from their sponsored search listings in February 2010. Eighteen months later (August 24, 2011), Google settled with the US Department of Justice (DOJ) by "forfeiting \$500 million generated by online ads & prescription sales by Canadian online pharmacies."⁷

At first glance, the ban is a form of a minimum quality standard. Both Leland (1979) and Shapiro (1986) showed that a minimum quality standard (and its variant forms such as occupational licensing) can eliminate poor quality products, encourage high quality sellers to enter the market, and expand consumer demand because consumers anticipate higher quality under the regulation. These effects tend to benefit consumers who appreciate high quality. However, a minimum quality standard can also increase barriers to entry and reduce competition (Stigler 1971, Peltzman 1976). Even if the standard improves average quality on the market, it raises the market price and potentially hurts price-sensitive consumers by denying them access to low quality products. If the minimum quality standard is set by the industry, the harm can be even greater as the industry has incentives to set too high a standard in order to reduce competition (Leland 1979).

A number of empirical studies have attempted to test the theory of minimum quality standards by examining price, quantity, quality, and market structure, but all of them assumed that the standard is well enforced in reality.⁸ This assumption does not hold for online pharmacies: after the

⁷http://www.justice.gov/opa/pr/2011/August/11-dag-1078.html, retrieved December 28, 2013.

⁸Law and Kim (2005) explored the effects of occupational licensing in the Progressive Era and showed that the licensing regulation had improved markets when consumers faced increasing difficulty in judging the quality of professional services. Law and Marks (2009) examined the introduction of state-level licensing regulation during the late nineteenth and mid-twentieth centuries and found that licensing laws often helped female and black workers, particularly in occupations where worker quality is hard to ascertain. On the negative side, Pashigian (1979) reported that state-specific Occupational licensing had a quantitatively large effect in reducing the interstate mobility of professionals; Shepard (1978) estimated that the price of dental services and mean dentist income are between 12 and 15 percent higher in non-reciprocity jurisdictions when other factors are accounted for; Adams et al. (2003) compared state-by-state regulation on midwifery licensing and found that more stringent licensing regulation leads to fewer

ban, consumers can still access non-NABP-certified pharmacies through organic search.⁹ Moreover, the standard implied by the ban is not the only way for consumers to gather safety information about online pharmacies. Other channels of information includes consumer experience, word of mouth, and alternative certification agencies. Specifically, Google used a private certification agency - PharmacyChecker.com - to filter rogue pharmacies before the ban. This abandoned practice is more lenient than the ban because PharmacyChecker certifies both US and foreign pharmacies while NABP automatically disqualifies any foreign pharmacies.¹⁰ Even after the ban, Google uses the Canadian Internet Pharmacy Association (CIPA) to screen sponsored ads that target Canadian consumers, but the CIPA-certified pharmacies are not NABP-certified for US customers because they are foreign. According to Leland (1979) and Shapiro (1986), one welfare loss from a minimum quality standard is the denial of low quality products to price-sensitive consumers. With organic links and alternative information channels, this denial is likely incomplete for online pharmacies, which offers us an excellent opportunity to study how pharmacies compliant with the minimum quality standard coexist or even compete with uncertified pharmacies. A few papers have examined the effect of tighter law enforcement restricting illicit drugs such as heroin and cocaine, but all of them focus on price, production, or crime rather than search activities on the consumer side.¹¹ Our results on consumer search will shed new light on the interaction between two competing marketplaces: one legal (NABP-certified pharmacies) and one illegal (non-NABP-certified pharmacies).

How easy is it to switch to organic links when sponsored links of the same website are no longer available? A rising literature has shown that sponsored links accounted for 15% of all clicks (Jansen and Sprink 2009), consumers have a preference against sponsored links (Jansen and Resnick 2006), consumers appreciate sponsored links as advertisements if they are relevant (Jansen, Brown and Resnick 2007), and organic and sponsored links from the same website of a national retailer were complements in consumer clicks (Yang and Ghose 2010). Two studies released by Google painted a somewhat different picture. Chan, et al. (2012) found that 81% of sponsored impressions and

births by midwifery, which led them to conclude that licensing regulation has a detrimental effect by restricting entry and competition.

⁹Organic search refers to links returned by a search engine due to their relevance to the search terms and not due to an advertising campaign by the link owner. In contrast, paid or sponsored search refers to links returned by a search engine as a result of both relevance to the search terms and advertising.

¹⁰In this sense, Google adoption of the NABP standard is similar to a switch from certification to a minimum quality standard, on which Shapiro (1986) argued that certification can be more welfare-improving because it allows the whole spectrum of quality to be known and available to consumers.

¹¹Via a theoretical model, Becker, Murphy and Grossman (2006) showed that optimal enforcement on illegal drug suppliers depend on demand and supply elasticities. When demand and supply are not too elastic, it does not pay to enforce any prohibition unless the social value of drug consumption is negative. Dobkin and Nicosia (2009) examined a large and abrupt government intervention in the supply of methamphetamine. They found that the intervention had a large effect in increasing the price of methamphetamine sold illegally, in reducing related hospital and treatment admissions, and in reducing arrests related to methamphetamine use; but all these effects were temporary. Miron (2003) also found that cocaine and heroin are substantially more expensive than they would be in a legalized market. Looking at the problem in an opposite direction, Chaudhuri, Goldberg and Jia (2006) examines how the WTO enforcement of pharmaceutical patents would affect the Indian market of Quinolones. They estimated that the withdrawal of all domestic products in this segment is associated with substantial welfare loss to the Indian economy, even in the presence of price regulation and the overwhelming portion of this welfare loss derives from the loss of consumer welfare.

66% of sponsored clicks occurred in the absence of an associated organic link on the first page of search results. This suggests that most sponsored links are from websites that are not easy to find in organic search. Chan, et al. (2011) examined 446 incidences where sponsored ads were paused between October, 2010 to March, 2011. From these incidences, they found that 89% of the traffic generated by sponsored ads was not replaced by organic clicks (leading to the same destination website) when the ads were paused. This suggests that organic and sponsored traffic are not necessarily substitutes. If many non-NABP-certified pharmacies do not appear in high ranked organic results, the ban of their appearance in sponsored listings could be an effective tool to minimize consumer clicks on them in organic search.

It is worth noting that the organic-sponsored substitution is not necessarily the only margin for the ban to take effect. The ban could have other market-wide effects depending on how consumers digest the information conveyed by the ban. Apparently, the ban tells consumers that NABP-certified pharmacies are believed to be safer than non-NABP-certified pharmacies, and this message should be more salient after the Google-DOJ settlement. However, the ban may also send an indirect message about the overall danger of the online prescription drug market, or inform consumers that some alternative and potentially cheaper pharmacies exist although they are not allowed to advertise in sponsored search. Moreover, the ban groups all foreign pharmacies with domestic non-certified pharmacies, making it more difficult for consumers to differentiate quality among the non-certified websites. These economic forces, as well as the technical difficulty of substituting sponsored clicks for organic clicks, may affect consumer search in different directions. This leaves the net effect and the source of the net effect an empirical question.

Overall, the goal of this paper is to examine how consumer search on the Internet changes after the ban of non-NABP-certified pharmacies from sponsored advertising. In particular, we classify pharmacy sites into three tiers: NABP-certified (tier-A), other-certified (tier-B), and uncertified (tier-C). NABP-certified sites refer to US pharmacies that receive approval from NABP or the NABP-endorsed certifier, LegitScript.¹² By definition, they are free to advertise in sponsored search listings before and after the ban. Other-certified sites refer to foreign or domestic pharmacies that are certified by PharmacyChecker.com or CIPA, but not by NABP or LegitScript. All the rest are classified as uncertified sites. Although both other-certified and uncertified sites are banned from Google's sponsored search after February 2010, we distinguish them for two reasons: first, uncertified sites were prohibited from sponsored listings even before the ban, but the screening was imperfect. In comparison, other-certified websites were allowed to bid for sponsored ads until the ban. Second, other-certified sites are subject to different safety information in the eyes of consumers and therefore the ban could have different effects on them as compared to the other two types of pharmacy sites.

Using 2008-2012 comScore data, we find that the banned pharmacies experience a reduction in the number of total clicks after the ban but the effect is heterogenous. In particular, tier-B sites

¹²As detailed in Section 2, NABP endorses LegitScript to act on its behalf in screening websites for search engines, so we treat approval from LegitScript the same as certification from NABP.

experience a smaller reduction in total clicks with some of the lost paid click-throughs replaced by organic clicks. These effects do not change significantly after the Google-DOJ settlement. In contrast, tier-C sites receive fewer traffic in both paid and organic clicks, and the reduction is even greater after the DOJ settlement. We also explore whether the effect of the ban depends on what drug names consumers search for on the Internet. Drug queries that led to more clicks on non-NABP-certified pharmacies before the ban are most affected by the ban, but chronic drug queries are less affected by the ban than non-chronic drugs. Overall, we conclude that the ban has increased search cost for tier-B sites but at least some consumers overcome the search cost by switching from paid to organic links. In addition to search frustration, the ban has increased health concerns for tier-C sites and discouraged consumers from reaching them via both paid and organic links.

The paper proceeds as follows. In section 2, we provide background on the online market for prescription drugs as well as changes to Google's policy regarding sponsored search ads from online pharmacies. We lay out our econometric framework in section 3 including a model we use to separate the effects of the ban on consumer beliefs and search costs. Section 4 describes the data provided by comScore and results are presented in section 5. Section 6 concludes.

2 Background

2.1 The Online Market of Prescription Drugs

According to IMS, prescription drug sales in the US has grown from \$135 billion in 2001 to \$307 billion in 2010 (IMS 2011). A literature review by Orizio et al. (2011) found that the percent of general population using online pharmacies was often reported to be between 4% and 6%. Although the percentage is small, the total volume of sales can be huge. According to Skinner (2006), sales to US consumers from 278 Canadian or seemingly-Canadian pharmacies reached CDN\$507 million in the 12 month periods ending June 2005. The US\$500 million fine that Google agreed to pay in 2011 also indicates the size of the online prescription drug market, as the fine is calculated by the revenue received by Google for selling sponsored ads to Canadian pharmacies and the estimated revenue that Canadian pharmacies got from their sales to US consumers.¹³

One major concern of online purchase is drug safety. As described in NABP (2011) and Orizio et al. (2011), drug safety can be potentially compromised by a relaxed prescription requirement, insufficient medical consultation, incorrect packaging and labeling, wrong ingredients, or no delivery at all. Some rogue websites also aim to steal consumer credit card information for identity theft. Although the FD&C Act prohibits the importation of unapproved drugs, when determining the legality of personal shipments, "FDA personnel may use their discretion to allow entry of shipments of violative FDA regulated products when the quantity and purpose are clearly for personal use,

 $^{^{13}{\}rm CNN}$ report August 24, 2011, accessed at http://money.cnn.com/2011/08/24/technology/google_settlement/index.htm.

and the product does not present an unreasonable risk to the user."¹⁴ Therefore, a consumer who purchases a drug from a foreign pharmacy for personal use faces some uncertainty regarding the likely reaction by the FDA.

To address safety concerns, the FDA also publicizes anecdotes of unsafe pharmaceuticals on the Internet and warns consumers against rogue websites (which could be foreign or domestic). They also advise consumers to avoid any foreign websites and only make online purchases from the US websites certified by the NABP. The NABP certification ensures that a US website comply with laws in both the state of their business operation and the states to that they ship medications. As of February 29, 2012, NABP has certified 30 online pharmacies, 12 of which are run by large PBM companies (open to members only) and the rest include national chain pharmacies (such as cvs.com and walgreens.com) and large online-only pharmacies (such as drugstore.com).

Another private certification agency, LegitScript.com¹⁵, is similar to the NABP in terms of only approving US-based websites and endorsed by the NABP to screen pharmacy websites after the Google ban. As of March 5, 2012, the home page of LegitScript announced that they monitored 228,419 Internet pharmacies among which 40,233 were active. Within active websites, LegitScript founds 221 legitimate (0.5%), 1,082 potentially legitimate (2.7%) and 38,929 not legitimate (96.8%). Their certification criteria includes a valid license with local US jurisdictions, valid registration with the US Drug Enforcement Administration (DEA) if dispensing controlled substances, valid contract information, valid domain name registration, requiring a valid prescription, only dispensing FDA approved drugs, and protecting user privacy according to the HIPAA Privacy Rule (45 CRF 164). There are more LegitScript-certified websites than NABP-certified websites, probably because the NABP requires interested website to apply and pay verification fees while LegitScript's approval is free and does not require website application. Because the NABP praises the work of LegitScript and endorses the use of LegitScript by domain name registrars to assist in identifying illegally operating websites, throughout this paper we treat LegitScript the same as NABP and label websites certified by either agency as NABP-certified.

The other two private certifiers – PharmacyChecker.com and the Canadian International Pharmacy Association (CIPA) – are fundamentally different from NABP/LegitScript. CIPA is a trade association of Canadian pharmacies and only certifies Canadian websites that comply with Canadian laws. PharmacyChecker.com covers US, Canada, and many other countries. Upon voluntary application (with a fee), PharmacyChecker certifies that any approved website has a valid pharmacy license from its local pharmacy board, requires a prescription for US purchase if the FDA requires a prescription for the medication, protects consumer information, encrypts financial and personal information, and presents a valid mailing address and phone number for contact information. As of March 9, 2012, PharmacyChecker has approved 73 foreign websites and 51 US websites. Pharmacy-Checker also charges fees for an approved website to be listed on PharmacyChecker.com beyond a

¹⁴See http://www.fda.gov/ICECI/ComplianceManuals/RegulatoryProceduresManual/ucm179266.htm. The FDA defines personal shipments as containing no more than 90-days supply for personal use and does not involve a controlled substance.

¹⁵LegitScript was founded by a former White House aide named John Horton.

short period of initial approval. Consequently, those listed on PharmacyChecker's Pharmacy Ratings page are only a selected list of PharmacyChecker-approved websites. Because PharmacyChecker is unwilling to share their complete list of approvals, we are not able to conduct a full comparison between approvals by PharmacyChecker and those by the NABP, LegitScript or the CIPA. Of the 37 websites listed on the Pharmacy Ratings page of PharmacyChecker.com, only three are labeled US while all the others are either listed under one foreign country or a number of foreign countries plus US. This list is incompletely overlapped with the list of approval from the NABP, LegitScript and the CIPA. Among the four certification agencies, PharmacyChecker is the only one that provides head-to-head drug price comparison across online pharmacies.

As detailed in the next subsection, Google used to contract with PharmacyChecker to filter websites listed in its sponsored search page but switched to NABP/LegitScript after it agreed to ban non-NABP-certified pharmacies in February 2010.

Before we focus on the Google policy regarding online pharmacies, it is important to understand why US consumers buy prescription drugs online. According to Gurau (2005), the most frequent reasons quoted by interviewees for buying or intending to buy online were convenience and saving money, followed by information anonymity and choice. Skinner (2005) estimated that Canadian prices for the 100 top-selling brand-name drugs were on average 43% below US prices for the same drugs.¹⁶ Quon et al. (2005) compared 12 Canadian Internet pharmacies with 3 major online US drug chain pharmacies and found that Americans can save an average of approximately 24% per unit of drug on the 44 most-commonly purchased brand-name medications from Canada. In an audit study, Bate, Jin and Mathur (2013) purchased samples of five popular brand-name prescription drugs from NABP/LegitScript-certified websites (tier-A), PharmacyChecker/CIPA-certified websites (tier-B), and websites that were not certified by any of the four certifiers (tier-C). After comparing the purchased samples with authentic versions, they find similar drug quality between tier-A and tier-B samples, but the cash price of tier-A samples are 39.6% more expensive than tier-B samples.¹⁷ These findings suggest that a lower price for brand-name prescription drugs is an important incentive for US consumers to shop online.

As for what type of drugs are purchased online, Fox (2004) reported that the most frequently bought drugs were for chronic conditions (75%), followed by weight loss and sexual performance substances (25%). Consistently, Skinner (2006) found resemblance between the top five therapeutic categories used by US seniors and the top five therapeutic categories in the cross-border online sales from Canada to US. This suggests that seniors are an important source of demand for Canadian pharmacies. Bate, Jin and Mathur (2013) reported an online survey of RxRights members. Because RxRights is a non-profit organization that pays special attention to the cost of prescription drugs, their members are likely more price sensitive than the general population. Among 2,907 respondents who purchase prescription medication for either themselves or family members, 54.8% admitted to

 $^{^{16}}$ This number has adjusted for currency equivalency. Skinner (2005) also reported that the 100 top-selling generic drugs are on average priced 78% higher in Canada than in the US. This explains why most cross-border sales from Canada to US concentrated on brand-name drugs.

 $^{^{17}\}mathrm{The}$ price difference was as large as 51% for non-Viagra drugs.

purchasing at least one category of the drugs online at some time in the past year, 72.44% of online shoppers purchased from foreign websites only, and an overwhelming majority (91.09%) cited cost savings to be one of the reasons for buying from foreign websites. Surprisingly, most respondents have medical insurance and/or some prescription drug coverage, and the percentage of being insured is not lower among online shoppers. Comments left by respondents suggested that incomplete coverage on prescription drugs, in the form of high deductible, high coinsurance rate, or the donut hole of the Medicare Part D coverage, was one of the factors that motivated the insured to shop online. The survey reported in Bate, Jin and Mathur (2013) also highlights how respondents search for pharmacies. Conditional on shopping online, 53.11% use Internet search, 40.36% check with a credentialing agency such as PharmacyChecker, 22.35% use personal referrals, and only 12.74% look for the cheapest deal. Consistently, most online shoppers restrict themselves to one primary website, sometimes with supplements from other websites.

2.2 Google Policy on Online Pharmacies

As summarized in Table 1, Google used to contract with PharmacyChecker to ensure that every pharmacy website listed in Google's sponsored search page is legitimate according to Pharmacy-Checker's certification standard. Despite this policy, FDA found in July 2009 that some online pharmacies advertising on Google had not been approved by PharmacyChecker. ¹⁸ Shortly after (November 2009), the FDA issued 22 warning letters to web site operators.¹⁹ At about the same time (August 2009), a study published by LegitScript.com and KnuhOn.com criticized Microsoft Bing for allowing rogue online pharmacy to advertise on its search engine. The study found that "89.7% (of the advertising websites) led to 'rogue' Internet pharmacies that do not require a prescription for prescription drugs, or are otherwise acting unlawfully or fraudulently."²⁰ While 89.7% is an impressive number, one should note that LegitScript emphasizes the illegality of personal importation and classifies *all* foreign websites as unlawful. In contrast, PharmacyChecker certifies foreign pharmacies and therefore some foreign websites that are unlawful in the eye of LegitScript can be legitimate by the PharmacyChecker standard.

Figure 1 presents a screen shot of Google search page following the query "Lipton" in 2008. On the left hand side are organic links featured by brand-name website (lipitor.com) and information oriented websites such as wikipedia.org. On the right hand side are sponsor links, the top two of them are clearly foreign pharmacies (canadapharmacy.com and canadadrugpharmacy.com). The manufacturer (Pfizer) also placed a sponsored link of lipitor.com at the top of the whole page.

In response to the highlighted concern of drug safety, on February 9, 2010, Google announced two changes regarding its pharmacy advertising policy. The first change is to only accept ads from

¹⁸http://www.nytimes.com/2011/05/14/technology/14google.html?_r=0, retrieved December 25, 2012.

¹⁹http://www.fda.gov/NewsEvents/Newsroom/PressAnnouncements/ucm191330.htm, retrieved December 25, 2012. The current FDA website hosting safety information of online purchase of drugs: http://www.fda.gov/Drugs/ResourcesForYou/Consumers/BuyingUsingMedicineSafely/BuyingMedicinesOvertheInternet/default.htm

²⁰The report http://www.cnn.com/2009/TECH/08/20/internet.drugs/index.html posts the link http://www. legitscript.com/BingRxReport.pdf, but it is unavailable to access on December 25, 2012. The report is also available here: http://www.legitscript.com/download/BingRxReport.pdf.

US online pharmacy websites that are certified by the NABP and from Canadian websites that are certified by CIPA. The second change is that the NABP-certified websites can only target their ads to Google users in the US and the CIPA-certified websites can only target Google users in Canada. The new policy is only applicable to US and Canada.²¹ Two months later (April 21, 2010), LegitScript announced assistance to Google in implementing Google's Internet pharmacy advertising policy in place of PharmacyChecker.²² On June 10, 2010, both Microsoft and Yahoo! started to require NABP certification for online pharmacy advertisers.

In May 2011, Google announced in its quarterly report that "in connection with ... an investigation by the United States Department of Justice into the use of Google advertising by certain advertisers, we accrued \$500 million for the three month period ended March 31, 2011."²³ On August 24, 2011, the DOJ made it official that "Google Forfeits \$500 Million Generated by Online Ads & Prescription Drug Sales by Canadian Online Pharmacies".²⁴

Figure 2 presents a screen shot of Google search page following the query "lipitor" in 2013. In contrast to Figure 1, there are no sponsored links on the page except for lipitor.com at the top. The void of sponsored search on the right hand side is filled by a drug fact label of lipitor with links to official information about the drug's side effects, warnings and user guidance from the National Library of Medicine. The drug fact label started on June 22, 2010 under a partnership between Google and the National Institute of Health (NIH)²⁵, and probably has diverted some click traffic following drug name queries after the ban.

In light of these events, we define three regimes for our empirical analysis as shown in Table 2. As mentioned in Section 1, we classify pharmacy websites into three tiers: tier-A refers to NABP/LegitScript-certified US websites that are always allowed to advertise in Google sponsored search. Tier-B refers to the pharmacy websites that are not certified by NABP/LegitScript, but certified by PharmacyChecker or CIPA. All the pharmacy websites that are not certified by any of the four certification agencies are referred to as tier-C. By definition, only tier-C websites were blocked (imperfectly) from sponsored listings in regime 0, whereas both tier-B and tier-C websites are blocked in regime 1 and regime 2. Throughout the paper, we use "NABP-certified" exchangeably with "tier-A", "other-certified" exchangeably with "tier-B", and "uncertified" exchangeably with "tier-C".

3 Conceptual and Econometric Framework

Consumers have many ways to reach drug-related websites, here we focus on searches through search engines due to data limit. For simplicity, this section assumes that there is only one search engine

²¹http://adwords.blogspot.com/2010/02/update-to-pharmacy-policy-in-us-and.html, retrieved December 24, 2012.

²²http://blog.legitscript.com/2010/04/legitscript-to-help-google-implement-internet-pharmacy-ad-policy/. retrieved December 24, 2012.

²³http://sec.gov/Archives/edgar/data/1288776/000119312511134428/d10q.htm, retrieved December 24, 2012.

²⁴http://www.justice.gov/opa/pr/2011/August/11-dag-1078.html, retrieved December 24, 2012.

²⁵http://venturebeat.com/2010/06/22/google-health-search-adds-drug-info-upping-pharma-ad-spend/, retrieved December 23, 2013.

available and therefore abstracts from substitution between search engines. Our data contain search and click volumes by each search engine and pooling all engines or using Google only data yield similar results.

Conditional on a consumer using a search engine, her search consists of entering a query in the search box and clicking into website link(s) offered in the search page.²⁶ As detailed below, most clicks into pharmacy sites come from queries related to pharmacy (e.g., canadapharmacy, pharmacychecker, or "cheap drug Canada"), queries containing a drug name (e.g., lipitor), or queries related to health conditions, drug manufacturers, drug regulators, etc. The pharmacy clicks recorded in the comScore data can distinguish paid and organic clicks. To examine how paid, organic or total clicks change after the ban, we assess the effects on both extensive and intensive margins using the two-part model. The extensive margin is whether a website receives any positive clicks in a given month,²⁷ while the the intensive margin is the number of clicks a website receives, conditional on receiving some (non-censored) clicks. It is important to allow the flexible two-part distribution assumption because such model fits the data best.

Defining $Y_{it}^{AllQueries}$ as paid/organic/total clicks that website *i* received in month *t*, we investigate the extensive margin using a probit regression:

$$Prob(Y_{it}^{AllQueries} > 0) = \Phi\left(\alpha + \sum_{k \in \{B,C\}} \beta_k * Tier_k + \sum_{r=1}^2 \gamma_r * Regime_r\right)$$

$$+ \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{kr} * Tier_k * Regime_r\right)$$

$$(1)$$

The intensive margin is assessed using a simple OLS model conditional on a website receiving positive clicks:

$$(ln(Y_{it}^{AllQueries})|Y_{it}^{AllQueries} > 0) = \alpha_i + \sum_{r=1}^{2} \gamma_r * Regime_r$$

$$+ \sum_{k \in \{B,C\}} \sum_{r=1}^{2} \theta_{kr} * Tier_k * Regime_r + \epsilon_{it}$$

$$(2)$$

In each specification, θ_{kr} measures the conditional differential effect of regime 1 and regime 2 for tier-B and tier-C websites compared with the control group tier-A pharmacies in regime 0.

A priori, one may expect θ_{kr} to be negative for tier-B and tier-C websites after the ban either because the ban has sent a negative message about the safety of these websites or because the ban

²⁶We use the term "query" to denote the actual text the user enters into the search box on the search engine and the term "click" to denote the subsequent clicks by the user on organic or paid links that result from the search. The data include the number of times a certain query was entered into a search engine and the number of clicks on each link, conditional on the query. A query with no subsequent clicks is recorded by comScore as one query and zero clicks.

²⁷The number of clicks is coded as censored if the website receives too few clicks. We do not have specific information on the the censoring rule, so we code the censored clicks as zero. In one specification, we analyze the extensive margin as whether a website receives any positive or censored clicks, and the results are similar.

has made it more difficult to find tier-B and tier-C sites even if consumers' beliefs remain unchanged. The challenge is how to distinguish these two explanations. One strategy is to explore the timing difference: arguably, the massive media coverage on the Google-DOJ settlement (regime 2) may have increased the salience of the negative message about the safety of tier-B and tier-C websites, while the difficulty to find these websites should have increased in regime 1, right after Google started to ban these websites from sponsored search. Moving from regime 1 to regime 2, there should have been no change in the difficulty to find tier-B and tier-C sites, but consumers' perceptions about the safety of the sites may have been affected by the settlement. This suggests that we can differentiate the above two explanations by comparing the effects of the ban in regime 1 and regime 2.

The second strategy is to compare the changes in total and organic clicks on tier-B and tier-C websites. Because tier-C websites were prohibited from sponsored listings even before the ban²⁸, the ban should be a greater shock to clicks on tier-B websites than on tier-C websites, if the main effect of the ban is informing consumers of the danger of other-certified websites. This implies that the organic clicks on tier-B websites should drop more after the ban than those on tier-C websites. In contrast, if the main effect of the ban is adding consumer search cost in reaching non-NABP-certified websites, either because tier-B websites were on average easier to find in organic search (proxied by their organic clicks before the ban) or because tier-B websites were perceived safer than tier-C websites thanks to their non-NABP certification.

The above regressions summarize all search behaviors including what query to search for and what link to click into. Assuming the ban has different effects on tier-B and tier-C pharmacy sites (which turns out to be true in our data), we can further examine which consumer behavior leads to the difference: is it because the ban motivates differential search intensity on pharmacy queries that spell out the names of tier-B or tier-C sites, or because searchers are more or less likely to click into tier-B or tier-C sites conditional on the same pharmacy queries? Taking tier-A pharmacy name queries as the baseline, the effect on query intensity can be studied in the following specification:

$$ln(Y_{jt}^{Pharmacy}) = \alpha_j^P + \alpha_t^P + \beta_1^P \cdot X_j^P \cdot Regime_1 + \beta_2^P \cdot X_j^P \cdot Regime_2 + \epsilon_{jt}^P,$$
(3)

where $Y_{jt}^{Pharmacy}$ denotes the number of searches and the number of searchers that search pharmacy query j in month t. X_j is a set of dummies indicating the type of query j. The coefficients $\{\beta_1^P, \beta_2^P\}$ denote the difference-in-differences estimates of how the two regimes affect various pharmacy queries as compared to the queries on tier-A pharmacy names.

For the effect of the ban on clicks into website i conditional on pharmacy query type j, we can

²⁸Paid clicks are observed on tier-C websites due to imperfect screening by the search engines.

extend equations (1) and (2) to allow key parameters $\{\gamma_r, \theta_{kr}\}$ to be query type specific:

$$Prob(Y_{ijt}^{Pharmacy} > 0)) = \Phi(\alpha_j + \sum_j \sum_{k \in \{B,C\}} \beta_{kj} * Tier_k + \sum_j \sum_{r=1}^2 \gamma_{rj} * Regime_r \quad (4)$$
$$+ \sum_j \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{krj} * Tier_k * Regime_r$$
$$ln(Y_{ijt}^{Pharmacy} | Y_{ijt}^{Pharmacy} > 0) = \alpha_i + \alpha_j + \sum_j \sum_{r=1}^2 \gamma_{rj} * Regime_r$$
$$+ \sum_j \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{krj} * Tier_k * Regime_r + \epsilon_{ijt}$$

The relationship from query origin to click destination sheds light on the economic effects of the ban. If a query of "discount pharmacy" directs more traffic away from both tier-B and tier-C websites after the ban, it suggests that consumers have heightened safety concerns for all non-NABP-certified websites. In comparison, if the query directs traffic away from tier-C sites but not from tier-B sites, it is probably because consumers are willing to tolerate the risk of tier-B sites and/or find a way to get around the ban of tier-B sites in sponsored search. A more direct evidence lies in pharmacy name queries. Because FDA sponsored educational paid links after the ban (often follow a pharmacy query, with a message like "Do not buy drugs from xx"), this may deter consumers that searched a pharmacy query from getting into the organic link of the targeted site. If we find a tier-C query leads to fewer organic clicks on tier-C sites but a tier-B query does not lead to fewer organic clicks on tier-B sites, it suggests that the ban has different effects in conveying the safety risk for these two types of pharmacy sites.

In another direction, we explore how the effect of the ban differs by the types of drugs consumers search for on the Internet. Existing literature suggests that consumers that target chronic or privacyoriented drugs will be affected most by the ban because cost saving and privacy are dominant reasons for using online/foreign pharmacies before the ban.²⁹ However, as the ban cannot prohibit consumers from reaching non-NABP-certified pharmacies via organic links, it is unclear whether the ban leads to more or less click reduction for these drug queries. To examine this question, we classify queries according to (1) whether drug query j attracted high fraction of clicks into non-NABP-certified pharmacies before the ban, (2) whether drug query j targets life-style drugs or controlled substance, and (3) whether drug query j targets chronic drugs, and (4) searchers of drug query j are more likely to be elderly or low-income before the ban. Defining each classification variable as X_{g_j} , we estimate the differential effects of the ban on clicks into pharmacy site i from drug query type g_j in month t (Y_{ijt}), by:

²⁹Non-NABP-certified websites may be more attractive for recreational drugs, either because users of these drugs appreciate privacy or because they do not have a formal prescription and prefer websites with a less rigid prescription requirement.

$$Prob(Y_{ijt}^{Drug} > 0) = \Phi(\alpha_{g_j} + \sum_{k \in \{B,C\}} \beta_k * Tier_k + \sum_{k \in \{B,C\}} \beta_{kg} * Tier_k * X_{g_j} + \sum_{r=1}^2 \gamma_r * Regime_r \qquad (6)$$

$$+ \sum_{r=1}^2 \gamma_{rg} * Regime_r * X_{g_j} + \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{kr} * Tier_k * Regime_r$$

$$+ \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{krg} * Tier_k * Regime_r * X_{g_j})$$

$$ln(Y_{ijt}^{Drug} | Y_{ijt}^{Drug} > 0) = \alpha_i + \alpha_{g_j} + \sum_{r=1}^2 \gamma_r * Regime_r + \sum_{r=1}^2 \gamma_{rg} * Regime_r * X_{g_j} \qquad (7)$$

$$+ \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{kr} * Tier_k * Regime_r + \sum_{k \in \{B,C\}} \sum_{r=1}^2 \theta_{krg} * Tier_k * Regime_r * X_{g_j} + \epsilon_{ijt}$$

The coefficients of the interaction terms with X_{g_j} , denoted as $\{\gamma_{rg}, \theta_{krg}\}$, indicate whether the ban has differential effects on clicks by type of drug queries.

4 Data Summary

Our primary datasource is comScore.³⁰ ComScore tracks the online activity of over two million persons worldwide, one million of whom reside in the US. We obtained access to the click through data from the US households that comScore extrapolates the observed activity using various demographic weights to determine the aggregate activity of all US Internet users. ComScore data have been used to study internet search behavior by a number of economists, including Chen and Waldfogel (2006), Chiou and Tucker (2011), and George and Hogendorn (2013).

We use data from comScore's Search Planner suite of tools, which provides click-through data on queries submitted to five large search engines - Google, Yahoo!, Bing, Ask, and AOL. The click data (available on comScore's "term destinations" report) are organized by query-month-engine and include the number of queries (searches), searchers, and clicks in a given month. In addition, clicks are also broken down in organic versus paid and by destination URL.³¹ At times, due to small sampling of some queries, click activity is censored because comScore is unable to reliably extrapolate the observed activity to the whole population.³² We observe 49 months of data from September 2008 to September 2012.

In addition to click activity following each query, we also download from comScore a demographic profile (comScore's "term profile" report) of searchers who perform each query in each month. The

³⁰http://www.comscore.com/.

³¹A query is actual the text that a searcher enters on a search engine. Our data include click activity on websites following the exact query, but also clicks following queries where the text appears somewhere in the search box, potentially along with other words. Plural forms of the query are also included. comScore refers to this as "match-all-forms" queries as opposed to "exact" queries that return the clicks on the query text exactly as entered on the search engine.

 $^{^{32}}$ Our data has a limitation in regard to censoring. When a click count is censored by comScore, the name of the website entity appears in the database with a click count of -1. This means there were positive clicks on the website during that month, but extrapolation to the population would not produce a reliable estimate. We treat these websites as having zero clicks in our analysis.

profile includes a distribution of age, income, household size, the presence of children, and the geographic location of the searchers. We also observe the share of clicks following a query that are received by each of the five search engines.

As an example, Figure 3 shows an example of these reports for Lipitor in January 2012. The term destination report lists the total clicks, divided between organic and paid, following queries for lipitor in January 2012. Because we selected "match all forms", the click counts include queries for lipitor alone as well as lipitor plus other keywords. This report shows clicks on all five search engines combined, but separate reports were also run on individual search engines. The click counts under the key metrics section is comScore's estimate of the total number of clicks by users in the US on all websites following the query. In addition, the clicks are broken down by specific entity.³³ Each entity name is also assigned to one or more categories, such as, health, government, or pharmacy. It is important to note that the clicks we observe on an entity all originate from a search engine. We do not know how many clicks a website receives via direct navigation, bookmarks, etc.

In addition, the term profile report provides information about searchers for lipitor in January 2012. The report is not engine-specific and it provides the total number of searches and searchers, irrespective of clicks following those searches. The report also provides demographic information on the households that searched for lipitor in January 2012. A few examples are shown in the table, but demographics are provided for age, income, geographic region, location (home/work/school), household size, and the presence of children. Finally, the report tells us the share of searches on each of the five search engines.³⁴

4.1 Query List

A list of queries must be submitted to comScore in order to extract query-level data. To create a list of drug and pharmacy related terms, we use several resources. The first one is a list of brand names from the FDA's Orange Book of all approved drugs.³⁵ The second resource is a list of drug manufacturers from Kantar Media³⁶ We also include three government website names that provide drug information (FDA, NIH, and CDC), and four website names that certify online pharmacies (NABP, LegitScript, PharmacyChecker, and CIPA). The resulting list of queries is supplemented by the names of online pharmacies, which is based on comScore's own categorization of the websites in their data. Running our list of drug names on comScore, we can identify the top pharmacy website names in the comScore "Pharmacy" category.³⁷ This list, plus any pharmacy mames that we can find on any of the four certifying websites, comprise our list of pharmacy websites. A list of

³³Usually an entity name is a URL, but comScore also aggregates clicks on websites with common ownership and lists them under a different entity level (e.g., property, media title, channel, etc). We collect click data at the finest level available to avoid double counting.

³⁴From the share, we can determine the number of searches that were performed on each engine, however the demographics are only available for searchers across all engines.

³⁵http://www.accessdata.fda.gov/scripts/cder/ob/default.cfm.

³⁶http://kantarmediana.com/intelligence.

³⁷The "Pharmacy" category ID on comScore is 778268. A website may have multiple classifications, but any site with this ID we classify as a pharmacy.

informational drug websites (e.g., webmd.com) is obtained from comScore using a similar method.

To address the possibility that searchers may reach drug and pharmacy related websites by searching for a medical condition, symptom, or another non-drug and non-pharmacy term, we supplement the query list with data from Keywordspy.com. This website collects information on keywords that companies bid on for sponsored ads on a search engine. It also reports a list of keywords that more likely lead to organic clicks on a certain website.³⁸ This allows us to identify a list of organic keywords that are popular searches when the destination is ultimately an online pharmacy. We also add all keywords that the FDA bid on to appear in an engine's sponsored ads.

The combination of all these sources led to over 8,000 queries, far too many to download from comScore given time constraints. Therefore, we restricted the list of drugs to only those that were advertised (in the Kantar media data) and/or prescribed by a physician from 2006-2009.³⁹ We ran the complete list through comScore twice on two time windows in 2009 and 2012 and restricted our sample to queries that accounted for the top 90% of clicks in either window. This left us with 690 queries. Because comScore reports the clicks both for the query exactly as it appears and variations of the query (e.g., clicks following a search for "canada online pharmacy" are included in a search for "canada pharmacy"), we only use queries that are not variations of another to avoid double counting. This further restricts our sample to 528 queries. Each query was then submitted to comScore and monthly reports from each search engine were downloaded for the analysis.

Each of the 528 queries are then classified into different query types (see Table 3). Along with drug queries, pharmacy queries are further classified according to their certify-status (tier A, B, or C) as well as general and discount pharmacy keywords. Queries that are not drug or pharmacy related are classified as other.

The last step in processing the data is to classify the destination websites in the database into various categories. We analyze the click data only for pharmacy websites so we classify online pharmacy websites according to their certify-status (tier A, B, or C). The destination website classification is used in the results shown in the regression tables.

5 Empirical Results

5.1 Descriptive Statistics

Table 3 shows the total query count in each category of query. Within each broad groups of queries (drug, pharmacy, and other), we further classify the queries by their intention to search for online pharmacies. We expect that the effect of the ban will be most significant on the searches and clicks of queries that are used to reach non-tier-A online pharmacies before the ban. In particular, for the pharmacy query group, we first separate out the queries that are the exact name of the online pharmacy websites and classify them according to the pharmacy tiers. The remaining pharmacy queries are all general search terms for pharmacies. According to whether such term is targeting

³⁸This is similar to the Keyword Tool in Google's Adwords.

³⁹The latter comes from the National Ambulatory Medical Care Survey (NAMCS).

cheap or discount drugs, which are more inclined towards to non-tier-A pharmacies, we classify them into discount pharmacy search terms and general pharmacy search terms.⁴⁰ As discussed in the previous section, the sample of queries in our study are chosen if they lead to a sufficient volume of traffic that can be captured by comScore. Among 528 queries, we choose to focus on drug and pharmacy queries because they are more likely to lead to online pharmacy websites and thus better reflect of the changes in consumer search behavior. Figure 4 shows that the number of searchers and searches evolve similarly by broad query groups.

Table 4 summarizes the number of searches and clicks by query type. The ratio of clicks to searches (column 3) is associated with the search cost of finding a certain website, while the ratio of pharmacy clicks to total clicks (column 4) show how some query types lead to more clicks on pharmacy websites. If the desired pharmacies do not appear in the paid links or high in the organic results, this may lead consumers to click on more websites or not click on any website and instead revise the query. This would result in a low clicks to searches ratio.

Pharmacy queries lead to many more clicks on pharmacy websites as expected. Tier-B names are very likely to lead to pharmacy websites (93-98%) followed by tier-A names (78-81%) and discount pharmacy keywords (58-66%).⁴¹ Tier-C pharmacy names are associated with the lowest percentage of pharmacy clicks among all pharmacy name queries and this percentage dropped sharply from 39.8% in regime 0 to 31.4% in regime 1 and 7.1% in regime 2. In contrast, the percentage of pharmacy clicks is stable or even increasing for Tier-A and Tier-B pharmacy names after the ban. Compared with pharmacy queries, drug queries have a much lower percentage of pharmacy clicks (22.1%) and that percentage plummets after the ban (to 2-4%). This is probably because many drug queries aim for information websites rather than pharmacies, and the pharmacy intended drug queries cannot go to pharmacy sites via sponsored links following the ban. The remaining columns of Table 4 report paid and organic clicks separately. The organic clicks to Tier-B and Tier-C sites have increased after the ban for almost all pharmacy and drug queries, suggesting substitution to organic results when sponsored links are no longer available.

Focusing on pharmacy websites, Table 5 shows more detailed statistics for the distribution of clicks, both by website tier and by regime. With the same sets of queries in each regime, the number of online pharmacy websites that are recorded as having any clicks in comScore is relatively stable for tier-A and tier-B pharmacies, but declines 30% for tier-C from 143 to 100. This decline could be due to both health concerns and search costs. The decline in the number of tier-C websites may have several implications. For pharmacy competition, this may benefit the remaining tier-C pharmacies if consumers preferring tier-C pharmacies continue to buy from them. However, if consumers are

⁴⁰In the general pharmacy terms, there are three queries "pharmacy in", "pharmacy on" and "the pharmacy" carrying exactly the same observations, so we dropped the first two. To check if "the pharmacy" counts all clicks from query that contains the complete word "pharmacy", we calculate the total number of clicks by all queries with "pharmacy" in it except for "the pharmacy". We find that "the pharmacy" always records a larger number of clicks and conclude that "the pharmacy" includes all clicks for queries with "pharmacy" in it. We kept the query "the pharmacy", but subtract the from it the total number of clicks by queries containing the complete word "pharmacy".

⁴¹The average clicks per search and the percent pharmacy clicks are first calculated at the query level and then averaged.

shifting from tier-C to tier-B or tier-A pharmacies, we will observe clicks on tier-C websites decline as a whole.

Table 5 also summarizes the organic and paid click volume on pharmacy websites by tier. For tier-A pharmacies, their click volumes are the largest in all tiers; both paid and organic clicks grow from regime 0 to regime 2. For tier-B pharmacies, we see that in regime 0 they rely most heavily on paid clicks, with an average of 6,338 monthly paid clicks and 1,795 monthly organic clicks. The ban results in almost 100% loss in paid clicks but part of the loss are compensated by a large increase in organic clicks, suggesting that searchers are substituting organic for paid links. For tier-C websites, the average paid clicks falls as expected and the average organic clicks rises in regime 1, but then falls in regime 2, consistent with substitution to organic links in regime 1 and more awareness of the risks associated with these sites in regime 2. The differential change in organic clicks on tier-B and tier-C websites is evident in Figure 5, where we plot monthly trends of paid and organic clicks by tiers. Part of it may be attributable to fewer tier-C pharmacy queries after the ban, as shown in Figure 6.

Appendix Table 1 lists the top 20 drug queries that led to the highest ratio of total clicks into tier-B or tier-C websites in the first 9 months of our sample (September 2008 to May 2009) before the ban. While popular erectile dysfunction (ED) drugs such as Viagra, Cialis and Levitra appear on both lists, the two lists barely overlap in other drugs. Six of the top 20 drug queries on the tier-C list are controlled substances, in comparison, only one query in the tier-B list is controlled substance. The tier-B list is also more likely to include drugs that target chronic diseases such as asthma, depression and diabetes. These patterns are not surprising as tier-C sites are less likely to require prescriptions and controlled substances are subject to closer screening by the FDA at custom. In an unreported table, we also try to rank drug queries by the absolute count of total clicks into tier-B or tier-C sites. These alternative ranks are similar to the ranks presented in Table 1, except that some high-volume drug queries are ranked higher in the tier-B list if they target chronic conditions (e.g. lipitor and insulin) or ranked higher in the tier-C list if they target life style drugs or controlled substances (e.g. Oxycodone for pain relief, Ambien for sleeping aid, and Soma for muscle relaxant).

Overall, these statistics suggest similar trends of searches across broad query groups but different click patterns into tier-A, tier-B and tier-C websites. In general, we observe more paid and organic clicks on tier-A pharmacies, a greater substitution from paid clicks to organic clicks for tier-B pharmacies after the ban, and a reduction in search intensity for tier-C pharmacy names with little change in organic clicks for tier-C sites. The drug queries that led to tier-B and tier-C clicks before the ban are also different: tier-B sites were more likely to receive clicks from searches for chronic drugs, while tier-C sites were more likely to receive clicks for life-style drugs or controlled substances.

5.2 Regression Results

5.2.1 Total Clicks from All Queries

Our first set of regression focuses on clicks received by website i in month t from all queries. As detailed in Section 3, this summarizes all search behavior ranging from what queries to enter the search box and what website to click on.

Table 6 reports three columns of results for total clicks and two columns for organic clicks. Within total clicks, Column (1) examines whether website *i* receives any click in month *t*; Column (2) examines whether website *i* receives any positive click in month *t*, where positive click refers to non-censored click counts in the comScore data. Both Columns (1) and (2) refer to the extensive margin, following the probit specification in Equation (1). On the intensive margin, Column (3) uses Equation (2) to examine log positive clicks conditional on the observations with positive clicks. Because the click traffic of many websites are too light to have positive clicks, the number of observations drops 72% from Columns (1) and (2) to Column (3). The results on "any click" and "any positive click" are similar, so for organic clicks we only report regressions for "any positive click" (Column 4) and log positive clicks conditional on having positive clicks (Column 5). All columns take tier-A sites as the baseline.

The first three columns suggest that, after the ban, tier-C sites suffer on the extensive margin while tier-B sites suffer on the intensive margin. In particular, the probability of a tier-C site receiving any positive click drops 6.69 percentage points in regime 1 and this drop is enlarged to 10.92 percentage points in regime 2. In comparison, there is no significant change in the probability of a tier-B site receiving any positive click. Conditional on receiving any positive click, the amount of total clicks received by a tier-B site drops 61.7% in regime 1 and by a similar magnitude (58.3%) in regime 2. Recall that the ban of sponsored search was effective in both regimes 1 and 2, but the Google-DOJ settlement at the beginning of regime 2 had a broader media coverage and likely heightened health concerns in the eyes of consumers. The bigger drop of tier-C clicks in regime 2, together with the lack of a further drop of tier-B clicks in regime 2, suggests that consumers have more health concerns on tier-C sites than on tier-B sites after the Google-DOJ settlement.

Focusing on organic clicks only, the last two columns of Table 6 find that tier-B sites enjoy 88.2% increase of organic clicks in regime 1 and 113.6% increase in regime 2. Combined with their drop of total clicks, this suggests that the loss of paid clicks on tier-B sites are recovered via organic clicks, although the recovery is incomplete. In contrast, tier-C suffers traffic reduction in both organic and total clicks, and the reduction is always more in regime 2 than in regime 1. These differential effects suggest that the ban generates some search frustration hence some but not all consumers switch from paid to organic for tier-B sites. This does not rule out health concerns for tier-B sites, but the Google-DOJ settlement raises more health concerns for tier-C sites than for tier-B sites.

5.2.2 A Closer Look at Pharmacy Queries

A remaining question is whether the click reduction on tier-B/tier-C sites is driven by consumers searching less intensively for tier-B/tier-C pharmacy names or a lower likelihood to click on tier-B/tier-C sites conditional on a particular type of pharmacy query. To answer this question, Table 7 reports regressions on log (searches) and log (searchers) of pharmacy queries. Taking tier-A pharmacy queries as the baseline, we look into general pharmacy queries, discount queries, tier-B queries and tier-C queries separately. The only significant effects in this table are the drop of searches and searchers in tier-C pharmacy queries. The similar magnitudes of the effect on searches and searchers suggest that fewer consumers search for tier-C pharmacy names after the ban and even fewer after the Google-DOJ settlement.

Table 8 examines how the ban changes total clicks into website *i* from pharmacy query type *j*. We report extensive margin (total clicks >0) and intensive margin (log (total clicks) if positive) separately. Within each margin, we organize columns by destination: $1 \times$ denotes the baseline destination (tier-A), tier-B× denotes additional effects into tier-B destinations, tier-C× denotes additional effects into tier-C destinations. The rows are organized by pharmacy query types: general, discount, tier-B and tier-C relative to tier-A queries. In this table, the most interesting finding is that a tier-B or discount query are more likely to lead to tier-B destinations after the ban but a tier-C query is less likely to lead to a tier-C destination. These results, combined with a lower search intensity for tier-C queries, suggest that consumers shy away from tier-C websites due to health concerns but are persistent in searching for and clicking into tier-B websites despite search frustration.

5.2.3 Heterogenous Effects on Drug Queries

Pharmacy queries show strong inclination to direct to pharmacy sites, but they do not specify which prescription drug the searcher is interested in. In contrast, each drug query focuses on a particular type of drug, which allows us to explore heterogeneous effects across different types of drug demand or across different types of searchers.⁴²

The existing literature suggests that consumers tend to use online pharmacies for chronic or privacy-sensitive conditions. Foreign online pharmacies can offer large cost savings if a brand name drug is expensive in the US and consumers need it frequently. Some foreign pharmacies, especially those of tier-C, also offer online consultation and are willing to relax prescription requirement. These features can be attractive to consumers who are reluctant to obtain doctoral prescription because of privacy concerns or because they intend to use the drug for recreational rather than medical reasons. In light of this literature, we explore heterogenous effects of the ban in four directions.

First, we characterize drug queries according to how much of their total clicks before the ban ended up in tier-B or tier-C sites. For a particular drug query that had non-censored total clicks

⁴²We are not able to explore heterogeneous effects across different types of searchers for pharmacy queries because the search volume on each pharmacy query is not large for comScore to provide searcher demographics both before and after the ban.

in the first nine months of our data before the ban (September 2008 to May 2009, total 233 drug queries), we compute the fraction of total clicks into tier-B and tier-C sites. The distribution of this fraction is very skewed, ranging from 100% (for two queries that only led to tier-C clicks) to 0% (for 110 queries that only led to tier-A clicks). We define 79 drug queries as H-drug queries if this fraction is greater than 3%, and 112 queries as L-drug queries if this fraction is below 0.1%. ⁴³⁴⁴ In the regressions for both extensive and intensive margins, we take L-drug queries as the baseline and examine whether H-drug queries have any extra effect on the interactions between the tier dummies and regime dummies. The regression sample excludes the first nine months of our data because they are used to define H- and L-drug queries. Regressions follow probit in Equation (6) and OLS in Equation (7).

As shown in Table 9, H-drug queries in general lose more clicks on tier-B or tier-C sites after the ban. Specifically, H-drug queries experience more loss of tier-B organic clicks on the extensive margin in regime 2, more loss of tier-B total clicks on the intensive margin, and the organic recovery on the insensitive margin is insignificant. The lack of organic recovery on drug query led clicks is probably because tier-B sites rarely show up as high-ranked organic links when one searches for a specific drug. In contrast, tier-B sites often appear on the first page of organic results if one enters pharmacy queries. For tier-C sites, there is little differential effect between H-drug and L-drug queries on the extensive margin, but H-drug queries lose both total and organic clicks into tier-C sites on the intensive margin. These losses are larger and more significant after the Google-DOJ settlement, which is consistent with the previous finding that consumers shy away from tier-C sites due to not only increased search cost after the ban but also the heightened health concerns after the settlement.

As documented in Appendix Table 1, clicks into tier-B and tier-C sites were usually originated from very different drug queries. In light of this, we redo the above analysis by classifying queries into HC-drug and LC-drug queries according to the fraction of total clicks into tier-C sites before the ban. A drug query is classified as a HC-drug query if it is ranked in top 50 by this fraction (i.e. above 1.6% into tier-C sites), and a LC-drug query otherwise.⁴⁵ As shown in Table 10, the ban leads to a bigger loss of total and organic clicks from HC-drug queries into tier-C sites, especially after the Google-DOJ settlement. While results in both Tables 9 and 10 can be explained by mean reversion, they also suggest that the potential organic recovery is not strong enough to overcome mean reversion for drug queries that were popular in the tier-B or tier-C sites before the ban.

Our second study of heterogenous effects focuses on recreational versus non-recreational drug queries. We define a drug query recreational if the drug is a controlled substance according to the US government (23 queries), or if the drug targets ED (5 queries), birth control (11 queries), weight loss

 $^{^{43}}$ The other 42 drug queries are with fraction of total clicks into tier-B and tier-C sites ranging between 0.1% and 2.72%. We omit these middle ranged queries in the regressions because the fraction distribution of these 42 queries is lumpy and any choice of cutoff seems arbitrary.

⁴⁴Appendix Table 2 provides a list of top 10 H-drug queries and top 10 L-drug queries with the highest number of total pharmacy clicks.

⁴⁵Appendix Table 3 provides a list of top 10 HC-drug queries and top 10 LC-drug queries with the highest number of total pharmacy clicks.

(3 queries), facial skin problems (acne, dark spot, facial hair, total 11 queries), or smoke cessation (3 queries).⁴⁶ In total, 50 drug queries are recreational.⁴⁷ As we expect, recreational drug queries are more likely to result in clicks into tier-C sites before the ban.⁴⁸ Taking non-recreational drug queries as the baseline, Table 11 reports regression results for the differential effects of recreational drug queries. In general, the differential effect is insignificant, except for more loss of total clicks into tier-C sites on the intensive margin and more loss of total clicks into tier-C sites on the extensive margin, both after the Google-DOJ settlement.

The third type of heterogenous effects separates chronic from non-chronic drug queries. A drug query is defined chronic if the drug was on average prescribed five or more times a year per patient in the 2010 Medical Expenditure Panel Survey (MEPS). A query is defined non-chronic if the average prescription frequency is below 3.5 per patient per year. In total, we have 73 chronic drug queries and 83 non-chronic drug queries.⁴⁹ Those with no representation in the MEPS data or with prescription frequency between 3.5 and 5 are dropped from regressions. Taking non-chronic queries as the baseline, Table 12 shows that chronic queries suffer less loss of total and organic clicks into tier-B and tier-C sites on the intensive margin; these effects are bigger and more significant after the Google-DOJ settlement. In comparison, there is no significant differential effect between chronic and non-chronic queries on the extensive margin. Because the intensive margin captures larger websites by definition, this suggests that the ban has less (and in fact close to zero) effect on clicks from chronic queries to large tier-B and tier-C websites. These differential effects are impressive if we consider the facts that the banned pharmacies have a low chance to appear high in organic results following a drug query and the conversion from drug queries to any pharmacy click has plummeted from 22% to 2-3% after the ban.

Finally, we characterize drug queries according to the average searcher age and searcher income in the first nine months before the ban. We find that the ban has no differential effect on queries that had on average older searchers or lower-income searchers. These tables are not reported in the draft, but are available upon request.

6 Conclusion

We have shown that following the ban on non-certified pharmacies from sponsored search, there is a reduction in total clicks into the banned pharmacies. However, this effect is differential in several dimensions.

First, the websites certified by non-NABP agencies – referred to as tier-B sites – experience a reduction in total clicks, and some of their lost paid clicks are replaced by organic clicks. These

⁴⁶Some, but not all, sleep aid, ADHD and muscle relaxant drugs are controlled substances. They are only classified as recreational if they are controlled substances.

⁴⁷Appendix Table 4 provides a list of top 10 recreational queries and top 10 non-recreational queries with the highest number of total pharmacy clicks.

 $^{^{48}}$ The fraction of total clicks into tier-C sites in the first nine months of our data is 6.9% for recreational drug queries, and 2.81% for non-recreational drugs that ever leads into tier-C sites.

⁴⁹Appendix Table 5 provides a list of top 10 chronic queries and top 10 non-chronic queries with the highest number of total pharmacy clicks.

effects do not change significant before or after the Google-DOJ settlement. In contrast, pharmacies not certified by any of the four major certification agencies – referred to as tier-C sites – receive suffer greater in both paid and organic clicks, and the reduction is exacerbated after the Google-DOJ settlement.

Second, we explore whether the effect of the ban depends on what drug names consumers search for on the Internet. Drug queries that led to more clicks on non-NABP-certified pharmacies before the ban are most affected by the ban, but chronic drug queries are less affected by the ban than non-chronic drugs.

Overall, we conclude that the ban has increased search cost for tier-B sites but at least some consumers overcome the search cost by switching from paid to organic links. In addition to search frustration, the ban has increased health concerns for tier-C sites and discouraged consumers from reaching them via both paid and organic links.

Our study is limited to consumer search via search engines, as recorded in the comScore data. Due to the lack of individual click through data, we do not know whether a consumer switches between drug, pharmacy and other queries after the ban of non-NABP-certified pharmacies from sponsored search. Nor do we know whether the banned pharmacies have engineered their organic results or the NABP-certified pharmacies have increased price or changed their advertising strategy after the ban. These supply side questions warrant further study.

References

- Adams III, A Frank; Robert B. Ekelund Jr. and John D. Jackson (2003): "Occupational Licensing of a Credence Good: The Regulation of Midwifery" Southern Economic Journal, 69(3): 659-675.
- 2. Bate, Roger; Ginger Zhe Jin and Aparna Mathur (2013): "In Whom We Trust: The Role of Certification Agencies in Online Drug Market", forthcoming B.E. Journal of Economics Analysis and Policy.
- Becker, Gary S.; Kevin M. Murphy and Michael Grossman (2006): "The Market for Illegal Goods: The Case of Drugs" Journal of Political Economy, 114(1): 38-60.
- 4. Blake, Thomas; Chris Nosko and Steven Tadelis (2013): "Consumer Heterogeneity and Paid Search Effectiveness: A Large Scale Field Experiment", Working Paper.
- 5. Chan, David X.; Deepak Kumar, Sheng Ma, and Jim Koehler (2012): "Impact of Ranking Of Organic Search Results On The Incrementality of Search Ads" available at http://static. googleusercontent.com/externalcontent/untrusteddlcp/research.google.com/en/us/ pubs/archive/37731.pdf.
- 6. Chan, David X.; Yuan Yuan, Jim Koehler, and Deepak Kumar (2011): "Incremental Clicks Impact Of Search Advertising", available at http://static.googleusercontent.com/ externalcontent/untrusteddlcp/research.google.com/en/us/pubs/archive/37161.pdf.
- Chaudhuri, Shubham; Pinelopi K. Goldberg and Panle Jia (2006): "Estimating the Effects of Global Patent Protection in Pharmaceuticals: A Case Study of Quinolones in India" The American Economic Review 96(5): 1477-1514.
- Chen, Lu and Joel Waldfogel (2006): "Does Information Undermine Brand? Information Intermediary Use and Preference for Branded Web Retailers." Journal of Industrial Economics, December 2006.
- Chiou, Lesley and Catherine Tucker (2011): "How Does Pharmaceutical Advertising Affect Consumer Search? (December 1, 2011). Available at SSRN: http://ssrn.com/abstract= 1542934 or http://dx.doi.org/10.2139/ssrn.1542934.
- 10. Dobkin, Carlos and Nancy Nicosia (2009): "TheWar on Drugs: Methamphetamine, Public Health and Crime" American Economic Review 99(1): 324-349.
- 11. Fox, Susannah (2004): "Prescription drugs online" Washington, DC: Pew Internet & American Life Project; 2004. Oct 10, [2011-08-23]. Available at http://www.pewinternet.org//media/Files/Reports/2004/PIPPrescriptionDrugsOnline.pdf..

- 12. George, Lisa and Christiaan Hogendorn (2013): "Local News Online: Aggregators, Geo-Targeting and the Market for Local News." CUNY working paper.
- 13. Gurau C. (2005): "Pharmaceutical marketing on the internet: Marketing techniques and customer profile" Journal of Consumer Marketing 22(7):421.
- 14. IMS Institute (2011): "The Use of Medicines in the United States: Review of 2010." Accessed at http://www.imshealth.com/deployedfiles/ims/Global/Content/Insights/IMSInstituteforHealthca IHIIUseOfMedreport1.pdf on March 20, 2012.
- Jansen, Bernard J. and Marc Resnick (2006): "An examination of searchers' perceptions of non-sponsored and sponsored links during ecommerce Web searching" Journal of Amer. Soc. Inform. Sci. Technol. 57: 1949–1961.
- 16. Jansen, Bernard J.; Anna Brown and Marc Resnick (2007): "Factors relating to the decision to click on a sponsored link" Decision Support System: 44, 46-59.
- Jansen, Bernard J. and Amanda Spink (2009): "Investigating customer click through behaviour with integrated sponsored and nonsponsored results" International Journal of Internet Marketing and Advertising, 5(1/2): 74-94.
- Law, Marc T. and Sukkoo Kim (2005): "Specialization and Regulation: The Rise of Professionals and the Emergence of Occupational Licensing Regulation" The Journal of Economic History 65(3): 723-756.
- Law, Marc T. and Mindy S. Marks (2009): "Effects of Occupational Licensing Laws on Minorities: Evidence from the Progressive Era" Journal of Law and Economics, 52(2): 351-366.
- 20. Leland, Hayne (1979): "Quacks, Lemons and Licensing: A Theory of Minimum Quality Standards" Journal of Political Economy 87:1328–46.
- 21. Miron, Jeffrey A. (2003): "The Effect of Drug Prohibition on Drug Prices: Evidence from the Markets for Cocaine and Heroin" The Review of Economics and Statistics, 85(3): 522-530.
- 22. NABP (2011): "Internet Drug Outlet Identification Program Progress Report for State and Federal Regulators: January 2011" available at http://www.nabp.net/news/assets/ InternetReport1-11.pdf.
- 23. Orizio, Grazia; Anna Merla; Peter J. Schulz; and Umberto Gelatti (2011): "Quality of Online Pharmacies and Websites Selling Prescription Drugs: A Systematic Review" Journal of Medical Internet Research. 2011 Jul-Sep; 13(3): e74.
- Pashigian, Peter (1979): "Occupational Licensing and the Interstate Mobility of Professionals" 22(1): 1-25.

- 25. Peltzman, Sam (1976): "Toward a more general theory of economic regulation" Journal of Law and Economics 19: 211-40.
- Quon, B.S.; R. Firszt, and M.J. Eisenberg (2005): "A comparison of brand-name drug prices between Canadian-based Internet pharmacies and major U.S. drug chain pharmacies." Annals of Internal Medicine 2005, Sep 20;143(6):397–403.
- 27. Shapiro, Carl (1986): "Investment, moral hazard, and occupational licensing" Review of Economic Studies 53: 843-62.
- 28. Shepard, Lawrence (1978): "Licensing Restrictions and the Cost of Dental Care" A Journal of Law and Economics, 21(1): 187-201.
- 29. Skinner, Brett J. (2005) "Canada's Drug Price Paradox: The Unexpected Losses Caused by Government Interference in Pharmaceutical Markets" The Fraser Institute Digital Publication (February).
- 30. Skinner, Brett (2006): "Price Controls, Patents, and Cross-Border Internet Pharmacies Risks to Canada's Drug Supply and International Trading Relations" The Fraser Institute, Critical Issues Bulletin 2006. Available at http://www.fraserinstitute.org/research-news/display.aspx?id=13315.
- Stigler, George J. (1971) "The theory of economic regulation" Bell Journal of Economics and Management Science 1:3-21.
- 32. Yang, Sha and Anindya Ghose (2010): "Analyzing the Relationship Between Organic and Sponsored Search Advertising: Positive, Negative, or Zero Interdependence?" Marketing Science 29(4): 602–623.

Figures and Tables

Figure 1: Drug Google Search Screenshot, Before the Ban

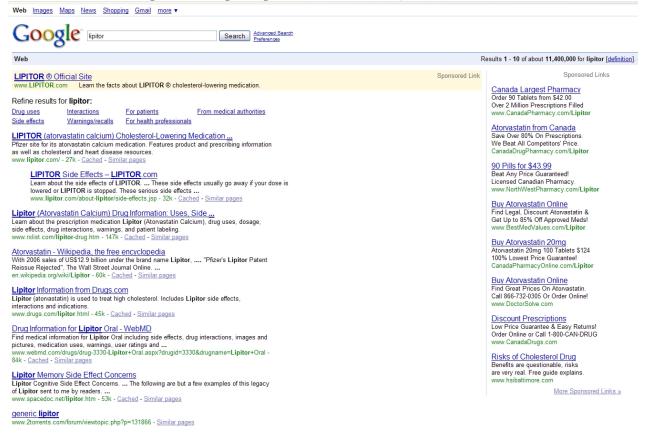


Figure 2: Drug Google Search Screenshot, After the Ban

Google	lipitor	Q
	Web Images Maps Shopping More - Search tools	
	Ads related to lipitor ③ LIPITOR® Official Site www.lipitor.com/	Atorvastatin (Lipitor)
	Learn About LIPITOR® (atorvastatin calcium). Visit the Official Site.	Consult a doctor if you have a medical concern.
	How Lipitor Works Lipitor Co-Pay Card Benefits of Lipitor Dr. Discussion Guide	Lowers high cholesterol and triglyceride levels in the blood. Lowers the risk of chest pain, stroke, heart attack, or certain heart and blood vessel problems in people who have certain risk factors. This medicine is an HMG-CoA inhibitor, also called a statin.
	www.youhavealawyer.com/Lipitor	Side effects - Warnings - How to use
	Diagnosed with Diabetes After Using Lipitor? Lawsuits Being Reviewed.	National Library of Medicine
	LIDITOR® (stanuastatin calcium) Safatu Infa Official Site	Brand name: Lipitor
	LIPITOR® (atorvastatin calcium) Safety Info Official Site www.lipitor.com/ -	Possible side effects: Fever, Muscle weakness
	Find information on cholesterol-lowering medication and high cholesterol. Read about the risks and benefits of LIPITOR® (atorvastatin calcium).	May treat: High blood cholesterol level, High triglycerides, Hyperlipoproteinemias
	Cholesterol Medicine - Side Effects - Dosing - Works Statins	Drug class: Statin
	Lipitor Information from Drugs.com www.drugs.com/lipitor.html -	Other drugs in same class: Simvastatin, Rosuvastatin, Pravastatin, More
	Lipitor (atorvastatin) is used to treat high cholesterol. Includes Lipitor side effects, interactions and indications.	May prevent: Coronary Artery Disease
	Lipitor Side Effects - Lipitor Drug Interactions - Lipitor Dosage - Lipitor	People also search for
	Lipitor (Atorvastatin Calcium) Drug Information: Description, User	Simvastatin (Zocor)
	www.rxlist.com>> lipitor (atorvastatin calcium) side effects drug center	Rosuvastatin
	Learn about the prescription medication Lipitor (Atorvastatin Calcium), drug uses, dosage, side effects, drug interactions, warnings, reviews and patient labeling.	Clopidogrel (Plavix)
	ubsage, side elects, didg interactions, warnings, revews and patient labeling.	Pravastatin (Pravachol)
	Common and Rare Side Effects for Lipitor Oral - WebMD www.webmd.com/drugs/drug-3330-Lipitor+Oral.aspx?Lipitor •	Lovastatin (Mevacor)
	Find information about common, infrequent and rare side effects of Lipitor Oral.	Sources include: US FDA, US NLM, DailyMed, Micromedex Feedback / More info
	Lipitor (Drug) - Health - The New York Times topics.nytimes.com/topics/news/health//lipitor_drug/index.html - A free collection of articles about Lipitor (Drug) published in The New York Times.	

Report:	Term De	stinations]		Report:	Term	Profile	1	
Query:	Lip	itor			Query:	Lip	itor		
Date:	Januar	y 2012			Date:	Januar	y 2012		
Engine:	А	.11			Engine:	n,	/a		
Match Option:	Match A	ll Forms			Match Option:	Match A	ll Forms		
Key Metrics Total Clicks Paid Clicks Organic Clicks	169,156 38,670 130,486				Key Metrics Searches Searchers Searches per Searcher	293,240 219,414 1.34			
Site Clicks					Demographics				
Entity Name	lipitor.com	Wal-Mart	walmart.com		Title	HoH Age	Income	Region	
Entity Level	Property	Property	Media Title		Level	45-54	\$75k-99k	New England	
SubCategory	778218	778230	778230,778281		Reach	40.15	15.65	2.21	
Organic Clicks	27,228	10,713	10,713						
Paid Clicks	34,420	2,861	2,861						

Figure 3: Example ComScore Data

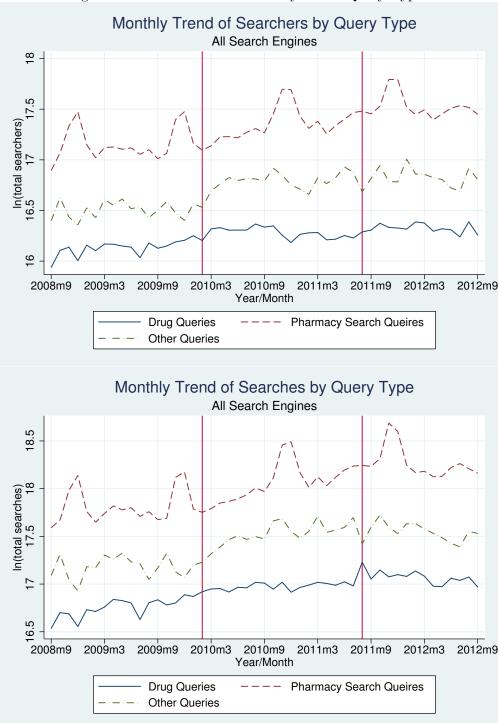


Figure 4: Searchers and Searches by Broad Query Type

Notes: The left figure plots the log level of the total number of searchers of each type of queries in each month. The right figure plots the log level of the total number of searches of each type of queries in each month.

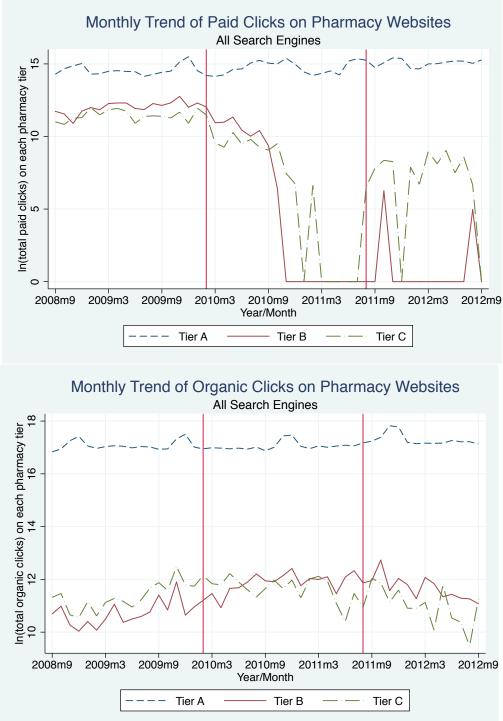


Figure 5: Clicks On Pharmacy Websites

Notes: 1 The figures plot the log levels of the total monthly paid and organic clicks of each tier of online pharmacy websites. The total clicks sum over all types of queries that lead to clicks on the online pharmacies. 2 If the ban on sponsored links has been perfectly implemented, we should observe zero paid clicks from TierB and TierC websites in regime 2. The positive paid clicks on Tier B websites are on "canadapharmacy.com" in November 2011, and on "northwestpharmacy.com" in August 2012. The positive paid clicks on Tier C websites are from "freemedicine.com" and "albertsonssavonpharmacies.com".

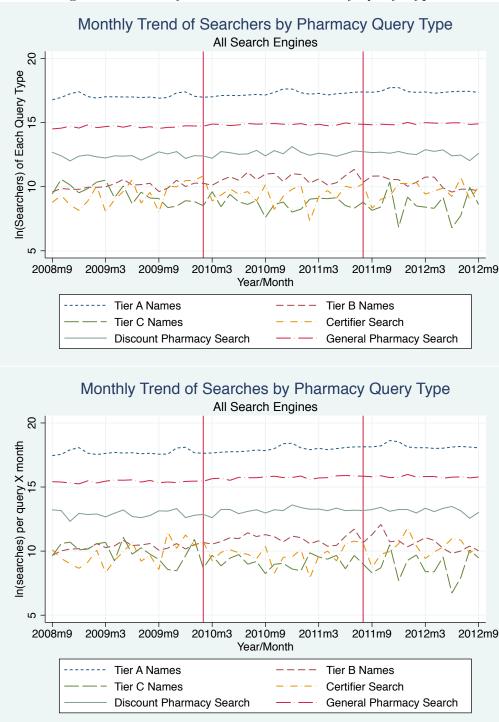


Figure 6: Pharmacy Searchers and Searches by Query Type

Notes: The upper figure plots the log level of total number of searchers of each type of pharmacy queries in each month. The lower figure plots the log level of the total number of searches of each type of pharmacy queries in each month.

	Table 1: List of Events
Time	Event
before 2009	Google contracted with PharmacyChecker to filter out uncertified websites
July 2009	Some pharmacies advertising on Google were found to be uncertified by PharmacyChecker
August 2009	LegitScript.com and KnuhOn.com criticized Microsoft for allowing rogue pharmacies to advertise on Bing
November 2009	FDA issued 22 warning letters to website operators
February 9, 2010	Google began to ban non-NABP-certified pharmacies from sponsored ads for US consumers
April 21, 2010	Google contracted with LegitScript to implement the ban
June 10, 2010	Microsoft and Yahoo! started to ban non-NABP-certified pharmacies from sponsored ads for US consumers.
June 22, 2010	Google partnered with the National Institute of Health (NIH) and expanded its search tool to include drug facts with NIH links. This is only available to US consumers.
August 24, 2011	DOJ announced its settlement with Google

		Table 2: Regimes
Regime	Time	Policy
Regime 0	September 2008 -	Google used PharmacyChecker to filter online
	January 2010	pharmacy ads.
Regime 1	March 2010 - July 2011	Google required NABP-certification and switched to LegitScript in place of PharmacyChecker.
Regime 2	September 2011 - September 2012	Google reached an official settlement with DOJ.

Notes: February 2010 and August 2011 are excluded because the imposition of the ban and the announcement of the settlement occurred in these two months.

	Table	e 3: Quei	ry List	
Query Group	Query Type	Count	Examples	Source
Pharmacy	General Pharmacy Keywords	6	pharmacy at	Keywordspy.com
	Discount Pharmacy Keywords	46	cheap drugs	Keywordspy.com
	TierA Pharmacy Names	9	CVS	comScore, cert. websites
	TierB Pharmacy Names	13	jandrugs	comScore, cert. websites
	TierC Pharmacy Names	19	can adamedic in eshop	comScore, cert. websites
	Certifier Search	8	vipps	cert. websites
Drug	Prescription Drug Names	263	lipitor	FDA Orange Book, Keywordspy.com
Other	Drug Manufacturer	59	pfizer	Kantar Media
	Information/Gov.	5	fda	$\operatorname{comScore}$
	Information/Info Sites	17	webmd	$\operatorname{comScore}$
	Information/Health Terms	8	panic-anxiety	$\operatorname{comScore}$
	Other Drugs/Non-Online Rx	17	renvela	FDA Orange Book
	Other Drugs/OTC Related	58	prevacid	FDA Orange Book
	Total Count	528		

Query Type Reg		TONOT	FnarmClicks/	%Pharmacy	ĩ	Falu Ulicks	α	Orga	$Organic Clicks^{a}$	a
	eg	$Searches^{a*}$	$Search^a$	$Clicks^{a}$	TierA	TierB	TierC	TierA	TierB	TierC
$Pharmacy \ Queries$										
General Pharmacy Search 0	0	832.6	9.6%	27.9%	94, 325	20,843	6,692	306,419	6,312	13,792
I	1	1,156.6	8.3%	39.7%	72,707	2,483	1,390	259,706	16,445	18,972
07	0)	1,208.7	6.5%	21.0%	88,117	0	222	268, 329	10,373	17,160
Discount Pharmacy Search 0	0	9.0	38.9%	66.5%	932	5,889	776	3,673	2,900	3,815
I	1	11.8	33.4%	58.5%	1,825	815	19	3,097	10,353	5,184
98	<i></i>	11.7	26.3%	62.4%	1,512	1	0	3,571	10,370	3,166
TierA Pharmacy Names ^b 0)	5,546.1	49.8%	80.6%	230, 232	71	20	2,883,102	55	183
1	1	7,167.0	51.1%	78.2%	283,555	0	0	2,794,803	105	217
95	~	8,853.2	45.1%	78.8%	380,141	0	0	3,793,243	794	568
TierB Pharmacy Names 0	6	2.4	50.2%	92.9%	632	366	98	2,088	652	96
I	1	4.7	52.9%	93.0%	721	64	0	1,695	3,319	0
02	0)	3.9	50.2%	97.9%	958	0	0	740	3,543	0
TierC Pharmacy Names 0	6	1.4	47.2%	39.8%	0	0	160	0	0	250
I	1	0.6	47.8%	31.4%	0	0	104	113	0	684
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	Ø	0.6	$0.0\%^c$	7.1%	0	0	0	0	0	15
Certifier Search 0	6	2.8	117.0%	6.5%	59	0	0	27	0	0
I	1	2.2	0.9%	1.3%	0	0	0	44	0	0
2	Ø	4.1	3.9%	1.5%	109	0	0	0	0	0
Drug Queries 0	6	71.9	14.1%	22.1%	273	1,039	1,092	6,348	63	578
T	1	89.9	2.2%	2.6%	329	238	121	1,750	535	$1,\!439$
95	02	97.6	2.6%	3.5%	559	2	111	2,171	713	1,344

"PharmClicks/Search" is the average monthly (Pharmacy Website Clicks/Searches) ratio for each query. "%Pharmacy Clicks" is the average monthly ratio of clicks on pharmacy websites to all clicks. Columns for paid clicks and organic clicks show the number of monthly clicks that land on each tier of pharmacies. b. The large number of searches on TierA pharmacy names is due to the discount chains that also sell general products besides drugs. c. The pharmacy clicks to search ratio for TierC queries in regime2 is not precisely zero, but we cannot calculate the ratio due to censoring.

		M	$\overline{\mathrm{Mean}}$	$\overline{\mathrm{Me}}$	Median	Stc	$\overline{\mathrm{StdDev}}$	25  per	$25  \mathrm{percentile}$	75  per	75 percentile	Z	z	Z
	Regime	paid	organic	paid	organic	paid	organic	paid	organic	paid	organic	$active^a$	(Paid > 0)	(Organic>0)
TierA	0	40.538	466,980	0	627	138,298	2,078,990	0	0	412	7,566	47	23	36
	1	48,571	452,544	0	680	206,487	2,075,955	0	0	132	8,071	50	19	39
	2	62,696	586, 653	0	567	228, 356	2,820,957	0	0	175	5,119	48	19	34
TierB	0	6,338	1,795	735	217	10,168	3,640	0	0	7,929	2,058	26	17	17
	1	633	5,476	0	824	1,105	10,870	0	108	1,137	3,712	27	13	24
	2	2	4,652	0	1,078	8	7,376	0	0	0	5,201	25	2	17
TierC	0	544	522	0	0	2,593	1,495	0	0	0	189	138	28	74
	Ц	39	694	0	0	244	2,932	0	0	0	56	132	14	59
	2	18	417	0	0	223	1,787	0	0	0	0	92	2	40

	(1)	(2)	(3)	(4)	(5)
	I(AnyClicks)	I(TtlClicks)	Ln(TtlClicks)	I(OrgClicks)	Ln(OrgClicks)
TierB	0.128	0.0990		-0.0780	
	(0.231)	(0.253)		(0.250)	
TierC	$-0.534^{***}$	-0.788***		-0.895***	
	(0.159)	(0.170)		(0.168)	
Regime1	0.0520	0.0158	0.176	0.0158	$0.199^{*}$
	(0.0484)	(0.0450)	(0.104)	(0.0449)	(0.108)
$TierB \times Regime1$	0.0960	-0.144	$-0.617^{**}$	0.0114	$0.882^{***}$
	(0.160)	(0.134)	(0.253)	(0.122)	(0.245)
TierC×Regime1	-0.230***	-0.260***	-0.140	-0.172**	0.130
	(0.0769)	(0.0897)	(0.198)	(0.0843)	(0.186)
Regime2	-0.0231	-0.0871	0.151	-0.0924	0.146
	(0.0747)	(0.0692)	(0.130)	(0.0685)	(0.121)
$TierB \times Regime2$	0.0668	-0.0384	-0.583**	0.149	$1.136^{***}$
	(0.171)	(0.146)	(0.255)	(0.134)	(0.255)
$TierC \times Regime2$	-0.480***	-0.424***	-0.0197	-0.323***	0.247
	(0.111)	(0.127)	(0.230)	(0.119)	(0.222)
Constant	0.0790	-0.189	$9.043^{***}$	-0.194	$8.508^{***}$
	(0.141)	(0.146)	(0.0489)	(0.146)	(0.0484)
Marginal Effect					
TierB×Regime1	0.0328	-0.037		0.0028	
	(0.0546)	(0.0345)		(0.0302)	
$TierC \times Regime1$	-0.0785***	-0.0669***		-0.0426**	
	(0.0251)	(0.0228)		(0.0206)	
$TierB \times Regime2$	0.0228	-0.0099		0.037	
	(0.0583)	(0.0376)		(0.0332)	
$TierC \times Regime2$	-0.164***	-0.1092***		-0.08***	
	(0.0378)	(0.0329)		(0.0297)	
Observations	12,502	12,502	$2,\!698$	12,502	2,552
FE	-	-	Website	-	Website

Table 6: Regression Results: Clicks on Online Pharmacy Websites (from All Queries)

Notes: 1 Dummy variables for TierA pharmacies, regime 0, and their interactions are excluded from the regression. 2 This table examines the differential changes in total and organic clicks outcome in each regime. Dependent variable in column (1) is if a website has any clicks, paid or organic, including censored clicks at a given month. Dependent variables in columns (2) and (4) are if a website has any non-censored positive total or paid clicks in a given month. And dependent variables in columns (3) and (5) are the number of non-censored positive total and paid clicks on a website when the number of clicks is non-censored and positive. **3** Standard errors are clustered at the website level for all regressions. **4** In counting the total number of clicks into each website, we included clicks from all types of queries - pharmacy queries, drug queries and other queries.

	Ln(Searchers)	Ln(Searches)
Regime1×TierBQuery	-0.258	-0.260
	(0.585)	(0.598)
$Regime1 \times TierCQuery$	-1.487*	-1.550*
	(0.616)	(0.628)
Regime1×Certifier	-0.415	-0.426
	(0.482)	(0.485)
$Regime1 \times General$	-0.329	-0.252
	(0.555)	(0.573)
$Regime1 \times Discount$	-0.188	-0.151
	(0.498)	(0.504)
Regime1	0.612	0.624
	(0.468)	(0.472)
Regime2×TierBQuery	-0.687	-0.749
	(0.722)	(0.729)
Regime2×TierCQuery	-1.916**	-2.085**
	(0.659)	(0.663)
Regime2×Certifier	0.367	0.333
	(0.731)	(0.755)
Regime2×General	0.129	0.0982
	(0.687)	(0.699)
Regime2×Discount	-0.242	-0.281
	(0.619)	(0.623)
Regime2	0.418	0.475
	(0.583)	(0.585)
Constant	4.273***	4.456***
	(0.0758)	(0.0781)
Observations	4,794	4,794
Fixed Effects	Query	Query

Table 7: Regression Results: Searchers and Searches of Pharmacy Queries

Standard errors in parentheses. * p < 0.10, ** p < 0.05, ***p < 0.01Notes: 1 TierA pharmacy name dummy, and Regime0 dummy are excluded. 2 An observation is at the query×month level, and outcome variable is the Ln level of the total searchers and searches for a query in a month. 3 Standard errors are clustered at the query level.

	I(TotalClic			Ln(TotalC		
Covariates	1×	$TierB \times$	TierC $\times$	1×	TierB $\times$	TierC $\times$
Marginal Effect						
Regime1	0.0078	$-0.0498^{***}$	$-0.0215^{**}$	0.305	-0.108	-0.230
	(0.0063)	(0.0254)	(0.0146)	(0.170)	(0.311)	(0.395)
Regime2	-0.0017	-0.0451**	-0.0238	$0.466^{**}$	$1.925^{*}$	$0.799^{*}$
-	(0.0069)	(0.029)	(0.0181)	(0.147)	(0.761)	(0.323)
TierB Query	-0.112***	$0.2005^{***}$	0.0709**	-6.382***	$7.578^{***}$	6.809***
	(0.0085)	(0.0177)	(0.0168)	(0.779)	(0.842)	(0.923)
TierC Query	$-0.5412^{***}$		0.5608***	-6.981***	. ,	$7.741^{***}$
	(0.0135)		(0.0063)	(0.776)		(0.679)
Discount	-0.0644***	$0.2385^{***}$	$0.1635^{***}$	-4.294***	$6.898^{***}$	$5.832^{***}$
	(0.0072)	(0.0165)	(0.0123)	(0.998)	(1.078)	(1.039)
General	$0.0375^{***}$	$0.14^{***}$	0.0864***	-1.228	$2.585^{**}$	$1.639^{*}$
	(0.0062)	(0.0161)	(0.0116)	(0.725)	(0.775)	(0.783)
TierBQuery×Regime1	-0.0289***	$0.0675^{***}$	· · · ·	-0.312	0.942	
	(0.0124)	(0.0296)		(0.238)	(0.507)	
TierCQuery×Regime1	$0.2878^{***}$	· · · ·	$-0.2946^{***}$	0.475		
	(0.0329)		(0.0338)	(0.626)		
$Discount \times Regime1$	-0.0136**	0.0315	0.0143	-0.000350	0.155	0.0803
	(0.0103)	(0.028)	(0.0178)	(0.243)	(0.442)	(0.471)
General×Regime1	-0.0081	0.0187	0.0029	-0.181	-0.0185	0.484
0	(0.0087)	(0.0275)	(0.0167)	(0.184)	(0.380)	(0.422)
TierBQuery×Regime2	-0.0539***	0.0814***	· · · ·	$0.123^{'}$	-1.254	· · · ·
	(0.0165)	(0.0349)		(0.332)	(0.721)	
TierCQuery×Regime2	0.002***	· · · ·	-0.0689**	•		$-2.351^{***}$
• • •	(0)		(0.0339)			(0.341)
$Discount \times Regime2$	-0.0229**	$0.057^{**}$	0.0108	0.303	$-2.456^{**}$	-1.434**
<u> </u>	(0.0116)	(0.0318)	(0.0216)	(0.387)	(0.766)	(0.496)
$General \times Regime2$	-0.0071	0.003	-0.0291	-0.504**	-1.944**	0.104
~	(0.0095)	(0.0312)	(0.0204)	(0.170)	(0.656)	(0.435)
Constant	× /	-0.1471* ^{**}	-0.1947***	8.424***	` '	· /
		(0.013)	(0.0102)	(0.275)		
Observations	51,465	\ /	· · · ·	6,700		
FE	_			Website		

Table 8: Regression Results: Total Clicks on Online Pharmacy Websites (from Pharmacy Queries)

Notes: 1 We used sample of clicks on pharmacy websites that are led from pharmacy queries. Dummy variables for query type "TierA Names", TierA pharmacies, regime 0, and their interactions are excluded in the regression. 2 The regressions examine the differential changes in total and organic clicks in each regime from different types of pharmacy queries. In the extensive margin, the dependent variable is whether a website has any recorded non-censored clicks from one type of pharmacy query at a given month. At the intensive margin, the dependent variables is the number of positive total clicks on a website from one type of pharmacy query at a given month. At the intensive margin, the clicks is non-censored and positive. 3 Coefficients for the extensive margin regression are in the first three columns, and for the intensive margin regressions are in the next three columns. The coefficients for the cross product with TierB are in the (2) and (5) columns and products with TierC website are in the (4) and (6) columns. 4 Standard errors are clustered at the website level for all regressions.

ne 5. Regression Results.	(1)	(2)	(3)	(4)
	I(Ttlclicks > 0)	Ln(TtlClicks)	I(OrgClicks>0)	Ln(OrgClicks
Regime1	0.0095	-0.990	0.0046	-1.336**
-	(0.0077)	(0.617)	(0.0083)	(0.591)
Regime2	-0.0088	-0.990***	-0.0071	-0.908
-	(0.0108)	(0.566)	(0.009)	(0.748)
H-Drug	$0.0593^{***}$	0.0287	$0.0437^{***}$	-0.00259
	(0.0194)	(0.397)	(0.0166)	(0.318)
H-Drug×Regime1	-0.0223***	1.204**	-0.009	1.091
	(0.0095)	(0.524)	(0.0081)	(0.690)
$H-Drug \times Regime2$	0.0025	$1.623^{*}$	0.0121	$1.017^{*}$
	(0.0167)	(0.301)	(0.0152)	(0.312)
TierB	-0.0104	•	-0.0957*	•
	(0.0355)		(0.049)	
$TierB \times Regime1$	-0.0526**	1.324	0.044	0.173
	(0.0249)	(0.895)	(0.0361)	(0.691)
$TierB \times Regime2$	-0.0634***	1.716	0.0392	-0.0910
	(0.0263)	(1.095)	(0.0306)	(1.073)
H-Drug×TierB	0.0918***	$1.464^{***}$	0.1206***	-1.622*
	(0.0304)	(0.819)	(0.0425)	(0.389)
$H-Drug \times TierB \times Regime1$	-0.0207	-2.425**	-0.0624	0.734
	(0.0247)	(1.029)	(0.0388)	(0.817)
H-Drug×TierB×Regime2	-0.0377	-3.554*	-0.0745**	0.620
	(0.0272)	(1.088)	(0.0358)	(0.842)
TierC	-0.0806**	•	-0.0797**	•
	(0.039)		(0.039)	
TierC×Regime1	-0.0348*	$2.330^{*}$	-0.009	$2.845^{*}$
	(0.0182)	(0.859)	(0.0173)	(0.791)
$TierC \times Regime2$	-0.0563*	2.598*	-0.0412	$3.137^{*}$
	(0.0308)	(0.878)	(0.0311)	(0.936)
$H-Drug \times TierC$	$0.0776^{***}$	0.708	$0.0816^{***}$	0.630
	(0.0293)	(0.566)	(0.0296)	(0.531)
$H-Drug \times TierC \times Regime1$	0.0006	-2.727*	-0.0189	$-2.517^{*}$
	(0.0203)	(0.819)	(0.0196)	(0.901)
$H-Drug \times TierC \times Regime2$	-0.0145	-3.452*	-0.0213	-3.320*
	(0.0323)	(0.799)	(0.0341)	(0.722)
Constant		$7.668^{*}$		$7.747^{*}$
		(0.269)		(0.245)
Observations	14,060	921	14,060	754
FE	-	Website	_	Website

Table 9: Regression Results: Online Pharmacy Clicks from H-Drug Vs. L-Drug Queries

Notes: 1 Dummy variables for TierA pharmacies, regime 0, and their interactions are excluded from the regression. 2 This table examines the heterogeneous changes in total and organic clicks in each regime led by H-Drug and L-Drug queries. The dependent variables in columns (1) and (3) are if a website has any non-censored positive total or paid clicks in a given month, and the columns report the marginal effects of the probit regression. The dependent variables in columns (2) and (4) are the number of non-censored positive total and paid clicks on a website when the number of clicks is non-censored and positive. **3** H-Drug and L-Drug are defined by their ratio of clicks into Tier-B and Tier-C websites in the first nine months of the sample (2008/09 - 2009/05). A drug query is defined as H-Drugs when the ratio greater than 3%, and is defined as L-Drug when the ratio is smaller than 0.1%. In total, we have 79 H-Drug queries and 112 L-Drug queries. **4** Because we used clicks outcome to define H-Drug and L-Drug queries, we excluded the first 9 months of observations from the sample. **5** Standard errors are clustered at the website level for all regressions.

ie 10. Regression Results.	(1)	(2)	$\frac{110-D1ug \text{ vs. }}{(3)}$	(4)
	I(Ttlclicks > 0)	Ln(TtlClicks)	I(OrgClicks > 0)	Ln(OrgClicks
Regime1	-0.0045	-0.289	-0.0013	-0.549
-	(0.0105)	(0.536)	(0.0116)	(0.557)
Regime2	-0.0179	-0.105	-0.0062	-0.287
-	(0.0174)	(0.437)	(0.0131)	(0.569)
HC-Drug	-0.0085	-0.401	0.0044	-0.117
-	(0.0174)	(0.319)	(0.0144)	(0.447)
HC-Drug×Regime1	0.0012	0.414	-0.0012	-0.00393
	(0.0106)	(0.588)	(0.0112)	(0.677)
HC-Drug×Regime2	0.0275	0.626	0.0179	0.00979
	(0.0196)	(0.472)	(0.0175)	(0.508)
TierB	0.0786**	•	0.0094	•
	(0.0368)		(0.0314)	
TierB×Regime1	-0.1101***	-0.556	-0.0314	$1.330^{**}$
-	(0.0267)	(0.651)	(0.0202)	(0.651)
TierB×Regime2	-0.0986***	-0.724	-0.0142	1.321
	(0.0345)	(0.463)	(0.0236)	(0.834)
HC-Drug×TierB	0.0277	0.581	0.0243	0.505
<u> </u>	(0.0249)	(0.395)	(0.0292)	(0.528)
HC-Drug×TierB×Regime1	0.0145	-0.00298	0.0074	0.273
	(0.0252)	(0.702)	(0.0273)	(0.784)
HC-Drug×TierB×Regime2	-0.0336	-0.683	-0.0353	-0.0369
	(0.032)	(0.525)	(0.0285)	(0.663)
TierC	-0.0763**	•	-0.0628*	•
	(0.0366)		(0.0333)	
TierC×Regime1	-0.0257	0.894	-0.0078	$1.164^{***}$
<u> </u>	(0.0191)	(0.617)	(0.0174)	(0.652)
TierC×Regime2	-0.0414	1.147**	-0.0425*	$1.169^{***}$
~	(0.033)	(0.469)	(0.0236)	(0.615)
HC-Drug×TierC	0.0972***	1.019**	0.0768***	0.528
~	(0.0262)	(0.394)	(0.0233)	(0.531)
HC-Drug×TierC×Regime1	-0.0252	-1.241***	-0.0265	-0.553
	(0.0206)	(0.690)	(0.0194)	(0.782)
HC-Drug×TierC×Regime2	-0.0569*	-2.032*	-0.0331	-1.049***
~ ~ ~	(0.0328)	(0.531)	(0.0251)	(0.602)
Constant	× /	7.996*	× /	$7.436^{*}$
		(0.168)		(0.231)
Observations	14820	1057	14820	840
FE	-	Website	-	Website

Table 10: Regression Results: Online Pharmacy Clicks from HC-Drug Vs. LC-Drug Queries

Notes: 1 Dummy variables for TierA pharmacies, regime 0, and their interactions are excluded from the regression. 2 This table examines the heterogeneous changes in total and organic clicks in each regime led by H-Drug and L-Drug queries. The dependent variables in columns (1) and (3) are if a website has any non-censored positive total or paid clicks in a given month, and the columns report the marginal effects of the probit regression. The dependent variables in columns (2) and (4) are the number of non-censored positive total and paid clicks on a website when the number of clicks is non-censored and positive. **3** HC-Drug and LC-Drug are defined by their ratio of total clicks into Tier-B and Tier-C websites in the first nine months of the sample (2008/09 - 2009/05). A drug query is defined as HC-Drugs when the ratio is ranked among the top 50 highest, and the rest are defined as LC-Drug. In total, we have 50 H-Drug queries and 183 L-Drug queries. **4** Because we used clicks outcome to define HC-Drug and LC-Drug queries, we excluded the first 9 months of observations from the sample. **5** Standard errors are clustered at the website level for all regressions.

ieries	(4)	(2)	(2)	
	(1)	(2)	(3)	(4)
<b>—</b>	I(Ttlclicks>0)	Ln(TtlClicks)	I(OrgClicks>0)	Ln(OrgClicks
Regime1	-0.0032	-0.207	0.0065	-0.713
	(0.0176)	(0.526)	(0.0128)	(0.555)
Regime2	-0.0173	0.00661	0.001	-0.515
	(0.0208)	(0.574)	(0.0163)	(0.596)
Recreational	-0.0359*	-0.308***	-0.0109	-0.320
	(0.019)	(0.171)	(0.0082)	(0.256)
$\operatorname{Recr} \times \operatorname{Regime1}$	$0.0257^{*}$	0.116	0.0066	0.174
	(0.0151)	(0.241)	(0.0065)	(0.319)
$\operatorname{Recr} \times \operatorname{Regime} 2$	$0.0537^{***}$	0.290	0.0231	0.376
	(0.0211)	(0.270)	(0.0158)	(0.253)
TierB	$0.0955^{***}$		0.0149	
	(0.038)		(0.03)	
TierB×Regime1	-0.114***	-0.0200	-0.0278	$1.863^{*}$
-	(0.0317)	(0.621)	(0.0218)	(0.693)
TierB×Regime2	-0.116***	-0.403	-0.0234	1.765**
-	(0.0394)	(0.651)	(0.0289)	(0.791)
$\operatorname{Recr} \times \operatorname{TierB}$	0.0041	0.557	0.0138	0.583
	(0.0324)	(0.366)	(0.0285)	(0.369)
Recr×TierB×Regime1	0.0172	-0.681	0.0026	-0.646
Ŭ	(0.0305)	(0.541)	(0.0193)	(0.708)
Recr×TierB×Regime2	-0.019	-0.860***	-0.0236	-0.704
0	(0.0442)	(0.484)	(0.031)	(0.526)
TierC	-0.0436	•	-0.0332	
	(0.0346)		(0.0293)	
TierC×Regime1	-0.0657***	0.713	-0.0439**	$1.291^{**}$
0	(0.0264)	(0.568)	(0.0197)	(0.584)
TierC×Regime2	-0.0588	0.474	-0.0512*	0.900
0	(0.0362)	(0.644)	(0.0278)	(0.667)
Recr×TierC	0.0733***	0.760*	0.0392*	0.613***
	(0.0274)	(0.283)	(0.02)	(0.349)
Recr×TierC×Regime1	0.0035	-0.626	0.0171	-0.366
	(0.0248)	(0.470)	(0.0189)	(0.490)
Recr×TierC×Regime2	-0.0656*	-0.708	-0.0257	-0.437
	(0.0354)	(0.592)	(0.0288)	(0.633)
Constant	(0.0001)	(0.002) 7.901*	(0.0200)	(0.000) 7.390*
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		(0.141)		(0.179)
Observations	18330	1439	18330	1064
FE	10000	Website	10000	Website
T 12	-	website	-	website

Table 11: Regression Results: Online Pharmacies Clicks from Recreational Vs. Non-recreational Drug Queries

Notes: 1 Dummy variables for TierA pharmacies, regime 0, and their interactions are excluded from the regression. 2 This table examines the heterogeneous changes in total and organic clicks in each regime led by H-Drug and L-Drug queries. The dependent variables in columns (1) and (3) are if a website has any non-censored positive total or paid clicks in a given month, and the columns report the marginal effects of the probit regression. The dependent variables in columns (2) and (4) are the number of non-censored positive total and paid clicks on a website when the number of clicks is non-censored and positive. **3** We define a drug query is recreational if the drug is a controlled substance according to the US government (23 queries), or if the drug targets ED (5 queries), birth control (11 queries), weight loss (3 queries), facial skin problems (acne, dark spot, facial hair, total 11 queries), or smoke cessation (3 queries). Some, but not all, sleep aid, ADHD and muscle relaxant drugs are controlled substances. They are only classified as recreational if they are controlled substances. In total, 50 drug queries are recreational. **4** Standard errors are clustered at the website level for all regressions.

	(1)	(2)	(3)	(4)
	I(Ttlclicks > 0)	Ln(TtlClicks)	I(OrgClicks > 0)	Ln(OrgClicks)
Regime1	0.0142	-0.137	0.0178	-0.730
	(0.0205)	(0.746)	(0.0174)	(0.802)
Regime2	0.0259	0.178	0.0303	-0.544
	(0.0254)	(0.914)	(0.0195)	(0.901)
Chronic	-0.0183	0.264	-0.0156	0.0257
	(0.0156)	(0.191)	(0.0101)	(0.370)
Chronic×Regime1	-0.0025	-0.857**	-0.0102	-0.553
-	(0.0094)	(0.393)	(0.008)	(0.629)
Chronic×Regime2	-0.0187	-0.742*	-0.0169	-0.274
-	(0.0197)	(0.278)	(0.0128)	(0.202)
TierB	0.0936***	•	0.0292	•
	(0.0376)		(0.0333)	
TierB×Regime1	-0.1021***	-0.536	-0.0372	1.337
3	(0.0306)	(0.801)	(0.0235)	(0.896)
TierB×Regime2	-0.1339***	-1.079	-0.0563**	1.380
3	(0.0377)	(0.953)	(0.0258)	(0.948)
Chronic×TierB	-0.0118	-0.640	-0.0221	-0.409
	(0.0276)	(0.428)	(0.027)	(0.479)
Chronic×TierB×Regime1	-0.038	1.558**	0.0006	1.228
0	(0.0233)	(0.758)	(0.0199)	(0.900)
Chronic×TierB×Regime2	0.0134	1.373^{*}	0.026	1.009***
	(0.0364)	(0.516)	(0.0278)	(0.520)
TierC	0.0143	()	0.0092	()
	(0.032)		(0.0276)	
TierC×Regime1	-0.0628***	0.452	-0.0415**	1.209
	(0.0265)	(0.801)	(0.0209)	(0.850)
TierC×Regime2	-0.1053***	0.181	-0.0789***	1.052
	(0.0327)	(0.948)	(0.0245)	(0.939)
Chronic×TierC	-0.0567***	-0.695*	-0.057***	-0.323
	(0.0239)	(0.239)	(0.0212)	(0.419)
Chronic×TierC×Regime1	-0.0012	1.325^{**}	0.0196	0.791
	(0.021)	(0.521)	(0.0176)	(0.730)
Chronic×TierC×Regime2	0.0295	1.877*	0.0283	1.158***
	(0.0367)	(0.438)	(0.0265)	(0.596)
Constant	(0.0001)	8.035*	(0.0200)	7.639*
		(0.141)		(0.154)
Observations	16920	1171	16920	853
	10020	Website	10020	Website

Table 12: Regression Results: Online Pharmacy Clicks from Chronic Vs. Non-chronic Drugs Queries

Notes: 1 Dummy variables for TierA pharmacies, regime 0, and their interactions are excluded from the regression. 2 This table examines the heterogeneous changes in total and organic clicks in each regime led by H-Drug and L-Drug queries. The dependent variables in columns (1) and (3) are if a website has any non-censored positive total or paid clicks in a given month, and the columns report the marginal effects of the probit regression. The dependent variables in columns (2) and (4) are the number of non-censored positive total and paid clicks on a website when the number of clicks is non-censored and positive. **3** Chronic drug queries are defined by the drug's average annual number of prescriptions in the national representative MEPS sample in 2010. A drug query is defined as chronic when the average number of prescriptions is higher than 5, and is defined as non-chronic when the number of prescriptions is lower than 3.5. In total, we have 73 chronic drug queries and 83 non-chronic drug queries. **4** Standard errors are clustered at the website level for all regressions.

Appendix

Rank l		icks into Tier-B,C Sites	Rank by Ratio of Clicks into Tier-C Sites		
Rank	Drug query	Main Indication	Drug query	Main indication	
1	levitra	ED*	amoxicillin online	antibiotics	
2	cialis	ED^*	motilium	Antiemetic, suppress	
				nausea or vomiting	
3	nolvadex	breast cancer	tamiflu	flu prevention	
4	propecia	treat enlarged prostate	phentermine	weight loss,	
				controlled substance	
5	viagra	ED^*	zithromax	antibiotics	
6	xalatan	glaucoma	viagra	ED^*	
7	venlafaxine	antidepressant	xenical	weight loss	
8	lamotrigine	treat seizures and mood	tri-luma	skin problem	
0	1	disorder	1 1	1 /	
9	chantix	smoking cessation	nolvadex	breast cancer	
10	xopenex	asthma	cialis	ED*	
11	restylane	wrinkle	restasis	dry eye	
12	mirapex	parkinson's disease	xanax	antidepressant, sleep	
				aid, controlled	
10	1	1 /		substance	
13	arimidex	breast cancer	concerta	ADHD,	
14	1 1	· · · · ·		controlled substance	
14	humalog	one type of insulin, diabetes	avastin	cancer	
15	advair	asthma	provigil	sleep aid,	
				controlled substance	
16	flonase	flu treatment	adderall xr	ADHD,	
				controlled substance	
17	differin	acne	oxycontin	pain killer,	
			·	controlled substance	
18	androgel	steroid hormone,	protonix	reduce gastric acid	
	_	controlled substance			
19	fluconazole	fungus	metronidazole	antibiotics	
20	tamiflu	flu prevention	levitra	ED*	

Table 1: Top 20 Drug Queries Ranked by Ratio of Clicks into Tier-B or Tier-C Sites in the First 9 Months of Regime 0 (Sept. 2008 - May 2009)

 \ast ED stands for erectile dysfunction.

Top 10 H-Drugs			<i>Top 10 L-D</i>	Top 10 L-Drugs		
Rank	Query	Total $Clicks^a$	TierBC Ratio ^{b}	Query	Total $Clicks^a$	TierBC Ratio ^{b}
1	viagra	2,890,258	88%	coumadin	729,570	0%
2	phentermine	$2,\!140,\!199$	52%	metoprolol	$516,\!298$	0%
3	xanax	$1,\!866,\!525$	21%	flexeril	409,765	0%
4	cialis	$1,\!056,\!012$	87%	keflex	$307,\!195$	0%
5	oxycodone	829,212	5%	skelaxin	$243,\!452$	0%
6	insulin	744,736	15%	bystolic	224,755	0%
7	ambien	$697,\!907$	6%	omnicef	$184,\!677$	0%
8	effexor	656,777	6%	strattera	$138,\!808$	0%
9	$\operatorname{cymbalta}$	$648,\!823$	10%	zyprexa	$133,\!542$	0%
10	oxycontin	553,726	16%	lupron	$132,\!092$	0%

Table 2: Examples of Drugs with High and Low Ratio of Clicks on TierB,C Sites

^{*a*} Total Clicks is the total number of clicks on online pharmacy websites led from the search query from September 2008 to September 2011. The drugs in each category is ranked by this total number of clicks. ^{*b*} TierB,C ratio is the percentage of total clicks from each query that led to Tier-B and Tier-C sites clicks in the first nine months of the sample (2008/09 - 2009/05). A drug query is defined as H-Drugs when the ratio greater than 3%, and is defined as L-Drug when the ratio is smaller than 0.1%. In total, we have 79 H-Drug queries and 112 L-Drug queries.

<i>Top</i> 10) HCdrugs			Top 10 LCd	rugs	
Rank	Query	Total $Clicks^a$	TierC Ratio ^{b}	Query	Total $Clicks^a$	TierC Ratio ^{b}
1	viagra	$2,\!890,\!258$	36.63%	lexapro	$1,\!053,\!639$	0.00%
2	phentermine	$2,\!140,\!199$	51.73%	zoloft	$817,\!323$	0.11%
3	xanax	$1,\!866,\!525$	20.31%	insulin	744,736	0.98%
4	cialis	$1,\!056,\!012$	23.28%	$\operatorname{coumadin}$	$729,\!570$	0.00%
5	oxycodone	829,212	5.11%	effexor	656,777	0.51%
6	suboxone	$811,\!330$	1.61%	$\operatorname{cymbalta}$	$648,\!823$	0.32%
7	ambien	$697,\!907$	6.41%	prozac	$639,\!980$	1.46%
8	oxycontin	553,726	15.95%	$\operatorname{synthroid}$	$529,\!037$	0.39%
9	levitra	$367,\!965$	13.89%	metoprolol	$516,\!298$	0.00%
10	metronidazole	$340,\!345$	14.31%	gabapentin	507,686	0.61%

Table 3: Examples of Drugs with High and Low Ratio of Clicks on TierC Sites

^a Total Clicks is the total number of clicks on online pharmacy websites led from the search query from September 2008 to September 2011. The drugs in each category is ranked by this total number of clicks. ^b TierC Ratio is the percentage of total clicks from the query that landed on TierC online pharmacies in the first nine months of the sample (2008/09 - 2009/05). When the query is ranks top 50 in this ratio, we define it as HCdrug. And when the ratio is ranked lower than 50, we define it as LCdrug. In total, we have 50 H-Drug and 183 LCdrugs.

Top 10 Recreational Drugs ^a Top 10 Non-Recreational Drugs								
Rank	Query	Total $Clicks^b$	BC Ratio ^{c}	C Ratio ^{c}	Query	Total Clicks	BC Ratio	C Ratio
1	viagra	2,890,258	36.6%	87.7%	lexapro	1,053,639	0.0%	1.1%
2	phentermine	$2,\!140,\!199$	51.7%	52.1%	zoloft	$817,\!323$	0.1%	0.9%
3	xanax	1,866,525	20.3%	20.7%	suboxone	$811,\!330$	1.6%	1.6%
4	cialis	$1,\!056,\!012$	23.3%	86.8%	insulin	744,736	1.0%	15.0%
5	oxycodone	829,212	5.1%	5.1%	$\operatorname{coumadin}$	$729,\!570$	0.0%	0.0%
6	ambien	$697,\!907$	6.4%	6.4%	effexor	656,777	0.5%	6.2%
7	oxycontin	553,726	15.9%	16.0%	$\operatorname{cymbalta}$	$648,\!823$	0.3%	10.0%
8	botox	420,769	0.7%	7.4%	prozac	$639,\!980$	1.5%	1.5%
9	levitra	$367,\!965$	13.9%	80.5%	synthroid	$529,\!037$	0.4%	0.5%
10	soma	$327,\!303$	6.9%	7.8%	metoprolol	$516,\!298$	0.0%	0.0%

 Table 4: Examples of Recreational Drugs

^{*a*} We define a drug query is recreational if the drug is a controlled substance according to the US government (23 queries), or if the drug targets ED (5 queries), birth control (11 queries), weight loss (3 queries), facial skin problems (acne, dark spot, facial hair, total 11 queries), or smoke cessation (3 queries). Some, but not all, sleep aid, ADHD and muscle relaxant drugs are controlled substances. They are only classified as recreational if they are controlled substances. In total, 50 drug queries are recreational. ^{*b*} Total Clicks is the total number of clicks on online pharmacy websites led from the search query from September 2008 to September 2011. The drugs in each category is ranked by this total number of clicks. ^{*c*}. BC Ratio and C Ratio are the percentage of total clicks from the query that landed on TierB and TierC and TierC sites in the first nine months of the sample (2008/09 - 2009/05).

Table 5: Examples of Chronic Drugs						
<i>Top 10</i>) Chronic Dru	ıgs		Top 10 Non-Ch	nronic Drugs	
Rank	Query	Total $Clicks^a$	# of Prescription ^b	Query	Total $Clicks^a$	# of Prescription ^b
1	lexapro	$1,\!053,\!639$	5.5	viagra	2,890,258	3.2
2	zoloft	$817,\!323$	5.1	xanax	$1,\!866,\!525$	2.5
3	effexor	656,777	5.3	cialis	$1,\!056,\!012$	2.6
4	$\operatorname{cymbalta}$	$648,\!823$	6.3	oxycodone	829,212	3.4
5	oxycontin	553,726	5.1	celexa	459,163	1.0
6	$\operatorname{synthroid}$	$529,\!037$	5.7	flexeril	409,765	2.2
7	metoprolol	$516,\!298$	5.7	levitra	$367,\!965$	3.2
8	gabapentin	$507,\!686$	5.6	metronidazole	$340,\!345$	1.9
9	$\operatorname{pristiq}$	440,084	5.0	keflex	$307,\!195$	1.5
10	seroquel	438846	6.2	zithromax	295,800	1.2

^a Total Clicks is the total number of clicks on online pharmacy websites led from the search query from September
2008 to September 2011. The drugs in each category is ranked by this total number of clicks. b # of Prescriptions is
the average number of prescriptions from each patient in a given year. It is calculated from 2010 Medical Expenditure
Panel Survey and is weighted to reflect the national representative statistics. When the average number of prescriptions
is higher than 5, we define it as chronic drug, and when the average number of prescriptions is below 3.5, we define it
as non-chronic drug. In total, we have 73 chronic drugs and 83 non-chronic drugs.